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#### AGENDA

- 1. CALL TO ORDER
- 2. ROLL CALL
- 3. APPROVAL OF AGENDA
- 4. APPROVAL OF MINUTES
  - A. August 26, 2022 (page 2)
- 5. PUBLIC PARTICIPATION
- 6. OLD BUSINESS
  - A. 2022 Bond Transaction Update (page 7)
- 7. NEW BUSINESS
  - A. Action Item: FY 2023 First Quarter Budget Amendments (page 22)
  - B. Action Item: Procurement Policy Amendment (page 62)
- 8. REPORTS
  - A. CFO Report (Binder 2)
  - B. Monthly Financial Report for June 2022 (Binder 2)
  - C. Business Inclusion and Diversity Program Update (page 115)
  - D. Member Partner Update (page 127)
  - E. Max Day/Peak Hour Annual Report (page 129)
  - F. Shared Services Update (page 131)
  - G. Quarterly Gifts, Grants & Other Resources Report (page 137)
  - H. Quarterly Construction Work-in-Progress Report (page 148)
- 9. COMMUNICATIONS

A. *The Procurement Pipeline* for September 2022 (page 169) 10. LOOK AHEAD

A. Next Audit Committee Meeting: October 28, 2022 at 8:00 a.m. 11. OTHER MATTERS

12. ADJOURNMENT

## **Great Lakes Water Authority**



735 Randolph Street Detroit, Michigan 48226 glwater.legistar.com

### **Meeting Minutes - Draft**

### **Audit Committee**

Friday, August 26, 2022	8:00 AM	Zoom Telephonic Meeting
	Zoom Telephonic Meeting	
	Join Zoom Meeting Here:	
	https://glwater.zoom.us/j/86353678961?	
	pwd=TFYrWkVqYTFORHFBbnFHRi9uUVhaUT09	9
	Join By Telephone:	
	888 788 0099 US Toll-free	
	877 853 5247 US Toll-free	
	Meeting ID: 863 5367 8961	
	Passcode: 862031	
1. Call To Order		
	Chairperson Baker called the meeting to order at 8:00 a.m.	
2. Roll Call		
Present:	3 - Chairperson Brian Baker, Director Gary Brown, and Direct	tor Jaye Quadrozzi
3. Approval of Agenda	3	
	Nicolette Bateson, Chief Financial Officer/Treasurer, requeste (Quarterly Investment Report) to Item 6A.	ed to move Item 8D.
	Chairperson Baker requested a Motion to Approve the Agend	la as Amended.
	Motion By: Jaye Quadrozzi Support: Brian Baker Action: Approved as Amended The motion carried unanimously.	
4. Approval of Minute	S	

A. <u>2022-379</u> Minutes of July 25, 2022 Special Meeting

<u>Sponsors:</u> Nicolette Bateson

Indexes: Finance

Attachments: 4A July 25, 2022 Audit Committee Special Meeting Minutes

Chairperson Baker requested a Motion to Approve the July 25, 2022 Audit Committee Special Meeting Minutes.

Motion By: Gary Brown Support By: Jaye Quadrozzi Action: Approved The motion carried by a unanimous vote.

#### 5. Public Comment

There were no public comments.

#### 6. Old Business

A. <u>2022-385</u> Quarterly Investment Report

Sponsors: Nicolette Bateson

Indexes: Finance

Attachments: 8D1 Quarterly Investment Report Cover Memo\_August 2022 8D2 GLWA Quarterly Report June 2022 Final

> Motion By: Jaye Quadrozzi Support By: Gary Brown Action: Received and Filed The motion carried by a unanimous vote.

- B. <u>2022-380</u> 2022 Bond Transaction Update
  - Sponsors: Nicolette Bateson

Indexes: Finance

<u>Attachments:</u> <u>6A - 0 Update 2022 Bond Transaction</u> 6A1- Rating Agency binder

> Motion By: Jaye Quadrozzi Support By: Gary Brown Action: Received and Filed The motion carried by a unanimous vote.

7. New Business

Audit Committee

#### A. 2022-381 Approval of the Water Residential Assistance Program (WRAP) Policy

Sponsors: Nicolette Bateson

Indexes: Finance

Attachments: 7A1 AC Memo - WRAP Policy Approval

7A2 WRAP Policy Approval

Motion By: Gary Brown Support By: Jaye Quadrozzi Action: Recommended for Approval to the Board of Directors Agenda of September 28, 2022 The motion carried by a unanimous vote.

#### 8. Reports

#### A. <u>2022-382</u> CFO Report

Sponsors: Nicolette Bateson

Indexes: Finance

Attachments: 8A1 CFO Report August 2022

Motion By: Gary Brown Support By: Jaye Quadrozzi Action: Received and Filed The motion carried by a unanimous vote.

**B.** <u>2022-383</u> Monthly Financial Report for May 2022

Sponsors: Nicolette Bateson

Indexes: Finance

Attachments: 8B May 2022 Financial Report Tagetik

Motion By: Jaye Quadrozzi Support By: Gary Brown Action: Received and Filed The motion carried by a unanimous vote.

#### Audit Committee

C. <u>2022-384</u> Business Inclusion and Diversity Update

<u>Sponsors:</u> Nicolette Bateson

Indexes: Finance

Attachments: 8C Business Inclusion and Diversity Update

Motion By: Gary Brown Support By: Jaye Quadrozzi Action: Received and Filed The motion carried by a unanimous vote.

D. <u>2022-386</u> Quarterly WRAP Report

Sponsors: Nicolette Bateson

Indexes: Finance

 Attachments:
 8E1 Quarterly WRAP Report Thru 6.30

 8E2 Appendix B - Quarterly WRAP Performance Metrics Report FY22

 8E3 Appendix A - WRAP Income Based Plan

Motion By: Gary Brown Support By: Jaye Quadrozzi Action: Received and Filed The motion carried by a unanimous vote.

#### 9. Communications

A. <u>2022-387</u> The Procurement Pipeline for August 2022

Sponsors: Nicolette Bateson

Indexes: Finance

Attachments: 9A The Procurement Pipeline for August 2022

No Action Taken

#### 10. Look Ahead

The next Audit Committee Meeting is scheduled to be held Friday, September 23, 2022 at 8:00 a.m.

#### 11. Other Matters

There were no other matters.

#### Audit Committee

#### 12. Adjournment

Chairperson Baker requested a Motion to Adjourn.

Motion By: Gary Brown Support By: Jaye Quadrozzi Action: Approved The motion carried by a unanimous vote.

There being no further business, the meeting was adjourned at 9:03 a.m.

AGENDA ITEM #6A



### Financial Services Audit Committee Communication

Date: September 23, 2022

To: Great Lakes Water Authority Audit Committee

From: Nicolette N. Bateson, CPA, Chief Financial Officer & Treasurer

Re: Final Report: 2022 Bond Transaction

**Background:** Last month, On August 26, 2022, the Great Lakes Water Authority (GLWA) Audit Committee received an update related to the 2022 bond transaction. Since then, on August 31, 2022, a successful bond pricing was achieved and subsequent closing occurred on September 13, 2022.

**Analysis:** The market proved to be very challenging on August 31, 2022. Given that interest rates have risen since that time, moving forward to secure the funding for our capital program was the right decision. Overall, this transaction occurred in an era of historically low rates.

The financing team will be in attendance at the Audit Committee meeting to walk through the attached recap of the transaction. Also attached is a press release issued by GLWA.

**Proposed Action:** Receive and file this report.



# **Great Lakes Water Authority** Summary of 2022 Financing Results

# \$207,215,000 Water Supply System Revenue Bonds, Series 2022

\$137,470,000 Water Supply System Revenue Senior Lien Bonds, Series 2022A \$69,745,000 Water Supply System Revenue Second Lien Bonds, Series 2022B

# \$210,455,000 Sewage Disposal System Revenue and Revenue Refunding Bonds, Series 2022

\$125,975,000 Sewage Disposal System Revenue Senior Lien Bonds, Series 2022A
\$71,990,000 Sewage Disposal System Revenue Second Lien Bonds, Series 2022B
\$12,490,000 Sewage Disposal System Revenue Refunding Senior Lien Bonds, Series 2022C



## Recent bond transactions for the Water System and Sewer System achieved favorable outcomes for GLWA

- Long-term funding procured at fixed interest rates for approximately \$225 million of regional Capital Improvement Program projects for each of the Water and the Sewer systems
- Achieved low all-in cost of funds during a period of increasing interest rates and market uncertainty: 4.44% for the Water System and 4.57% for the Sewer System
  - Despite challenging overall market conditions, the financing team was able to adapt and generate a positive result for GLWA
  - Municipal benchmark yields now nearly 0.30% higher than on the date of pricing
- Rating agency outlook upgrades from Stable to Positive were achieved with both Moody's (Water and Sewer) and Fitch (Sewer), continuing the Authority's positive rating trajectory and creating positive rating momentum going into next year
- Extensive outreach to investors that achieved positive results and included an electronic investor roadshow and 9 one-on-one investor calls between the Authority and major institutional investors
  - Orders from 37 unique institutional investors totaling \$574 million, including 14 new investors that did not participate in GLWA's 2020 transactions
- The overall GLWA Series 2022 bond structures were intricate and intertwined, with two separate credits (Water and Sewer), and a Senior Lien and Second Lien Series on each, all priced simultaneously and with overlapping maturities
  - Small opportunistic current refunding takes advantage of larger transaction timing and generates net cashflow savings of \$1.96 million to the Sewer System







# **Goals Met**



The goals for the Series 2022 financings were achieved and provide the Authority with a strong base with which to weather the current inflation and supply chain stresses while still achieving future financial goals.











### **Rating Outlook Upgrades Achieved:**

- GLWA and the finance team conducted an aggressive rating agency strategy that resulted in additional outlook
  upgrades by Moody's and Fitch in advance of pricing, better positioning the Authority for future upgrades
  - Water System: Moody's outlook upgrade from Stable to Positive on Senior and Second Liens
  - Sewer System: Moody's and Fitch outlook upgrades from Stable to Positive on Senior and Second Liens

Water System	S&P	Fitch	Moody's	Sewer System	S&P	Fitch	Moody's
Senior Lien	AA- (stable)	A+ (stable)	A1 (positive)	Senior Lien	AA- (stable)	A+ (positive)	A1 (positive)
Second Lien	A+ (stable)	A (stable)	A2 (positive)	Second Lien	A+ (stable)	A (positive)	A2 (positive)

- Moody's: "The outlook is positive because the authority has strong management and stable operations and its underlying service area continues to improve, particularly in the City of Detroit, as well as across Wayne (A1 stable), Oakland (Aaa stable) and Macomb (Aa1 stable) counties"
- Fitch (Sewer): "The rating outlook revision to Positive is based on the system's recent decline in leverage, which was above 10.0x prior to fiscal 2019"

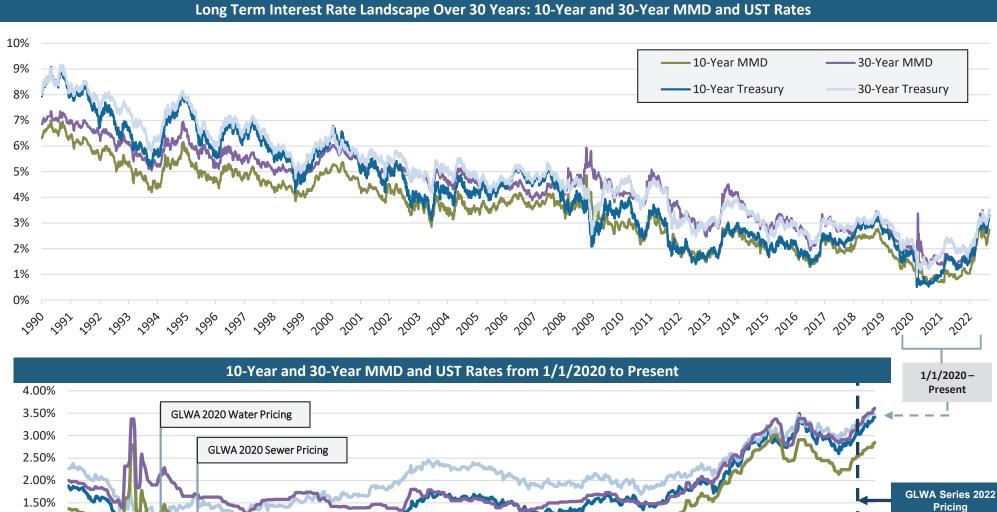






#### 10<sup>-</sup><sup>Page 12</sup> ar and 30-Year MMD and Treasury Yields









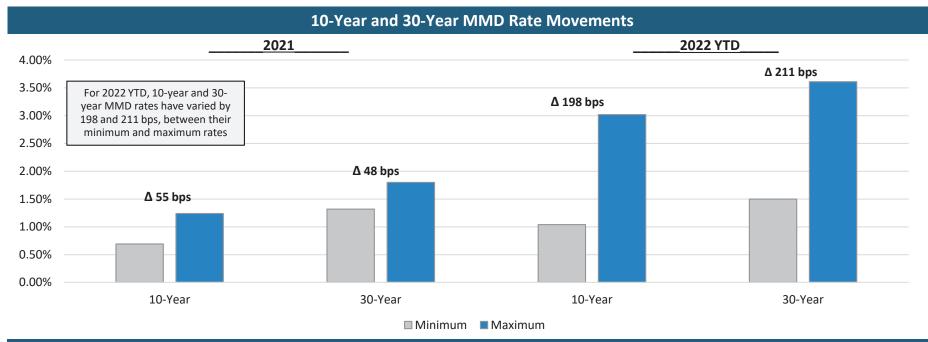
Rates have continued to

increase since the Series 2022 Pricing

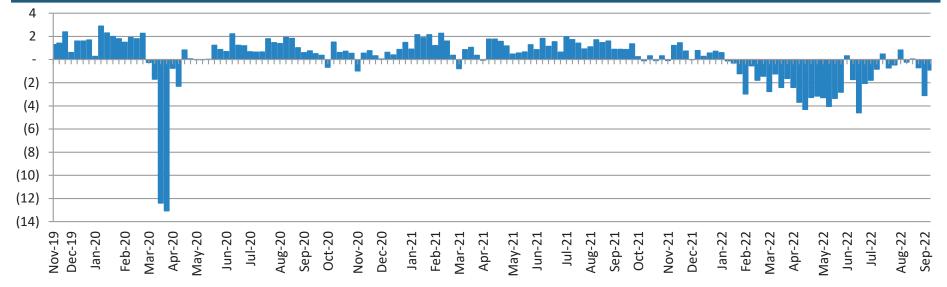
Sep-22

# Changing Market Fundamentals and Volatility









Siebert Williams Shank

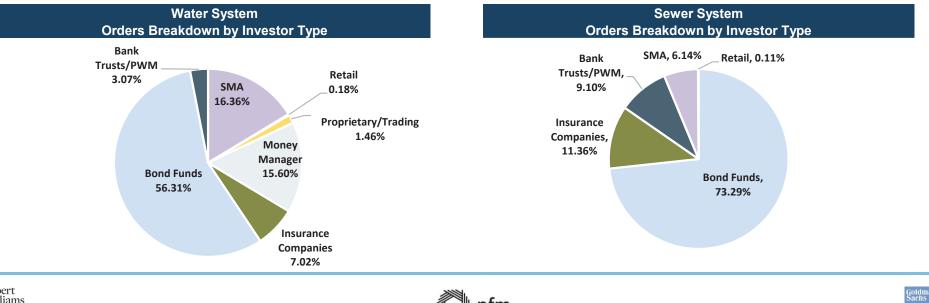
Note: All rates, analyses, and commentary are as of September 15, 2022 Sources: Bloomberg and TM3





# **Comprehensive Marketing Outreach**

- GLWA Great Lakes Water Authority
- An extensive premarketing effort led by Siebert Williams Shank & Co., LLC in the days leading up to the sale led to demand from a wide variety of institutional accounts
  - Marketing outreach efforts included 9 one-on-one investor calls and 82 unique views of the POS and Roadshows by potential investors
- Institutional Orders:
  - Water System transaction was well received attracting \$343 million in priority orders
    - 31 unique investors participated, including 11 institutional investors that did not participate in GLWA's 2020 transactions
  - Sewer System transaction was well received attracting \$231 million in priority orders
    - 18 unique investors participated, including 5 institutional investors that did not participate in GLWA's 2020 transactions
- Subscriptions:
  - Orders were received from a mix of investors including insurance companies, bond funds, separately managed accounts ("SMA"), and bank portfolios
    - Water System: Subscription levels (excluding stock) ranged from 0.0x to a high of 6.2x for the Senior Lien and 0.0x to 1.2x for the Second Lien
    - Sewer System: Subscription levels (excluding stock) ranged from 0.0x to a high of 3.6x for the Senior Lien and 0.0x to 2.2x for the Second Lien
  - At the end of the order period, there were approximately \$100 million of unsold balances; the financing team restructured certain maturities and the underwriting syndicate led by SWS underwrote \$37.05 million of Bonds









# Financing Results



The Series 2022 Bonds were sold at an attractive all-in interest rate and will allow the Authority to fund Regional System projects efficiently

- Issued \$417.7 million of total bonds including \$207.2 million of bonds for the Water System and \$210.5 million of bonds for the Sewer System
  - All-in interest rate of 4.44% for Water System bonds
  - All-in interest rate of 4.57% for the Sewer System bonds
- Issued \$207.2 million of new money bonds for the Water System and \$198.0 million for the Sewer System, each meeting the project funding target of \$225 million
- Issued \$12.5 million refunding bonds for the Sewer System
  - Generates cashflow savings of \$1.96 million in FY2023 to balance expectation of increased debt service related to Sewer Senior Series 2006D (variable rate bonds)
- Released \$8.9 million from the Sewer Bond Reserve Fund to reduce the amount of bonds issued
  - \$1.6 million released from Senior Lien Bond Reserve Fund to augment savings in FY2023
  - \$7.3 million released from Second Lien Bond Reserve Fund to Project Fund to reduce overall borrowing amount
- Debt service structured to create generally level debt service in combination with the existing debt
  - Structuring objectives were designed with the board approved debt policy in mind







# Water System - Sources and Uses and Debt Service

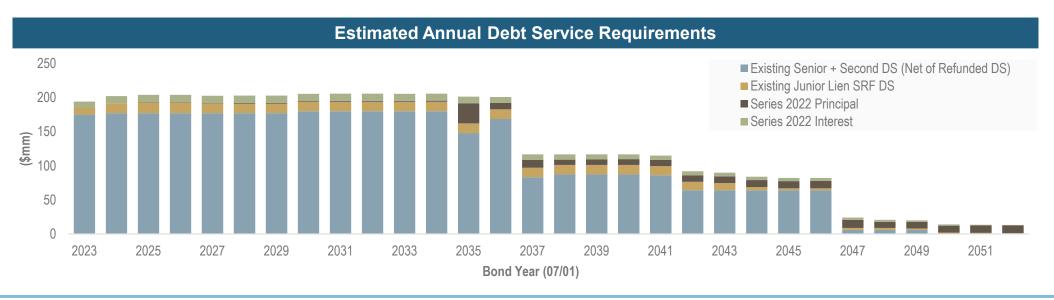


- GLWA issued \$207 million in Water System Bonds to fund \$225 million for project funding for improvements to its Water System
- 30-year structure with principal amortization beginning in 2025
- Debt service structured to create overall level debt service with the existing debt
- Aggregate TIC of 4.44%

### Water System Sources and Uses

	Senior Lien Second Lien		Aggregate	
	Series 2022A	Series 2022B	Series 2022 Bonds	
Sources	New Money	New Money	Series ZUZZ Dorius	
Par Amount	137,470,000.00	69,745,000.00	207,215,000	
Premium	14,944,352.10	7,354,908.00	22,299,260	
Total	152,414,352.10	77,099,908.00	229,514,260.10	

	Senior Lien	Second Lien	Aggregate
Uses	Series 2022A	Series 2022B	Series 2022 Bonds
	New Money	New Money	005 000 000 00
Construction Fund	149,710,000.00	75,290,000.00	225,000,000.00
DSRF Deposit	1,723,807.61	1,306,569.87	3,030,377.49
UWD	421,656.01	213,828.56	635,484.58
COI	557,884.29	286,410.01	844,294.30
Contingency	1,004.18	3,099.55	4,103.73
Total	152,414,352.10	77,099,908.00	229,514,260.10









# Sewer System - Sources and Uses and Debt Service



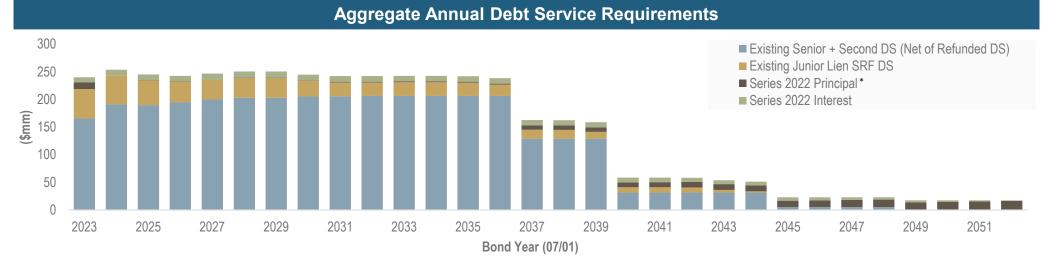
- GLWA issued \$210.455 million in Sewer System Bonds to fund \$225 million for project funding for improvements to its Sewer System
- 30-year structure with new money principal amortization beginning in 2025
- Debt service structured to create overall Total level debt service with the existing debt
- Aggregate TIC of 4.57%
- Series 2022C tax-exempt current refunding of the Series 2012A Bonds maturing in 2023, generated approximately \$1.96 million in net cashflow savings

Sewer System Sources and Oses						
	Senior Lien		Second Lien		Aggregate	
Sources	Series 2022A	Series 2022C Refunding	Series 2022B	New Money	Refunding	Aggregate
Par Amount	125,975,000.00	12,490,000.00	71,990,000.00	197,965,000.00	12,490,000.00	210,455,000.00
Original Issue Premium	13,417,943.95	263,289.20	7,724,196.65	21,142,140.60	263,289.20	21,405,429.80
Release from DS Accounts	-	3,934,218.75	0.00	0.00	3,934,218.75	3,934,218.75
Release from Bond Reserve Accounts	-	1,572,882.46	7,303,667.25	7,303,667.25	1,572,882.46	8,876,549.71

Sowar System Sources and Uses

139,392,943.95 18,260,390.41 87,017,863.90 226,410,807.85 18,260,390.41 244,671,198.26

	Senior Lien		Second Lien		Aggregate	
Sources	Series 2022A	Series 2022C Refunding	Series 2022B	New Money	Refunding	Aggregate
Deposit to Escrow Fund	-	18,172,346.00	-	-	18,172,346.00	18,172,346.00
Deposit to Regional Construction Fund	138,500,000.00	-	86,500,000.00	225,000,000.00	-	225,000,000.00
UWD	385,922.55	37,808.07	220,564.32	606,486.87	37,808.07	644,294.94
COI	505,402.78	50,008.20	292,448.11	797,850.89	50,008.20	847,859.09
Contingency	1,618.62	228.14	4,851.47	6,470.09	228.14	6,698.23
Total	139,392,943.95	18,260,390.41	87,017,863.90	226,410,807.85	18,260,390.41	244,671,198.26











Transaction Role	Firm
Issuer	<ul> <li>Great Lakes Water Authority</li> </ul>
Financial Advisor	<ul> <li>PFM Financial Advisors LLC</li> </ul>
Senior Bookrunning Manager	<ul> <li>Siebert Williams Shank &amp; Co., LLC</li> </ul>
Co-Senior Manager	<ul> <li>Goldman Sachs &amp; Co. LLC</li> </ul>
Co-Managing Underwriters	<ul> <li>Citigroup Global Markets Inc.</li> <li>J.P. Morgan Securities LLC</li> <li>Loop Capital Markets LLC</li> <li>Morgan Stanley &amp; Co. LLC</li> <li>Ramirez &amp; Co., Inc.</li> <li>Wells Fargo Securities</li> </ul>
Bond Counsel	<ul> <li>Dickinson Wright, PLLC</li> </ul>
Feasibility Consultant	The Foster Group
Trustee and Escrow Agent	<ul> <li>U.S. Bank, N.A.</li> </ul>
Underwriter's Counsel	<ul> <li>Kutak Rock, LLP</li> </ul>
Auditor	<ul> <li>Baker Tilly Virchow Krause, LLP</li> </ul>









#### FOR IMMEDIATE RELEASE

September 8, 2022

#### Media Contact:

Michelle Zdrodowski / M: 313-618-0552 / <u>michelle.zdrodowski@glwater.org</u> Ashleigh Chatel / M: 734-626-4252 / <u>ashleigh.chatel@fleishman.com</u>

#### GLWA RECEIVES POSITIVE RATINGS OUTLOOKS, EXECUTES SUCCESSFUL BOND TRANSACTION TO SECURE FUNDING FOR REGIONAL WATER AND WASTEWATER SYSTEM IMPROVEMENTS; GARNERS MONEY-SAVING REFUNDING

- Positive rating outlooks from two rating agencies
- Successful bond transaction will provide \$450 million in new funding for regional water and wastewater system needs
- Low fixed rate borrowing costs assist GLWA as it continues to focus on long-term strategy for system resiliency and affordability
- New investor participation is characteristic of stable operations and strong leadership

**DETROIT** – On August 30, 2022, the Great Lakes Water Authority (GLWA) executed a successful bond transaction at favorable rates to fund \$450 million in capital improvements for the regional water and wastewater systems, as well as secured \$2 million in cashflow savings by refinancing eligible wastewater system bonds.

#### Positive Rating Agency Outlook Actions

In advance of the bond transaction, GLWA earned positive rating outlooks from two of three rating agencies, as well as an affirmation of a "AA" category rating from the third rating agency:

- Fitch Ratings moved the outlook to Positive from Stable for the wastewater system and affirmed outstanding water and wastewater systems debt at A+ Senior/A Second Lien;
- Moody's Investors Service moved the outlook to Positive from Stable for both the water and wastewater system and affirmed outstanding debt at A1 Senior/A2 Second Lien;
- Standard & Poor Global Ratings affirmed its outstanding water and wastewater system debt at AA- Senior/A+ Second Lien with a Stable outlook.

Commentary within the Moody's credit opinion noted, "The outlook is positive because the Authority has strong management and stable operations and its underlying service area continues to improve, particularly in the City of Detroit, as well as across Wayne (A3 positive),

#### Oakland (Aaa stable) and Macomb (Aa1 stable) Counties."

"I am pleased to see the positive recognition of the efforts put forth by the GLWA management team by rating agencies, as well as highlights of the positive economic trends we see in the region," said Jaye Quadrozzi, Chairperson, GLWA Board of Directors.

#### Bond Sale Aligns with Overall Financial Strategy focused on Affordability and Stability

The bond transaction focused on securing \$225 million to replenish funding for capital improvement projects for both the water and wastewater systems (total of \$450 million). Since January 2021, GLWA has utilized cash reserves to fund its capital program. Utilizing this pay-as-you-go approach over the last 20 months was an intentional effort outlined in the Authority's 10-year financial plan to decrease the overall debt burden and improve affordability.

"This strategy to shift from maximum use of debt, along with overall cost controls, is how GLWA has managed to maintain average system charge adjustments at 1.8 percent over the previous five years (2016–2022) for the water system and less than one percent (0.3 percent) for the wastewater system as noted in the Authority's <u>2021 Year In Review</u> <u>Report</u>," said Nicolette N. Bateson, Chief Financial Officer and Treasurer, GLWA.

These tax-exempt bonds were issued with a true interest cost of 4.44 percent for the water system and 4.57 percent for the watewater system. Despite recent market volatility, these bonds are being issued during an era of historically low rates. Over the past 32 years, benchmark rates have only been lower 34 percent of the time.

GLWA also took advantage of market conditions to refund nearly \$18 million in outstanding wastewater bonds. The refinancing of this debt resulted in nearly \$2 million in cashflow savings. Added to prior GLWA transactions, the Authority has garnered more than \$720 million in cashflow savings from refunding transactions since January 1, 2016, as a result of an opportunistic refinancing program that has taken advantage of market conditions and GLWA's improved credit.

"By actively managing GLWA's debt portfolio with our financial advisor we were able to secure savings and potentially lower future charge increases," said Kim Garland, Financial Services Area Chief of Staff, GLWA. "We continue to explore opportunities for future savings."

#### Strong Investor Interest

Strong investor interest resulted in a successful bond transaction, even on a challenging day of volatility within the financial markets. The transaction attracted orders from 37 unique institutional investors, including 14 investors that did not participate in GLWA's 2020 bond transaction. In addition, retail orders were placed on behalf of several individual retail investors.

"GLWA is very appreciative of the opportunities to engage with investors," stated Bateson. "We see the growing base of investors as a sign that GLWA's financial stability is well recognized through the transparency of our financial and operational information, as well as accessibility of the management team."

Since GLWA's bonds were sold at a premium, the par value of the bonds for both systems totaled approximately \$418 million. In aggregate, \$574 million in orders were received for the \$418 million in par bonds, meaning investor demand exceeded available bonds in aggregate by 1.4 times.

#### Securing Funding is Vital to Ensuring System Resiliency

"Securing this funding allows GLWA to remain focused on our top priority, which is improving resiliency in the regional system in order to ensure we continue to provide reliable service to our member partner communities," stated Suzanne R. Coffey, P.E., Chief Executive Officer, GLWA. "At the core of this transaction is our commitment to fair and equitable charges via best-in-class stewardship of the financial and system assets under our management."

Water system projects in GLWA's Capital Improvement Plan (CIP) include transmission system improvements such as the construction of a 14 Mile Transmission Main Loop; rehabilitation, repair and improvements of booster pumping stations and reservoirs throughout the Authority's service area; raw water intake tunnel improvements; and improvements at GLWA's Springwells, Northeast, Water Works Park and Lake Huron Water Treatment Plants. Wastewater system projects include rehabilitation of the Woodward and Conner Creek sewers, as well as the Detroit River and Northwest Interceptors; improvements to the Water Resource Recovery Facility (WRRF); improvements to Combined Sewer Overflow facilities; and rehabilitation, repair and improvements to various pump station facilities throughout the Authority's service area.

For a complete list of projects within GLWA's FY2023-2027 CIP, please click here.

###

#### About the Great Lakes Water Authority (GLWA)

The Great Lakes Water Authority (GLWA) is the provider-of-choice for drinking water services to nearly 40 percent and efficient and effective wastewater services to nearly 30 percent of Michigan's population. With the Great Lakes as source water, GLWA is uniquely positioned to provide those it serves with water of unquestionable quality. GLWA also has the capacity to extend its service beyond its 88 member partner communities. As part of its commitment to water affordability, the Authority offers a Water Residential Assistance Program to assist low-income households in participating member communities throughout the system. GLWA's board includes one representative each from Oakland, Macomb and Wayne counties, two representatives from the city of Detroit and one appointed by the Michigan governor to represent customer communities outside of the tricounty area.



# Financial Services Audit Committee Communication

Date: September 23, 2022

To: Great Lakes Water Authority Audit Committee

From: Lisa L. Mancini, Financial Planning & Analysis Manager

**Re:** FY 2023 First Quarter Budget Amendments through September 30, 2022, and Proposed Budget Amendment Resolution

**Background:** In accordance with the budget amendment policy, articles, and by-laws for the Great Lakes Water Authority, a quarterly budget amendment report is presented for review by the Audit Committee. When budget amendments are required at the appropriation level as defined by the corresponding fiscal year budget adoption resolution, the Audit Committee reviews the proposed budget amendments and forward to the Board of Directors with a recommendation.

Analysis: See attached report.

**Proposed Action:** The Audit Committee recommends that the Board of Directors for the Great Lakes Water Authority adopt the proposed budget resolution for the first quarter FY 2023 budget amendments.

#### ..Title

#### **Resolution to Approve the FY 2023 First Quarter Budget Amendments**

..Body

- Agenda of: September 28, 2022 Item No.: **2022-414** Amount: N/A
- TO: The Honorable Board of Directors Great Lakes Water Authority
- FROM: Suzanne R. Coffey, P.E. Chief Executive Officer Great Lakes Water Authority
- DATE: September 28, 2022

#### RE: Resolution to Approve the FY 2023 First Quarter Budget Amendments

#### **MOTION**

Upon recommendation of Nicolette Bateson, Chief Financial Officer/Treasurer, the Board of Directors (Board) of the Great Lakes Water Authority (GLWA), approves the **FY 2023 First Quarter Budget Amendments as presented**; and authorizes the Chief Executive Officer to take such other action as may be necessary to accomplish the intent of this vote.

#### BACKGROUND

The founding legal documents for the Great Lakes Water Authority (GLWA) provide a structure for budget preparation, adoption, and amendment. The Board of Directors adopts a biennial budget by resolution which specifies appropriation amounts which may be modified through budget amendments. To the extent that there is a proposed amendment of the budget among the appropriation categories, the matter is brought to

the Audit Committee for review and consideration of a recommendation to the Board of Directors for their consideration for approval.

#### **JUSTIFICATION**

Attached is the communication to the Audit Committee, dated September 23, 2022, which presents the proposed budget amendments for the first quarter of FY 2023. The reports included in this communication include the following.

- 1. Quarterly Budget Amendment Report for FY 2023 ending September 30, 2022.
- Resolution Adopting the Budget Amendments through the First Quarter of FY 2023.

#### **BUDGET IMPACT**

The overall budget, despite amendment, continues to be balanced.

#### COMMITTEE REVIEW

This matter was reviewed by the Audit Committee at its meeting on September 23, 2022. The Audit Committee [*insert action*] that the Board of Directors for the Great Lakes Water Authority adopt the proposed FY 2023 first quarter budget amendments.

#### SHARED SERVICES IMPACT

The FY 2023 budget has been amended to reflect the Information Technology agreements that were either changed in scope (ITS-014 Security Network) or terminated (ITS-004A WAM, ITS-008A TIBCO, ITS-009A IT Infrastructure, ITS-012 Oracle Database Licensing, DoIT-001 Financial Information System, and DoIT-003 Customer Service Technology Suite). The original agreement for Security and Integrity (OPS-005) was terminated and a new agreement (OPS-005A) was created. The net change is a reduction of \$1.2 million in these agreements which results in an increase to the Operations & Maintenance expense for FY 2023.



## Financial Services Audit Committee Communication

Date: September 23, 2022

To: Great Lakes Water Authority Audit Committee

From: Lisa L. Mancini, Financial Planning & Analysis Manager

**Re:** FY 2023 First Quarter Budget Amendments through September 30, 2022, and Proposed Budget Amendment Resolution

**Background:** In accordance with the budget amendment policy, articles, and by-laws for the Great Lakes Water Authority, a quarterly budget amendment report is presented for review by the Audit Committee. When budget amendments are required at the appropriation level as defined by the corresponding fiscal year budget adoption resolution, the Audit Committee will review the proposed budget amendments and forward to the Board of Directors with a recommendation.

Analysis: Highlights of the FY 2023 first quarter budget amendments include the following.

- A. Net increase to the Water System revenues of \$4.7 million (Table 1A)
  - \$1.1 million revenue decrease The decrease represents an adjustment to the Suburban Wholesale Customer Charges for the removal of the Highland Park bad debt recovery from the charges per the GLWA Board action taken on June 2, 2022.
  - \$0.1 million revenue decrease This decrease, like the adjustment above, is a restating of the Detroit Wholesale Customer Charges for the removal of the Highland Park bad debt recovery from the charges.
  - \$5.9 million revenue increase Investment earnings adjustment based on revised interest rates provided by the Authority's investment advisor have been applied to the cashflow forecast related to the September 2022 bond transaction.
- B. Net increase to the Sewer System revenues of \$5.2 million (Table 1B)
  - \$5.4 million revenue decrease The decrease represents an adjustment to the Suburban Wholesale Customer Charges for the removal of the Highland Park bad debt recovery from the charges per the GLWA Board action taken on June 2, 2022.

- \$3.0 million revenue increase This represents the current estimate of payments that will be received from Highland Park under the reinforced judgement. The original budget assumed no payments from Highland Park.
- \$7.6 revenue increase Investment earnings adjustment based on revised interest rates provided by the Authority's investment advisor have been applied to the cashflow forecast related to the September 2022 bond transaction.
- C. There is an increase to the Sewer Operations & Maintenance Expense of \$10.8 million. (Table 1B). The primary drivers for this increase are as follows.
  - Chemicals \$7.7 million increase Chemical costs, primarily chlorine-based products, have incurred significant cost increases due to supply issues.
  - Utilities \$4.9 million increase Electric usage has increased \$2.1 million and Gas usage has increased \$2.8 million. Details can be found in Addendum 2 – Supplemental Information – Enterprise-wide Operations & Maintenance Account Type and Department Level Amendments.
  - Contractual Services \$1.6 million increase The increase is primarily due to the increased usage and annual price adjustment of the New England Fertilizer Co. (NEFCO) contract, PC-792 (\$1.2 million). In addition, the amount of the new facilities maintenance contract, which started on July 01, 2022, is higher than the budgeted amount for this contract (\$0.4 million).
  - The Wastewater System Operations Unallocated Reserves, at the time of the FY 2023 budget adoption, was at \$3.1 million. This amount is insufficient to cover the increases noted in the bullet points above.
- D. Construction Funds Bond Proceeds (Tables 4A and 4B) The amended budget amounts represent the September 2022 bond transaction; \$225.0 million have been added for both the water and sewer construction funds. At the time that the FY 2023 budget was prepared, smaller bond transactions were assumed to occur in late FY 2023 and were therefore not included in the FY 2023 budget. Market conditions supported issuance of larger bond transactions for both systems, which are reflected in the amendments. The beginning net position estimates are also revised to reflect the fact that the transactions did not occur until FY 2023.
- E. Construction Funds Grant Revenues (SRF Loans) (Tables 4A and 4B) The amount budgeted for draws of State Revolving Fund (SRF) Loans for both the water (\$71.8 million increase) and sewer (\$31.3 million increase) construction funds have been adjusted to reflect the recognition of additional approved loans and the timing of project design and construction activity.

- F. Construction Funds Bond Fund Earnings on Investments (Tables 4A and 4B) The amounts budgeted for investment earnings have been increased for both the water (\$0.7 million) and sewer (\$0.8 million) construction funds for the September 2022 bond transaction.
- G. Construction Funds Capital Spend Rate Adjustment (Tables 4A and 4B) The Capital Spending Ratio for the water capital improvement plan is forecasted to increase from 80.0% to 100.0% which equates to \$38.9 million. The Capital Spending Ratio for the sewer capital improvement plan was increased from 75.0% to 100.0% which equates to \$29.1 million. These adjustments were based on a review of the spend projections for FY 2023 based discussions with project personnel as well as the rising costs of materials and labor.

The attached budget amendment report is organized in the following manner.

#### 1. Appropriation Level - Revenue Requirement - Water and Sewer Systems

- A. Water System General Operating Fund
- B. Sewer System General Operating Fund
- C. Total Operating Fund Level Water System and Sewer System (Supplemental Information)
- D. Enterprise-wide Core Groups (Supplemental Information)
- E. Enterprise-wide Operations & Maintenance Account Type (Supplemental Information)
- F. Unallocated Reserve by Core Group (Supplemental Information)

#### 2. Appropriation Level - Debt Service - Water and Sewer Systems

- A. Water System Debt Service Coverage Calculation
- B. Sewer System Debt Service Coverage Calculation

# **3.** Appropriation Level – Improvement & Extension Fund – Water and Sewer Systems

- A. Water System Improvement & Extension Fund
- B. Sewer System Improvement & Extension Fund

#### 4. Appropriation Level – Construction Fund – Water and Sewer Systems

- A. Water System Construction Fund
- B. Sewer System Construction Fund

A budget amendment resolution reflecting the budget amendments is attached.



#### Table 1A - Appropriation Level - Revenue Requirement - Water System General Operating

	-			
	FY 2023 Board Adopted	Total 1st Quarter FY 2023	FY 2023 Amended	FY 2022 Activity Thru
Water System	Budget	Amendments	Budget	07/31/2022
Revenues				
Suburban Wholesale Customer Charges	\$ 333,219,000	\$ (1,105,700)	\$ 332,113,300	\$ 33,594,700
Less: Bad Debt Expense	(1,257,000)	-	\$ (1,257,000)	-
Retail Service Charges	22,985,900	(151,600)	22,834,300	1,915,500
Investment Earnings	948,700	5,921,200	6,869,900	242,500
Other Revenues	175,000	-	175,000	77,200
Total Revenues	\$ 356,071,600	\$ 4,663,900	\$ 360,735,500	\$ 35,829,900
Revenue Requirements				
Operations & Maintenance Expense	\$ 144,847,700	\$-	\$ 144,847,700	\$ 10,631,500
General Retirement System Legacy Pension	6,048,000	-	6,048,000	504,000
Debt Service	150,337,100	490,200	150,827,300	12,564,100
General Retirement System Accelerated Pension	6,268,300	_	6,268,300	522,400
Extraordinary Repair & Replacement Deposit	-	-	-	_
Water Residential Assistance Program Contribution	1,770,500	-	1,770,500	147,500
Regional System Lease	22,500,000	-	22,500,000	1,875,000
DWSD Budget Shortfall Pending	-	-	-	-
Improvement & Extension Fund				
Transfer Pending	24,300,000	4,173,700	28,473,700	2,025,000
Total Revenue Requirements	\$ 356,071,600	\$ 4,663,900	\$ 360,735,500	\$ 28,269,500
Net Actual to Date	\$ -	\$ -	\$-	\$ 7,560,400



Appropriation Level – Revenue Red	uirement – Water System General Operating Budget Amendment Explanation
Revenues	
Suburban Wholesale Customer	The decrease represents an adjustment for the removal of the Highland Park bad debt
Charges	recovery from the charges per the GLWA Board action taken on June 2, 2022.
Bad Debt	No budget amendment is required.
Retail Services Charges	The change to this category is due to the June 2, 2022, GLWA Board action to restate the
	Detroit Wholesale Customer Charges for the removal of the Highland Park bad debt
	recovery.
Investment Earnings	The increase is based on the revised interest rates which have been applied to the cashflow
	forecast related to the September 2022 bond transaction.
Other Revenues	No budget amendment is required.
Revenue Requirements (Expenditur	es)
Operations & Maintenance Expense	No budget amendment is required.
General Retirement System Legacy	No budget amendment is required. Budget and funding are on a fixed schedule.
Pension	
Debt Service	The increase is due to the revision of the SRF schedules (timing of the draws).
General Retirement System Legacy	No budget amendment is required. Budget and funding are on a fixed schedule.
Pension – Accelerated Payment	
Extraordinary Repair &	No budget amendment is required. This is a formulaic requirement in the Master Bond
Replacement Deposit	Ordinance. Based on adopted and amended budget, no adjustment is required.
Water Residential Assistance	No budget amendment is required. Budget is fixed at time of budget adoption.
Program Contribution	
Regional System Lease	No budget amendment is required. Lease payment is established in accordance with terms
	of the lease.



Appropriation Level – Revenue Requirement – Water System General Operating Budget Amendment Explanation				
DWSD Budget Shortfall Pending	No budget amendment is proposed at this time.			
Improvement & Extension Fund Transfer Pending	Represents annual funding for pay-as-you-go capital improvement program. Budget amendments to revenues, bad debt, investment earnings, debt service, and DWSD budget shortfall affect this line item.			



Quarterly Budget Amendment Report FY 2023 Ending September 30, 2022

#### Table 1B - Appropriation Level - Revenue Requirement - Sewer System General Operating

	FY 2023	Total		
	Board	1st Quarter	FY 2023	FY 2022
	Adopted	FY 2023	Amended	Activity Thru
Sewer System	Budget	Amendments	Budget	07/31/2022
Revenues				
Suburban Wholesale Customer Charges	\$ 280,824,000	\$ (5,416,800)	\$ 275,407,200	\$ 22,947,900
Less: Bad Debt Expense	(5,420,500)	3,020,500	(2,400,000)	
Retail Service Charges	191,042,200	-	191,042,200	15,920,200
Industrial Waste Control Charges	8,420,000	-	8,420,000	691,000
Pollutant Surcharges	4,950,800	-	4,950,800	296,100
Investment Earnings	1,155,600	7,615,600	8,771,200	325,100
Other Revenues	400,000	-	400,000	31,300
Total Revenues	\$ 481,372,100	\$ 5,219,300	\$ 486,591,400	\$ 40,211,600
Revenue Requirements				
Operations & Maintenance Expense	\$ 184,052,600	\$ 10,769,900	\$ 194,822,500	\$ 12,860,800
General Retirement System Legacy Pension	10,824,000	-	10,824,000	902,000
Debt Service	205,638,100	5,717,100	211,355,200	17,217,300
General Retirement System Accelerated Pension	11,620,700	-	11,620,700	968,400
Extraordinary Repair & Replacement Deposit	_	_	_	_
Water Residential Assistance Program Contribution	2,394,200	-	2,394,200	199,500
Regional System Lease	27,500,000	-	27,500,000	2,291,700
DWSD Budget Shortfall Pending	-	-	-	-
Improvement & Extension Fund				
Transfer Pending	39,342,500	(11,267,700)	28,074,800	3,278,500
Total Revenue Requirements	\$ 481,372,100	\$ 5,219,300	\$ 486,591,400	\$ 37,718,200
Net Actual to Date	\$-	\$-	\$-	\$ 2,493,400



Appropriation Level – Revenue Requirement – Sewer System General Operating Budget Amendment Explanation			
Revenues			
Suburban Wholesale Customer	The decrease represents an adjustment for the removal of the Highland Park bad debt		
Charges	recovery from the charges per the GLWA Board action taken on June 2, 2022.		
Bad Debt	The increase represents the current estimate of payments that will be received from		
	Highland Park under the reinforced judgement. The original budget assumed no		
	payments from Highland Park.		
Retail Services Charges	No budget amendment is required.		
Industrial Waste Control Charges	No budget amendment is required.		
Pollutant Surcharges	No budget amendment is required.		
Investment Earnings	The increase is based on the revised interest rates which have been applied to the cashflow		
	forecast related to the September 2022 bond transaction.		
Other Revenues	No budget amendment is required.		
Revenue Requirements (Expenditur	es)		
<b>Operations &amp; Maintenance Expense</b>	The Sewer O&M budget is being increased by \$10.8 million to cover the shortfall projected		
	for FY 2023 (details can be found in the Highlights section beginning on the first page of		
	this document).		
General Retirement System Legacy	No budget amendment is required. Budget and funding are on a fixed schedule.		
Pension			
Debt Service	The increase is due to the revision of the SRF schedules (timing of the draws) as well as the		
	increase in the variable rate (from 1.0% to 2.5%) on the 2006D Bonds.		
General Retirement System Legacy	No budget amendment is required. Budget and funding are on a fixed schedule.		
Pension – Accelerated Payment			



Appropriation Level – Revenue Requirement – Sewer System General Operating Budget Amendment Explanation							
Extraordinary Repair &	No budget amendment is required. This is a formulaic requirement in the Master Bond						
Replacement Deposit	Ordinance. Based on adopted and amended budget, no adjustment is required.						
Water Residential Assistance	No budget amendment is required. Budget is fixed at time of budget adoption.						
Program Contribution							
Regional System Lease	No budget amendment is required. Lease payment is established in accordance with terms						
	of the lease.						
DWSD Budget Shortfall Pending	No budget amendment is proposed at this time.						
Improvement & Extension Fund	Represents annual funding for pay-as-you-go capital improvement program. Budget						
Transfer Pending	amendments to revenues, bad debt, investment earnings, debt service, and DWSD budget						
	shortfall affect this line item.						



#### Table 1C - Supplemental Information – Operating Fund Level - Water System and Sewer System

		FY 2023		Total				
	Board			1st Quarter	FY 2023	FY 2022 Activity Thru		
		Adopted		FY 2023	Amended			
System		Budget		Amendments	Budget	(	07/31/2022	
Water System	\$	144,847,700	\$	-	\$ 144,847,700	\$	10,631,500	
Sewer System		184,052,600		10,769,900	194,822,500		12,860,800	
Total	\$	328,900,300	\$	10,769,900	\$ 339,670,200	\$	23,492,300	

Totals may be off due to rounding.

As shown in the table above, there are no budget amendments for transfers of resources between the water and sewer funds. It is unforeseen that such an amendment would occur as each system is accounted for as a stand-alone entity. The purpose of this table is to transparently report that funds from one system do not provide budget support to the other system.



#### Table 1D - Supplemental Information - Enterprise-wide Core Groups

O&M Major Budget Categories (Core Groups)	FY 2023 Board Adopted Budget	Total 1st Quarter FY 2023 Amendments	FY 2023 Amended Budget	FY 2022 ctivity Thru 07/31/2022
A Water System Operations	\$ 76,518,200	\$ -	\$ 76,518,200	\$ 7,290,400
B Wastewater System Operations	113,197,500	10,769,900	123,967,400	9,430,200
C Centralized Services	104,502,900	-	104,502,900	4,477,700
D Administrative & Other Services	34,681,700	-	34,681,700	2,294,000
Total	\$ 328,900,300	\$ 10,769,900	\$ 339,670,200	\$ 23,492,300

Totals may be off due to rounding.

A subset of the operating funds are core groups that account for A) direct cost of water operations, B) direct cost of sewer operations, C) centralized services (E.g., field services, security, information technology, facilities, and fleet), D) administrative services (E.g., finance, public affairs, general counsel, and organizational development). The costs of the latter two categories are allocated to the water and sewer systems based upon an internal cost allocation plan that is performed on an annual basis.

Through the first quarter FY 2023, there are no amendments that cross the core groups.

B-Wastewater System Operations – The Sewer O&M budget is being increased \$10.8 million to cover the shortfall projected for FY 2023 (details can be found in the Highlights section beginning on the first page of this document).

For more activity within these groups, see *Supplemental Information - Enterprise-wide Operations & Maintenance Department and Account Level Amendments (Addendum 1).* 



O&M Expense Categories (Account Type)	FY 2023 Board Adopted Budget	Total 1st Quarter FY 2023 Amendments	FY 2023 Amended Budget	Ac	FY 2022 tivity Thru 7/31/2022
Personnel Costs	\$ 122,144,300	\$ (367,200)	\$ 121,777,100	\$	9,271,900
Utilities	51,007,400	4,910,100	55,917,500		5,760,000
Chemicals	16,118,600	7,663,000	23,781,600		1,899,200
Supplies & Other	34,911,800	-	34,911,800		1,704,200
Contractual Services	104,579,200	1,413,300	105,992,500		5,094,900
Capital Program Allocation	(4,376,200)	-	(4,376,200)		(72,900)
Shared Services	(2,925,000)	1,424,100	(1,500,900)		(165,000)
Unallocated Reserve	7,440,200	(4,273,400)	3,166,800		-
Total	\$ 328,900,300	\$ 10,769,900	\$ 339,670,200	\$	23,492,300

#### Table 1E - Supplemental Information - Enterprise-wide Operations & Maintenance Account Type

*Totals may be off due to rounding.* 

The table above presents the Operations & Maintenance budget by the major expense categories (account type).

For additional detail and the explanation of the key changes to the FY 2023 budget within these categories, see *Supplemental Information - Enterprise-wide Operations & Maintenance Department and Account Level Amendments (Addendum 1).* 

For an additional view of the Operations & Maintenance budget by expense category (account type) and by departmental level, see *Supplemental Information - Enterprise-wide Operations & Maintenance Account Type and Departmental Level Amendments (Addendum 2).* 



### Table 1F - Supplemental Information - Unallocated Reserve by Core Group

	FY 2023 Board Adopted		Total st Quarter FY 2023	FY 2023 Amended			
O&M Unallocated Reserves	Budget	Ar	nendments		Budget		
Water System Operations	\$ 2,284,700	\$	-	\$	2,284,700		
Wastewater System Operations	3,055,500		(3,055,200)		300		
Centralized Services	1,600,000		(1,218,200)		381,800		
Administrative & Other Services	500,000		-		500,000		
Total	\$ 7,440,200	\$	(4,273,400)	\$	3,166,800		

Totals may be off due to rounding.

An Unallocated Reserve account is established for each of the four core groups. Budget is assigned to these accounts to cover expenditures not known at the time the budget is developed (merit increases, fluctuations within maintenance contracts and usage of utilities and chemicals, projects and initiatives not planned at the time the initial budget was developed, etc.). It is GLWA's internal budget directive for each area, group, and team to manage their needs to an amount within the initial budget. If required, an amendment is made from the unallocated reserve. If an area does not require as much funding as was established in the original budget, that department's budgeted expenses are reduced, and the unallocated reserve is increased.

For additional information on the FY 2023 changes to the unallocated reserve, see *Supplemental Information - Enterprise-wide Operations & Maintenance Department and Account Level Amendments (Addendum 1).* 



### Table 2A - Appropriation Level - Debt Service Coverage Calculation - Water System

14/-1			FY 2023	1st Quarter FY 2023 Amendments		Final Adjustment to FY 2023			FY 2023
	er System - Debt Service Coverage Julation		Adopted Budget		Regional System	LC	cal System Budget		Amended Budget
	enues		Buuget		System		Buuget		Buuget
1	Regional System Wholesale Revenues	\$	354,947,900	\$	(1,257,300)	\$	-	\$	353,690,600
2	Local System Revenues	<b>V</b>	70,104,100	Ψ	-	Ψ	18,061,300	Ŷ	88,165,400
3	Miscellaneous Revenue (Local System)		3,900,000		-		800		3,900,800
4	Non-Operating Revenue (Regional System)		1,123,700		5,921,200		-		7,044,900
5	Total Revenues	\$	430,075,700	\$	4,663,900	\$	18,062,100	\$	452,801,700
Оре	enue Requirements rations & Maintenance Expense			•				•	
6	Regional System Wholesale Expenses	\$	144,847,700	\$	-	\$	-	\$	144,847,700
7	Local System Expenses		30,490,000		-		12,091,600		42,581,600
8	GRS Pension allocable to Regional System		6,048,000		-		-		6,048,000
9	GRS Pension allocable to Local System		4,272,000		-		-		4,272,000
10	Total Operations & Maintenance								
	Expense		185,657,700		-		12,091,600		197,749,300
11	Net Revenues after Operations & Maintenance Expense	\$	244,418,000	\$	4,663,900	\$	5,970,500	\$	255,052,400
		Ψ	244,410,000	φ	4,003,300	Ψ	3,370,300	Ψ	200,002,400
Deb	t Service by Lien								
12	Senior Lien Bonds	\$	135,939,700	\$	(2,166,600)	\$	-	\$	133,773,100
13	Second Lien Bonds		47,200,100		2,917,100		-		50,117,200
14	SRF Junior Lien Bonds		10,061,800		(258,900)		-		9,802,900
15	Total Debt Service	\$	193,201,600	\$	491,600	\$	-	\$	193,693,200
Deb	t Service Coverage								
16	Senior Lien Bonds (11)/(12)		1.80		0.06		0.04		1.91
17	Second Lien Bonds (11) / [(12)+(13)]		1.33		0.02		0.03		1.39
18	SRF Junior Lien Bonds (11) / (15)		1.27		0.02		0.03		1.32

\* Rows highlighted in light grey in the above table are designed to align with the DWSD Budget. The approved GLWA budget was based on preliminary DWSD budget information.

\*\* Total Debt Service, highlighted in dark grey (Row 15) in the above table, is adopted by the GLWA Board.



Appropriation Level - Debt Service - Water System Debt Service Coverage Calculation Budget Amendment						
Explanation						
Total Debt Service	For purposes of Debt Service coverage, we look at the combined Regional and Local					
	(DWSD) revenue less operations & maintenance (O&M) expense to determine net revenues					
	to calculate the Debt Service Coverage. The Board adopts the Debt Service amount shown					
	on line 15 of the Water System Debt Service Coverage Calculation table on the previous					
	page. This is the amount necessary to pay the principal of and interest on all Regional					
	Water System bonds and to restore any reserves therefore established in the Master Bond					
	Ordinance.					



### Table 2B - Appropriation Level - Debt Service Coverage Calculation - Sewer System

Sew	er System - Debt Service Coverage	FY 2023 Adopted	Ar	st Quarter FY 2023 nendments Regional	te	Final djustment o FY 2023 cal System	FY 2023 Amended
	ulation	Budget		System	20	Budget	Budget
	enues						
1	Regional System Wholesale Revenues	\$ 479,816,500	\$	(2,396,300)	\$	-	\$ 477,420,200
2	Local System Revenues	96,467,800		-	(	(17,897,700)	78,570,100
3	Miscellaneous Revenue (Local System)	7,640,000		-		(1,300)	7,638,700
4	Non-Operating Revenue (Regional System)	1,555,600		7,615,600		-	9,171,200
5	Total Revenues	\$ 585,479,900	\$	5,219,300	\$ (	(17,899,000)	\$ 572,800,200
Оре	enue Requirements rations & Maintenance Expense						
6	Regional System Wholesale Expenses	\$ 184,052,600	\$	10,769,900	\$	-	\$ 194,822,500
7	Local System Expenses	63,390,000		-	(	(11,993,600)	51,396,400
8	GRS Pension allocable to Regional System	10,824,000		-		-	10,824,000
9	GRS Pension allocable to Local System	2,856,000		-		-	2,856,000
10	Total Operations & Maintenance Expense	261,122,600		10,769,900	(	(11,993,600)	259,898,900
11	Net Revenues after Operations & Maintenance Expense	\$ 324,357,300	\$	(5,550,600)		(5,905,400)	\$ 312,901,300
Deb	t Service by Lien						
12	Senior Lien Bonds	\$ 149,780,900	\$	1,749,800	\$	-	\$ 151,530,700
13	Second Lien Bonds	36,738,500		3,108,600		-	39,847,100
14	SRF Junior Lien Bonds	51,084,400		891,300		-	51,975,700
15	Total Debt Service	\$ 237,603,800	\$	5,749,700	\$	-	\$ 243,353,500
Deb	t Service Coverage						
16	Senior Lien Bonds (11)/(12)	2.17		(0.06)		(0.04)	2.06
17	Second Lien Bonds (11) / [(12)+(13)]	1.74		(0.07)		(0.03)	1.63
18	SRF Junior Lien Bonds (11) / (15)	1.37		(0.06)		(0.02)	1.29

\* Rows highlighted in light grey in the above table are designed to align with the DWSD Budget. The approved GLWA budget was based on preliminary DWSD budget information.

\*\* Total Debt Service, highlighted in dark grey (Row 15) in the above table, is adopted by the GLWA Board.



Appropriation Level - Debt Ser	vice – Sewer System Debt Service Coverage Calculation Budget Amendment
Explanation	
Total Debt Service	For purposes of Debt Service coverage, we look at the combined Regional and Local (DWSD) revenue less operations & maintenance (O&M) expense to determine net revenues to calculate the Debt Service Coverage. The Board adopts the Debt Service amount shown on line 15 of the Sewer System Debt Service Coverage Calculation table on the previous page. This is the amount necessary to pay the principal of and interest on all Regional Sewer System bonds and to restore any reserves therefore established in the Master Bond Ordinance.



### Table 3A - Appropriation Level - Improvement & Extension Fund - Water System

Vater nprovement & Extension Fund		FY 2023 Board Adopted Budget	Total 1st Quarter FY 2023 Amendments		FY 2023 Amended Budget	FY 2022 Activity Thru 07/31/2022	
Revenues							
Water System Transfers In from General Operating	\$	24,300,000	\$ 4,173,700	\$	28,473,700	\$	2,025,000
Earnings on Investments (b)		308,300	1,579,900		1,888,200		47,800
Net Use (Increase) of Reserves (a)		19,888,000	(15,409,100)		4,478,900		-
Total Revenues	\$	44,496,300	\$ (9,655,500)	\$	34,840,800	\$	2,072,800
Expenditures							
Water System Revenue Transfers Out (b)	\$	308,300	\$ 1,579,900	\$	1,888,200	\$	148,500
Capital Spending - Other		-	-		-		1,596,200
Capital Outlay		15,452,600	-		15,452,600		519,100
Revenue Financed Capital - Transfer to Construction Fund		28,735,400	(11,235,400)		17,500,000		15,829,300
Total Expenditures	\$	44,496,300	\$ (9,655,500)	\$	34,840,800	\$	18,093,100
(a) Beginning Net Position	\$	110,185,500	\$ (15,685,500)	\$	94,500,000		
Net (Use) Increase of Reserves	\$	(19,888,000)	\$ 15,409,100	\$	(4,478,900)		
Projected Ending Net Position	\$	90,297,500	\$ (276,400)	\$	90,021,100		

(a) The beginning net position reflects an estimated unaudited net position as of 6.30.2022 based on estimated activity at the time of budget approval. This figure will continue to change as the audit process ensues.

(b) Note: As outlined in the Master Bond Ordinance, the investment earnings in the I&E Fund are transferred to the Receiving Fund. The impact is to reduce revenue required from charges when calculating the annual Revenue Requirement budget.



Appropriation Level – Improvement & Extension Fund – Water System Budget Amendment Explanation						
Revenues						
Transfers In from General Operating	The proposed budget amendment is to match the amount available for transfer from the					
	FY 2023 revenue requirement based upon general operating fund performance. (see I&E					
	Fund Transfer Pending line on the Appropriation Level-Revenue Requirement-Water					
	System General Operating table).					
Earnings on Investments	The increase is based on the revised interest rates. There is a corresponding transfer of					
	earnings back to the general operating fund as allowed by the Master Bond Ordinance.					
	The net effect on the I&E Fund is zero as the earnings are budgeted and accounted for in					
	the operating fund to lower revenue requirement for charges.					
Net Use (Source) of Reserves	This amount represents the net amount of revenues less expenses. A negative amount					
	represents an increase in reserves from current year activity rather than a use of reserves.					
Expenditures						
Water System Revenue Transfers	The increase is based on the revised interest rates. This line offsets Earnings on					
Out (Earnings on Investments)	Investments and represents the transfer of earnings back to the general operating fund as					
	allowed by the Master Bond Ordinance. Any variance in activity between the two lines					
	represents a timing difference.					
Capital Spending - Other	No budget amendment is required. This line represents an adjustment to the projects in					
	the Board adopted capital improvement plan (CIP) that do not meet the criteria for debt					
	financing.					
Capital Outlay	No budget amendment is required.					
Revenue Financed Capital – Transfer	The proposed budget amendment reflects the reduced need to use I&E funds for Capital					
to Construction Fund	<i>Projects as a result of the September 2022 bond transaction and increase in SRF loans.</i>					



### Table 3B - Appropriation Level - Improvement & Extension Fund - Sewer System

Sewer mprovement & Extension Fund		FY 2023 Board Adopted Budget	Total st Quarter FY 2023 mendments	FY 2023 Amended Budget	Ac	FY 2022 stivity Thru 17/31/2022
Revenues						
Sewer System Transfers In from General Operating	\$	39,342,500	\$ (11,267,700)	\$ 28,074,800	\$	3,278,500
Receipt of DWSD Shortfall Loan Interest		-	-	-		-
Earnings on Investments (b)		247,700	1,768,800	2,016,500		77,500
Net Use (Increase) of Reserves (a)		5,549,500	8,322,800	13,872,300		-
Total Revenues	\$	45,139,700	\$ (1,176,100)	\$ 43,963,600	\$	3,356,000
Expenditures						
Sewer System Revenue Transfers Out (b)	\$	247,700	\$ 1,768,800	\$ 2,016,500	\$	151,400
Capital Spending - Other		-	2,389,700	2,389,700		61,800
Capital Outlay		18,447,100	-	18,447,100		132,700
Revenue Financed Capital - Transfer to Construction Fund		26,444,900	(5,334,600)	21,110,300		8,134,700
Total Expenditures	\$	45,139,700	\$ (1,176,100)	\$ 43,963,600	\$	8,480,600
(a) Beginning Net Position	\$	93,214,400	\$ 11,085,600	\$ 104,300,000		
Net (Use) Increase of Reserves		(5,549,500)	\$ (8,322,800)	(13,872,300)		
Projected Ending Net Position	\$	87,664,900	\$ 2,762,800	\$ 90,427,700		

(a) The beginning net position reflects an estimated unaudited net position as of 6.30.2022 based on estimated activity at the time of budget approval. This figure will continue to change as the audit process ensues.

(b) Note: As outlined in the Master Bond Ordinance, the investment earnings in the I&E Fund are transferred to the Receiving Fund. The impact is to reduce revenue required from charges when calculating the annual Revenue Requirement budget.



Appropriation Level – Improvement & Extension Fund – Sewer System Budget Amendment Explanations						
Revenues						
Transfers In from General Operating	The proposed budget amendment is to match the amount available for transfer from the					
	FY 2023 revenue requirement based upon general operating fund performance. (see I&E					
	Fund Transfer Pending line on the Appropriation Level-Revenue Requirement-Sewer					
	System General Operating table).					
Receipt of DWSD Shortfall Loan	No budget amendment is required. This line represents the interest earnings on Notes					
Interest	Receivable, when applicable, for DWSD Sewer System Shortfall to the payment schedule.					
Earnings on Investments	The increase is based on the revised interest rates. There is a corresponding transfer of					
	earnings back to the general operating fund as allowed by the Master Bond Ordinance.					
	The net effect on the I&E Fund is zero as the earnings are budgeted and accounted for in					
	the operating fund to lower revenue requirement for charges.					
Net Use (Source) of Reserves	This amount represents the net amount of revenues less expenditures. A negative amount					
	represents an increase in reserves from current year activity rather than a use of reserves.					
Expenditures						
Sewer System Revenue Transfers	The increase is based on the revised interest rates. This line offsets Earnings on					
Out (Earnings on Investments)	Investments and represents the transfer of earnings back to the general operating fund					
	as allowed by the Master Bond Ordinance. Any variance in activity between the two lines					
	represents a timing difference.					
Capital Spending – Other	The proposed budget amendment represents an adjustment to the projects in the Board					
	adopted capital improvement plan (CIP) that do not meet the criteria for debt financing.					
Capital Outlay	No budget amendment is required.					
Revenue Financed Capital – Transfer	The proposed budget amendment reflects the reduced need to use I&E funds for Capital					
to Construction Fund	Projects as a result of the September 2022 bond transaction and increase in SRF loans.					



### Table 4A - Appropriation Level - Construction Fund - Water System

	FY 2023		Total			
	Board		1st Quarter	FY 2023		FY 2022
Water	Adopted		FY 2023	Amended	A	ctivity Thru
Construction Fund	Budget	ļ	Amendments	Budget	(	07/31/2022
Revenues						
Transfer from Improvement & Extension Fund	\$ 28,735,400	\$	(11,235,400)	\$ 17,500,000	\$	15,829,300
Bond Proceeds	-		225,000,000	225,000,000		-
Bond Fund Earnings on Investments	128,800		749,000	877,800		-
Grant Revenues (SRF Loans)	54,992,000		71,838,000	126,830,000		-
Net Use (Increase) of Reserves (a)	71,644,800		(247,476,600)	(175,831,800)		-
Total Revenues	\$ 155,501,000	\$	38,875,000	\$ 194,376,000	\$	15,829,300
Expenditures						
Capital Improvement Plan (b)	\$ 194,376,000	\$	-	\$ 194,376,000	\$	11,578,700
Capital Spend Rate Adjustment	(38,875,000)		38,875,000	-		-
Total Expenditures (b)	\$ 155,501,000	\$	38,875,000	\$ 194,376,000	\$	11,578,700
(a) Beginning Net Position	\$ 188,251,300	\$	(165,251,300)	\$ 23,000,000		
Net (Use) Increase of Reserves	(71,644,800)		247,476,600	175,831,800		
Projected Ending Net Position	\$ 116,606,500	\$	82,225,300	\$ 198,831,800		
(b) Plus Direct I&E Projects	-		-	-		
Total CIP Expenditures	155,501,000		38,875,000	194,376,000		
Total Published Capital Improvement Plan	194,376,000			194,376,000		
Capital Spending Ratio	80.0%			100.0%		

(a) The beginning net position reflects an estimated unaudited net position as of 6.30.2022 based on estimated activity at the time of budget approval. This figure will continue to change as the audit process ensues.

(b) Note: As outlined in the Master Bond Ordinance, the investment earnings in the I&E Fund are transferred to the Receiving Fund. The impact is to reduce revenue required from charges when calculating the annual Revenue Requirement budget.



Appropriation Level – Construction Fund – Water System Budget Amendment Explanations					
Revenues					
Transfers from Improvement	The proposed budget amendment is to match the amount available for transfer from the FY 2023				
& Extension Fund	Improvement & Extension Fund (see Revenue Financed Capital-Operating Transfer to				
	Construction Fund line on the Appropriation Level-Improvement & Extension Fund-Water				
	System table). The change is due to the reduced need to use I&E funds for Capital Projects as a				
	result of the September 2022 bond transaction and increase in SRF loans.				
Bond Proceeds	The proposed budget amendment is to record the proceeds from the September 2022 bond				
	transaction.				
Earnings on Investments	The proposed budget amendment reflects the estimated investment earnings from the September				
	2022 bond transaction.				
Grant Revenues	State Revolving Fund (SRF) loan disbursements are on a reimbursement basis. The amount and				
(State Revolving Fund Loans)	timing of revenues fluctuates with project expenditures incurred. The proposed amendment				
	reflects the timing of project design and construction activity that shifts SRF loan closings from				
	FY 2022 into FY 2023. Details related to the SRF projects are presented in the quarterly debt				
	report. The most recent quarterly debt report is presented in the July 2022 Audit Committee				
	binder which provides details related to the SRF funding and associated projects.				
Net Use (Source) of Reserves	This amount represents the net amount of revenues less expenditures. A "use of reserves"				
	indicates a spend down of prior year reserves. The amount has been amended to reflect the				
	anticipated increase in the Capital spend rate from 80% to 100% as well as the increased				
	revenues from Bond proceeds, SRF loans, and Investment earnings.				
Expenditures					
Capital Improvement Plan	No budget amendment is required. This line represents an adjustment to the projects in the				
	Board adopted capital improvement plan (CIP) that do not meet the criteria for debt financing.				
	This amount is reflected on the 'Capital Spending – Other' line on the Water Improvement &				
	Extension Fund table.				



Appropriation Level – Construction Fund – Water System Budget Amendment Explanations						
Capital Spend Rate	The proposed budget amendment represents the increase in the projected Capital Spend Rate for					
Assumption Adjustment	the Water CIP from 80% to 100.0%. The Board of Directors adopts a capital spending ratio					
	assumption (SRA) which allows the realities of capital program delivery to align with the					
	financial plan. The SRA is an analytical approach to bridge the total dollar amount of projects					
	in the CIP with what can realistically be spent due to limitations beyond GLWA's control and/or					
	delayed for nonbudgetary reasons. Those limitations, whether financial or non-financial,					
	necessitate the SRA for budgetary purposes, despite the prioritization established. Amendments					
	to the spend rate assumption are made to align the projected financial use of resources with					
	revised capital improvement plan spending forecasts. The most recent quarterly construction					
	work-in-progress (CWIP) report is presented in the September 2022 Audit Committee binder.					



### Table 4B - Appropriation Level – Construction Fund – Sewer System

Sewer Construction Fund	FY 2023 Board Adopted Budget	Total 1st Quarter FY 2023 Mendments	FY 2023 Amended Budget	FY 2022 tivity Thru 17/31/2022
Revenues				
Transfer from Improvement & Extension Fund	\$ 26,444,900	\$ (5,334,600)	\$ 21,110,300	\$ 8,134,700
Bond Proceeds	-	225,000,000	225,000,000	-
Bond Fund Earnings on Investments	86,200	820,000	906,200	-
Grant Revenues (SRF Loans)	18,720,000	31,317,000	50,037,000	-
Net Use (Increase) of Reserves (a)	49,197,900	(222,709,100)	(173,511,200)	-
Total Revenues	\$ 94,449,000	\$ 29,093,300	\$ 123,542,300	\$ 8,134,700
Expenditures				
Capital Improvement Plan (b)	\$ 125,932,000	\$ (2,389,700)	\$ 123,542,300	\$ 4,365,300
Capital Spend Rate Adjustment	(31,483,000)	31,483,000	-	-
Total Expenditures (b)	\$ 94,449,000	\$ 29,093,300	\$ 123,542,300	\$ 4,365,300
(a) Beginning Net Position	\$ 131,883,800	\$ (115,883,800)	\$ 16,000,000	
Net (Use) Increase of Reserves	(49,197,900)	222,709,100	173,511,200	
Projected Ending Net Position	\$ 82,685,900	\$ 106,825,300	\$ 189,511,200	
(b) Plus Direct I&E Projects	-	-	-	
Total CIP Expenditures	94,449,000	29,093,300	123,542,300	
Total Published Capital Improvement Plan	125,932,000		123,542,300	
Capital Spending Ratio	75.0%		100.0%	

(a) The beginning net position reflects an estimated unaudited net position as of 6.30.2022 based on estimated activity at the time of budget approval. This figure will continue to change as the audit process ensues.

(b) Note: As outlined in the Master Bond Ordinance, the investment earnings in the I&E Fund are transferred to the Receiving Fund. The impact is to reduce revenue required from charges when calculating the annual Revenue Requirement budget.



<b>Appropriation Level – Construction</b>	Fund – Sewer System Budget Amendment Explanations
Revenues	
Transfers from Improvement &	The proposed budget amendment is to match the amount available for transfer from the
Extension Fund	FY 2023 Improvement & Extension Fund (see Revenue Financed Capital-Operating
	Transfer to Construction Fund line on the Appropriation Level-Improvement & Extension
	Fund-Sewer System table). The change is due to the reduced need to use I&E funds for
	Capital Projects as a result of the September 2022 bond transaction and increase in SRF
	loans.
Bond Proceeds	The proposed budget amendment is to record the proceeds from the September 2022
	bond transaction.
Earnings on Investments	The proposed budget amendment reflects the estimated investment earnings from the
	September 2022 bond transaction.
Grant Revenues	State Revolving Fund (SRF) loan disbursements are on a reimbursement basis. The
(State Revolving Fund Loans)	amount and timing of funds fluctuates with project expenditures incurred. The proposed
	amendment reflects the timing of project design and construction activity that shifts SRF
	loan closings from FY 2022 into FY 2023. Details related to the SRF projects are presented
	in the quarterly debt report. The most recent quarterly debt report is presented in the
	July 2022 Audit Committee binder which provides details related to the SRF funding and
	associated projects.
Net Use (Source) of Reserves	This amount represents the net amount of revenues less expenditures. A "use of reserves"
	indicates a spend down of prior year reserves. The amount has been amended to reflect
	the anticipated increase in the Capital spend rate from 80% to 100% as well as the
	increased revenues from Bond proceeds, SRF loans, and Investment earnings.
Expenditures	



Appropriation Level – Construction	Appropriation Level – Construction Fund – Sewer System Budget Amendment Explanations							
Capital Improvement Plan	The proposed budget amendment represents projects in the Board adopted capital							
	improvement plan (CIP) that do not meet the criteria for debt financing. This amount is							
	reflected on the 'Capital Spending – Other' line on the Water Improvement & Extension							
	Fund table.							
Capital Spend Rate Adjustment	The proposed budget amendment represents the increase in the projected Capital Spend							
	Rate for the Sewer CIP from 75% to 100%. The Board of Directors adopts a capital							
	spending ratio assumption (SRA) which allows the realities of capital program delivery							
	to align with the financial plan. The SRA is an analytical approach to bridge the total							
	dollar amount of projects in the CIP with what can realistically be spent due to limitations							
	beyond GLWA's control and/or delayed for nonbudgetary reasons. Those limitations,							
	whether financial or non-financial, necessitate the SRA for budgetary purposes, despite							
	the prioritization established. Amendments to the spend rate assumption are made to							
	align the projected financial use of resources with revised capital improvement plan							
	spending forecasts. The most recent quarterly construction work-in-progress (CWIP)							
	report is presented in the September 2022 Audit Committee binder.							



Supplemental Information -

Enterprise-wide Operations & Maintenance Department and Account Level Amendments

The summary of budget amendments for operations & maintenance (department and account level amendments) are organized by the four core groups. The FY 2023 first quarter budget amendments result in an increase to B - Sewer System Operations and net zero changes to the remaining three categories: A - Water System Operations, C – Centralized Services, and D – Administrative & Other Services.

GLWA's internal budget directive is for each area, group, and team to manage their needs to an amount within the initial budget. To the extent that is not possible, an amendment is made from the unallocated reserve. If savings are incurred, or an area appears to not require as much funding as established in the original budget, that department's budgeted expenses are reduced, and the unallocated reserve is increased. In administering the budget, there are several refinements to departments and account categories. An explanation of key items is included in the table in Addendum 1.

Items greater than \$500,000 include the following (see the table on the following page).

- B Wastewater System Operations Net change = \$10.8 million
  - Chemicals Increase of \$7.7 million Adjustment for increase in chemical costs (primarily chlorine-based products) and estimated usage in FY 2023. The following table shows the pricing history of chlorine experienced by GLWA.

Water Operations	Date	Price	Wastewater	Date	Price	
1 Ton Containers	4/1/2019	\$ 399.00	90 Ton Railcars	1/1/2021	\$ 297.20	
1 Ton Containers	3/30/2021	\$ 460.00	90 Ton Railcars	6/25/2021	\$ 467.20	
1 Ton Containers	9/1/2021	\$ 630.00	90 Ton Railcars	11/23/2021	\$ 697.20	
1 Ton Containers	11/1/2021	\$ 860.00	90 Ton Railcars	1/4/2022	\$ 1,140.00	
1 Ton Containers	1/15/2022	\$ 1,251.00	90 Ton Railcars	2/1/2022	\$ 1,240.00	
1 Ton Containers	4/15/2022	\$ 1,500.00	90 Ton Railcars	7/1/2022	\$ 1,640.00	
1 Ton Containers	10/1/2022	\$ 1,838.00	90 Ton Railcars	10/1/2022	\$ 1,778.00	

Contractual Services – Increase of \$1.6 million – The use of the New England Fertilizer Co. (NEFCO) contract, PC-792, has increased, along with an increase in the cost for the material processed through the Biosolids Dryer Facility (BDF), which is based on the increasing consumer price index (CPI) (\$1.2 million); and the amount of the new facilities maintenance contract, which

Supplemental Information -

Enterprise-wide Operations & Maintenance Department and Account Level Amendments

started on July 01, 2022, is higher than the budgeted amount for this contract (\$0.4 million).

- Utilities Increase of \$4.9 million Details can be found in Addendum 2 Supplemental Information – Enterprise-wide Operations & Maintenance Account Type and Department Level Amendments.
- Unallocated Reserve Decrease of \$3.1 million Used to offset a portion of the increases primarily in chemicals and utilities.
- C Centralized Services Net change = zero
  - Shared Services (GLWA is the Provider of services to DWSD) Decrease in the agreements (results in an increase to the Operations & Maintenance expense) of \$1.4 million The Security & Integrity agreement, along with several of the Information Technology agreements have either had a change in scope or have been terminated.
    - Agreements that have been changed The OPS-005 Security and Integrity agreement was terminated and OPS-005A was created (\$94,800 decrease). The services provided under ITS-014 – Security Network were revised (\$18,500 decrease).
    - Terminated Agreements ITS-004A WAM (\$408,100 decrease), ITS-008A TIBCO (\$40,800 decrease), ITS-009A IT Infrastructure (\$816,000 decrease), and ITS-012 Oracle Database Licensing (\$45,900 decrease).
    - The reduction in the Shared Services agreements will not result in a reduction in expense as Information Technology resources will be utilized to focus on other initiatives.
  - Contractual Services (Shared Service agreements in which GLWA is the Subscriber – receives services from DWSD) - Decrease in the agreements (results in a decrease to the Operations & Maintenance expense) of \$205,900
     Two agreements have been terminated: DoIT-001 Financial Information System (\$159,200 decrease) and DoIT-003 Customer Service Technology Suite (\$46,700 decrease).
  - Unallocated Reserve Decrease of \$1.2 million Utilized to offset the changes to the Shared Services agreements.

Supplemental Information -

Enterprise-wide Operations & Maintenance Department and Account Level Amendments

The table below shows the adjustment per Expense Category for the two core groups that are affected by the first quarter FY 2023 budget amendments.

Major Budget Categories and Expense Categories	Total 1st Quarter FY 2023 Amendments
B Wastewater System Operations	10,769,900
Chemicals	7,663,000
Contractual Services	1,619,200
Personnel	(367,200)
Unallocated Reserve	(3,055,200)
Utilities	4,910,100
C Centralized Services	-
Contractual Services	(205,900)
Unallocated Reserve	(1,218,200)
Shared Services	1,424,100
Grand Total	10,769,900

Supplemental Information Enterprise-wide Operations & Maintenance Department and Account Level Amendments

	Total	
	1st Quarter	
Departmental and Account Level Amendments	FY 2023	Explanation of Key Items
B Wastewater System Operations	10,769,900	
7 Mile Combined Sewer Overflow	8,000	
Utilities	8,000	
Baby Creek Combined Sewer Overflow	343,800	
Chemicals		Unit price of chemicals has increased in excess of budget; based on estimated quantity use.
Utilities	38,000	
BDF, COF & Hauling	2,076,100	
Contractual Services	1,252,000	CPI Impact on the NEFCO contract and hauling price increases in excess of budget.
Personnel	(23,900)	
Utilities	848,000	The cost of natural gas per MMBTU has significantly increased over the past two years.
Belle Isle Combined Sewer Overflow	17,500	
Chemicals	17,500	
Chief Operating Officer Wastewater	(6,800)	
Personnel	(6,800)	
Combined Sewer Overflow	275,400	
Personnel		Increase budget for anticipated overtime as well as use of contractors to fill vacant positions.
Conner Creek Combined Sewer Overflow	1,899,100	
Chemicals		Unit price of chemicals has increased in excess of budget; based on estimated quantity use.
Utilities	28,000	
Conner Pumping Station	34,000	
Utilities	34,000	
Fairview Pumping Station	235,000	Electricity and the based with a factor of the second table is a state of the based of the second table of ta
Utilities	235,000	Electricity supplier has changed billing for energy generation which has resulted in an increase to the charge for
Freud Dumming Station	112.000	kWh.
Freud Pumping Station Utilities	112,000	
Hubble Southfield CSO	112,000 <b>278,100</b>	
Chemicals	268,100	
Utilities	10,000	
Leib Combined Sewer Overflow	165,600	
Chemicals	124,600	
Utilities	41,000	
Northeast Pumping Station	28,000	
Utilities	28,000	
Oakwood Combined Sewer Overflow	288,000	
Chemicals	239,200	
Utilities	48,800	
Oakwood Pumping Station	42,000	
Utilities	42,000	
Puritan Fenkell Combined Sewer Overflow	30,100	
Chemicals	23,100	
Utilities	7,000	
St Aubin Combined Sewer Overflow	39,100	
Chemicals	41,100	
Utilities	(2,000)	
Wastewater Dewatering Process	208,100	
Chemicals	156,000	
Personnel	52,100	
Wastewater Director	511,100	
Contractual Services		New facilities maintenance contract (started 07.01.2022) higher than what was budgeted.
Personnel	143,900	
Wastewater Engineering	(125,900)	
Personnel	(125,900)	
Wastewater Incineration Process	(89,900)	
Personnel Wastowator Laboratories	(89,900)	
Wastewater Laboratories Personnel	(527,100) (527,100)	
Wastewater Operations	(527,100) <b>3,382,000</b>	Reduction in budget for positions that will not be filled until later in the year.
Personnel	(50,300)	
Utilities		Both the cost of natural gas and electricity has increased (see explanations for BDF,COF & Hauling and Fairview
o tartico	3,432,300	Pumping Station above).
Wastewater Primary Process	2,053,700	·
Chemicals		Unit price of chemicals has increased in excess of budget; based on estimated quantity use.
Personnel	105,900	
Wastewater Process Control	(209,300)	
Personnel	,	Reduction in budget for hard-to-fill positions that will not be filled until later than originally planned.
Wastewater Secondary Process	2,757,400	
Chemicals		Unit price of chemicals has increased in excess of budget; based on estimated quantity use.
Personnel	88,700	· · · · · · · · · · · · · · · · · · ·
	(3,055,200)	
Wastewater System Operations Unallocated Reserves	(5,055,200)	

### Supplemental Information Enterprise-wide Operations & Maintenance Department and Account Level Amendments

		Total 1st Quarter FY 2023	
C	Departmental and Account Level Amendments		Explanation of Key Items
С	Centralized Services	-	The following Shared Service agreements with DWSD have had a change in scope or have ended.
	Security and Integrity	94,800	
	Shared Services	94,800	OPS-005 - Security & Integrity (reduction in scope)
	Info Technology Infrastructure	834,500	
	Shared Services	834,500	ITS-009A IT Infrastructure (ended); ITS-014 Security Network (reduction in scope)
	Info Tech Enterprise Asset Mgmt Systems	448,100	
	Contractual Services	(46,700)	DoIT-003 Customer Service Technology Suite (ended)
	Shared Services	494,800	ITS-004A WAM (ended); ITS-008A TIBCO (ended); ITS-012 Oracle Database Licensing (ended)
	Info Tech Business Productivity Systems	(159,200)	
	Contractual Services	(159,200)	DoIT-001 Financial Information System (ended)
	Centralized Services Unallocated Reserves	(1,218,200)	
	Unallocated Reserve	(1,218,200)	Unallocated Reserve used to offset the reduction to Shared Services.
G	irand Total	10,769,900	Increase to the Sewer System Operations & Maintenance budget for rising costs in areas such as chemicals and utilities.

Totals may be off due to rounding



Supplemental Information –

Enterprise-wide Operations & Maintenance Account Type and Department Level Amendments

The table in Addendum 2 summarizes the FY 2023 first quarter budget amendments for operations & maintenance by the major expense categories (account type). An explanation of key items is included in the table in Addendum 2.

A significant increase in the cost of utilities was experienced in FY 2022 and continues into FY 2023, especially in the Wastewater System Operations.

- Electric \$2.1 million
  - DTE has changed from a nuclear surcharge recovery to a volumetric delivery surcharge. This change has resulted in an increase to the charge for kWh.
  - In May 2021 the third redundant electrical feed was energized at the WRRF. This third feed is used to ensure that there are no power interruptions at the facility. The feed is an additional \$22,000 per month and was not known at the time the FY 2023 budget was developed.
- Gas \$2.8 million
  - The cost of natural gas MMBTU has increased significantly over the past two years.
  - Increased production at the Biosolids Dryer Facility (BDF) and wastewater incineration has led to an increase in natural gas usage.

Utilities	Total 1st Quarter FY 2023 Amendments
B Wastewater System Operations	4,910,100
Electric	2,148,000
Gas	2,762,100
Grand Total	4,910,100

# Supplemental Information Enterprise-wide Operations & Maintenance Account Type and Department Level Amendments

Expense Categories and Departmental Level	Total 1st Quarter FY 2023	
Amendments	Amendments	Explanation of Key Items
Chemicals	7,663,000	Unit price of chemicals has increased in excess of budget; based on estimated quantity use.
Baby Creek Combined Sewer Overflow	305,800	
Belle Isle Combined Sewer Overflow	17,500	
Conner Creek Combined Sewer Overflow	1,871,100	
Hubble Southfield CSO	268,100	
Leib Combined Sewer Overflow	124,600	
Oakwood Combined Sewer Overflow	239,200	
Puritan Fenkell Combined Sewer Overflow	23,100	
St Aubin Combined Sewer Overflow	41,100	
Wastewater Dewatering Process	156,000 1,947,800	
Wastewater Primary Process Wastewater Secondary Process	2,668,700	
Contractual Services	1,413,300	
BDF, COF & Hauling		CPI Impact on the NEFCO contract and hauling price increases in excess of budget.
Wastewater Director		New facilities maintenance contract (started 07.01.2022) higher than what was budgeted.
Info Tech Enterprise Asset Mgmt Systems	(46,700)	
Info Tech Business Productivity Systems	(159,200)	
Personnel	(367,200)	
BDF, COF & Hauling	(23,900)	
Chief Operating Officer Wastewater	(6,800)	
Combined Sewer Overflow	275,400	Increase budget for anticipated overtime as well as use of contractors to fill vacant positions.
Wastewater Dewatering Process	52,100	
Wastewater Director	143,900	
Wastewater Engineering	(125,900)	
Wastewater Incineration Process	(89,900)	
Wastewater Laboratories		Reduction in budget for positions that will not be filled until later in the year.
Wastewater Operations	(50,300) 105,900	
Wastewater Primary Process Wastewater Process Control		Reduction in budget for hard-to-fill positions that will not be filled until later than originally planned.
Wastewater Secondary Process	(209,300) 88,700	Reduction in budget for hard-to-fill positions that will not be filled until later than originally planned.
Unallocated Reserve	(4,273,400)	
Wastewater System Operations Unallocated Reserves		Unallocated Reserve used to offset the increase in chemicals and utilities.
Centralized Services Unallocated Reserves		Unallocated Reserve used to offset the reduction to Shared Services.
Utilities	4,910,100	
7 Mile Combined Sewer Overflow	8,000	
Baby Creek Combined Sewer Overflow	38,000	
BDF, COF & Hauling	848,000	The cost of natural gas per MMBTU has significantly increased over the past two years.
Conner Creek Combined Sewer Overflow	28,000	
Conner Pumping Station	34,000	
Fairview Pumping Station		Electricity supplier has changed billing for energy generation which has resulted in an increase to the charge for kWh.
Freud Pumping Station	112,000	
Hubble Southfield CSO	10,000	
Leib Combined Sewer Overflow	41,000	
Northeast Pumping Station	28,000	
Oakwood Combined Sewer Overflow Oakwood Pumping Station	48,800 42,000	
Puritan Fenkell Combined Sewer Overflow	42,000	
St Aubin Combined Sewer Overflow	(2,000	
Wastewater Operations		Both the cost of natural gas and electricity has increased (see explanations for BDF,COF & Hauling and Fairview Pumping Station above).
Shared Services	1,424,100	Several Shared Service agreements with DWSD have had a change in scope or have ended.
Security and Integrity	94,800	
Info Technology Infrastructure	834,500	
Info Tech Enterprise Asset Mgmt Systems	494,800	
Grand Total	10,769,900	Increase to the Sewer System Operations & Maintenance budget for rising costs in areas such as chemicals and utilities.
Totals may be off due to rounding		

### **Great Lakes Water Authority**

### <u>Resolution 2022-414</u> <u>Resolution Adopting the Budget Amendments through the First Quarter of FY 2023</u>

### By Board Member:

- **WHEREAS** The Great Lakes Water Authority ("GLWA" or the "Authority") assumed the operation of the regional water and sewer systems on January 1, 2016 (the "Effective Date") pursuant to Water System and Sewer System Lease Agreements between the GLWA and the City of Detroit dated June 12, 2015; and
- **WHEREAS** In accordance with the by-laws of the GLWA, further defined by its budget amendment policy, the Board shall amend the budget as needed based upon a quarterly report from the Chief Financial Officer; and
- **WHEREAS** The GLWA Board adopted the FY 2023 budget on February 23, 2022, for the twelve-month fiscal year beginning July 1, 2022;
- **WHEREAS** Following a review of the budget amendment report through the FY 2023 First Quarter, the appropriations established with the adoption of the general operating budget for the water system and the sewer system are amended as shown in the table below;

General Operating				
Appropriation Category	Water	System	Sewer	System
Revenues	Adopted	Amended	Adopted	Amended
Suburban Wholesale Customer Charges	\$333,219,000	\$332,113,300	\$ 280,824,000	275,407,200
Less: Bad Debt	(1,257,000)	No Change	(5,420,500)	(2,400,000)
Retail Service Charges	22,985,900	22,834,300	191,042,200	No Change
Industrial Waste Control Charges	-	-	8,420,000	No Change
Pollutant Surcharges	-	-	4,950,800	No Change
Investment Earnings	948,700	6,869,900	1,155,600	8,771,200
Other Revenues	175,000	No Change	400,000	No Change
Total Revenues	\$356,071,600	\$360,735,500	\$ 481,372,100	\$486,591,400
Revenue Requirements				
Operations & Maintenance Expense	\$ 144,847,700	No Change	\$ 184,052,600	\$194,822,500
General Retirement System Legacy Pension	6,048,000	No Change	10,824,000	No Change
Debt Service	150,337,100	150,827,300	205,638,100	211,355,200
General Retirement System Accelerated Pension	6,268,300	No Change	11,620,700	No Change
Extraordinary Repair & Replacement Deposit	-	No Change	-	No Change
Water Residential Assistance Program Contribution	1,770,500	No Change	2,394,200	No Change
Regional System Lease	22,500,000	No Change	27,500,000	No Change
DWSD Budget Shortfall Pending	-	No Change	-	No Change
Improvement & Extension Fund Transfer	24,300,000	28,473,700	39,342,500	28,074,800
Total Revenue Requirements	\$356,071,600	\$360,735,500	\$ 481,372,100	\$486,591,400

**WHEREAS** Following a review of the budget amendment report through the FY 2023 First Quarter, the appropriations established with the adoption of the amounts necessary to pay the principal of and interest on all Regional bonds and to restore any reserves therefore established in the Master Bond Ordinance for the water system and the sewer system are amended as shown in the table below;

Debt Service Coverage Calculation				
Appropriation Category	Water	System	Sewer	System
Debt Service by Lien	Adopted	Amended	Adopted	Amended
Senior Lien Bonds	135,939,700	133,773,100	149,780,900	151,530,700
Second Lien Bonds	47,200,100	50,117,200	36,738,500	39,847,100
SRF Junior Lien Bonds	10,061,800	9,802,900	51,084,400	51,975,700
Total Debt Service	\$ 193,201,600	\$ 193,693,200	\$ 237,603,800	\$243,353,500

**WHEREAS** Following a review of the budget amendment report through the FY 2023 First Quarter, the appropriations established with the adoption of the improvement and extension fund budget for the water system and the sewer system are amended as shown in the table below;

Improvement & Extension Fund Appropriation Category	Water System					Sewer System			
Revenues		Adopted		Amended		Adopted	-	Amended	
Transfers In from General Operating	\$	24,300,000	\$	28,473,700	\$	39,342,500	\$	28,074,800	
Receipt of DWSD Shortfall Loan		-		-		-		-	
Earnings on Investments		308,300		1,888,200		247,700		2,016,500	
Net Use of Reserves		19,888,000		4,478,900		5,549,500		13,872,300	
Total Revenues	\$	44,496,300	\$	34,840,800	\$	45,139,700	\$	43,963,600	
Expenditures									
Water/Sewer System Revenue Transfers Out	\$	308,300	\$	1,888,200	\$	247,700	\$	2,016,500	
Capital Spending - Other		-		-		-		2,389,700	
Capital Outlay		15,452,600	Ν	o Change		18,447,100	Ν	o Change	
Revenue Financed Capital - Opoerating								-	
Transfer to Construction Fund		28,735,400		17,500,000		26,444,900		21,110,300	
Total Expenditures	\$	44,496,300	\$	34,840,800	\$	45,139,700	\$	43,963,600	

**WHEREAS** Following a review of the budget amendment report through the FY 2023 First Quarter, the appropriations established with the adoption of the construction fund budget for the water system and the sewer system are amended as shown in the table below;

Construction Fund				
Appropriation Category	Water	Water System Sewer S		System
Revenues	Adopted	Amended	Adopted	Amended
Transfer from Improvement & Extension Fund	\$ 28,735,400	17,500,000	\$ 26,444,900	21,110,300
Bond Proceeds	-	225,000,000	-	225,000,000
Grant Revenues (SRF Loans)	54,992,000	126,830,000	18,720,000	50,037,000
Earnings on Investments	128,800	877,800	86,200	906,200
Net (Use) Increase of Reserves	71,644,800	(175,831,800)	49,197,900	(173,511,200)
Total Revenues	\$155,501,000	\$194,376,000	\$ 94,449,000	\$123,542,300
Expenditures				
Project Expenditures	\$ 194,376,000	No Change	\$ 125,932,000	123,542,300
Capital Spend Rate Adjustment	\$ (38,875,000)	-	\$ (31,483,000)	-
Total Expenditures	\$155,501,000	\$ 194,376,000	\$ 94,449,000	\$123,542,300
Capital Spending Ratio	80.0%	100.0%	75.0%	100.0%

- **WHEREAS** The GLWA Audit Committee reviewed the budget amendments at its meeting on September 23, 2022; and
- **WHEREAS** An affirmative vote of 5 Board Members is necessary for the adoption of this Resolution,

### NOW THEREFORE BE IT:

- **RESOLVED** That the GLWA Board approves the FY 2023 First Quarter Budget Amendments; and be it finally
- **RESOLVED** That the Chief Executive Officer, and the Chief Financial Officer/Treasurer are authorized to take such other action as may be necessary to accomplish the intent of this resolution.

AGENDA ITEM #7B



# Financial Services Audit Committee Communication

Date: September 23, 2022

- To: Great Lakes Water Authority Audit Committee
- From: Sonya Collins, Procurement Director
- **Re:** Proposed Procurement Policy Amendment

Background/Analysis: See attached draft Board Letter.

**Proposed Action:** The GLWA Audit Committee recommends that the proposed Procurement Policy Amendment be approved by the Board of Directors and be effective upon approval by the Board.

..Title

# **Proposed Procurement Policy Amendment**

..Body

Agenda of: September 28, 2022 Item No.:

Amount: N/A

- TO: The Honorable Board of Directors Great Lakes Water Authority
- FROM: Suzanne R. Coffey, P.E. Chief Executive Officer Great Lakes Water Authority

DATE: September 23, 2022

RE: Proposed GLWA Procurement Policy Amendment

# MOTION

Upon recommendation of Nicolette Bateson, Chief Financial Officer/Treasurer, the Board of Directors (Board) of the Great Lakes Water Authority (GLWA), approves the Proposed Amendment to the Procurement Policy with an immediate effective date and authorizes the Chief Executive Officer (CEO) to take such other action as may be necessary to accomplish the intent of this vote.

# BACKGROUND

The GLWA Procurement Policy states that "No later than five (5) years after the Board's approval of this Policy, GLWA Administration shall conduct a comprehensive review of this Policy, report to the Board on the results of that review, and if necessary, recommend amendments or revisions to the Policy to the Board for its review and approval" (Section 1.5). Since the GLWA Procurement Policy was adopted on October 23, 2015, it has been reviewed and amended on three separate occasions to meet GLWA's evolving procurement needs.

In addition to the comprehensive review, the GLWA Board of Directors has periodically amended the Procurement Policy to provide for administrative and other updates.

### **JUSTIFICATION**

The Procurement Policy was comprehensively reviewed in 2018. Since then, the Procurement Team has identified and drafted proposed amendments to the Procurement Policy related to administrative items that are intended to clarify, streamline, and create improvements in GLWA's procurement process.

These proposed amendments to the Procurement Policy fall into two categories.

- 1. Minor changes throughout the Procurement Policy for clarity.
- 2. Substantive changes in specific areas intended to implement improvements in the GLWA Procurement Process.

These proposed changes were reviewed and approved by the Office of the General Counsel.

A marked-up version of the GLWA Procurement Policy with proposed changes follows this Board Letter. In addition, please see **Attachment 1 - Table of Proposed Procurement Policy Amendments.** 

### FINANCIAL PLAN IMPACT

None.

### COMMITTEE REVIEW

This item was presented to the Audit Committee at its meeting on September 23, 2022. The Audit Committee *[insert action].* 

### SHARED SERVICES IMPACT

This item does not impact the shared services agreement between GLWA and DWSD.

Section No.	Section Title	Policy Change(s)	Rationale
Throughout	Throughout	"Goods and Services" changed to "Goods and/or Services"	Clarification
1.2	Scope	Minor rewording	Eliminating redundancy, clarification
1.6.1	Ethics and Code of Conduct	Minor rewording	Clarification
1.8	Definitions (Contract)	Definition of "Contract" now includes any Purchase Order and Assumed Contract	Clarification
1.8	Definitions (Contract Amendment)	Definition of "Contract Amendment" now includes sub- definitions for Contract Extension, Contract Renewal, Contract Price Increase, and Change Order	Clarification
1.8	Definitions (Cooperative Procurement)	Definition now specifies Cooperative Procurement as a "publicly solicited" purchasing program	Clarification
1.8 ff	Definitions (Initial Term)	Minor rewording	Clarification
2.1	Contracting Authority	Reference to Contract Extensions and Change Orders removed (both are included under the definition of "Contract Amendment"); Contract Amendments which reduce total cost and/or time of the Contract shall be exempt from requirement for Board Approval	Eliminating Redundancy; Clarification
2.2	Management of Procurement	"Purchase Order" as acceptable document to initiate work by vendor; insertion of qualifier "approved" before "vendor"	Clarification

# Attachment 1 - Table of Proposed Procurement Policy Amendments

Section No.	Section Title	Policy Change(s)	Rationale
3.2	Documentation of Emergency Procurement	"Purchase Order" as acceptable document to authorize beginning of work in emergency procurements	Clarification
4.2	Exceptions to Competitive Bidding	"CPO's designee" as individual authorized to approve a Specialized or Emergency Procurement	Process Improvement
4.5	Concentration of Risk Evaluation	Strategies for Risk Evaluation added	Clarification
4.6	Economic Equity and Development	Subsection "c" added to provide clarity on establishing and maintaining eligibility for federal funding	Clarification
5.1	Solicitation Development and Advertisement	"Buyer's role" replaced by "Buyer's authority"	Clarification
5.4	Professional Services	Insertion of "information technology" as one of the professional services that GLWA procures	Clarification
5.6	Risk Management	"Concentration of Risk Evaluation" moved to new section (Section 4.5); Enterprise Risk Management to work with Procurement prior to contract award to evaluate risk	Process Improvement
8.2	Evaluation Team	"CPO's designee" as individual authorized to approve the nomination of Evaluators	Process Improvement
9.2	Contract Length and Renewals	Rewording for clarity; section title changed to "Contract Renewals"; removal of CPO requirement for yearly review of all contracts exceeding 3 years for contract compliance	Clarification, Process Improvement and recognizes ongoing contract compliance activity

Section	Section Title	Policy Change(s)	Rationale
No.			
10	Contract	Minor rewording	Clarification
	Approvals		
10.1	Approval	Minor rewording and	Clarification
	Requirements	reorganization of "Approval	
		Requirements Table"	
11.2	Change	Removal of section	Eliminating
	Orders		redundancy and
			clarification
11.3	Construction	None, section title changed to	Clarification
	Change	"Change Directive"; insertion of	
	Directive	"CPO's designee"	
	(CCD)		





# **PROCUREMENT POLICY**

# WORKING Draft September 23, 2022 Audit Committee Discussion of Proposed Procurement Policy Amendment

Issued by: Office of the Chief Financial Officer/Treasurer

Amended November 25, 2020 Amended November 14, 2018 Amended June 20, 2018 Adopted October 23, 2015



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	GLWA Great Lakes Water Authority	
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### **SECTION 1 - INTRODUCTION**

### 1.1 Purpose

This Policy shall be known as the Great Lakes Water Authority (GLWA) Procurement Policy. The purpose of this Policy is to define the parameters for procurement of, and contracting for, Goods and/or Services.

### 1.2 Scope

This Policy shall govern all GLWA procurement activities and encompass all phases of the procurement process. This Policy is implemented through Procedures. If there are additional procurement requirements for federal or state funded projects or initiatives, then those additional provisions shall also apply. This Policy applies to all current Vendors, and Potential Vendors and any Subcontractors. This Policy shall not apply to matters involving the procurement of Goods or Services that are specifically excluded or exempted within this Policy.

#### **1.3 Exclusions**

Exclusions to this Policy include (a) the selection of an independent certified public accounting firm to perform financial audits<sup>1</sup> and (b) the following Board adopted policies: (i) Investment Policy, (ii) Debt Management Policy, (iii) Settlement Policy, (iv) Asset Disposal Policy, and (v) any other Board-adopted policy which states that it is excluded from this Policy.

#### **1.4 Responsibility**

The CEO, CFO, and the CPO are responsible for guaranteeing the effective implementation of this Policy. The CEO is responsible for enforcing this Policy by taking all necessary measures to guarantee its purpose is accomplished. The CPO is responsible for establishing Procedures in accordance with this Policy and training Representatives on both the Policy and Procedures. The CPO is a role defined by this Policy that is assigned to a Representative by the CEO based upon a recommendation from the CFO.

#### **1.5 Review and Revisions**

This Policy may be amended from time-to-time, as is necessary, to meet GLWA's Procurement needs. No later than five (5) years after the Board's approval of this Policy, GLWA administration shall conduct a comprehensive review of this Policy, report to the Board on the results of that review, and if necessary, recommend amendments or revisions to the Policy for the Board's review and approval.

Policy revisions, if any, will be made available to the public. A history of Policy revisions, comprised of Board approved dates and a generalized reason for the same, shall be maintained by the CPO.

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GLWA Procurement Policy rev. 11.25.2020 **Deleted:** If the Vendor uses Subcontractors, this Policy applies to them as well.

<sup>&</sup>lt;sup>1</sup> See Articles of Incorporation, Article 7(J).



### **1.6 Ethics and Code of Conduct**

At every phase of procurement, this Policy and its Procedures shall insure public trust by establishing, maintaining, and enforcing business practices that promote fair, ethical, and financially sound procurement practices.

### 1.6.1 Representatives

Representatives shall be free from real or perceived Conflicts of Interest that could adversely impact their judgment, objectivity, or fiduciary responsibilities to GLWA and the public or otherwise adversely impact GLWA's reputation. All procurements shall be conducted in compliance with the Articles of Incorporation, this Policy and its related Procedures, and other GLWA policies and procedures, and applicable laws.

Representatives shall immediately report their own and others' real or perceived Conflict of Interest to their supervisor, the CPO<u>and</u> the<u>ir respective</u> Executive Leadership<u>Team Member</u>.

Each December, the Board, the Executive Leadership, the CPO, and all procurement personnel shall complete a Conflict of Interest form. The CPO shall maintain the form in the CPO's official records.

### 1.6.2 Board Members

For Solicitations or for Solicitations which the Board member has been advised or believes will be solicited within the next sixty (60) days, the Board member is discouraged from having any contact with Potential Vendors related to the Solicitation. In the event contact is made, the Board member shall, as soon as possible, report that contact at the next regularly scheduled Board meeting. In addition, Board members shall not participate in the development of Solicitations and shall not participate as an Evaluator for any Solicitation, except for the selection of an independent certified public accounting firm to conduct annual financial audits.

### 1.6.3 Vendors

For a Solicitation or for Solicitations which a current or Potential Vendor has been advised or believes will be solicited within the next sixty (60) days, all Vendor contact relative to that Solicitation shall solely be with the Buyer. Potential Vendors that contact Representatives, other than the Buyer identified in the Solicitation, relative to the Solicitation prior to award could be subject to disciplinary action, that could include the disqualification from the Solicitation, termination of existing Contracts or Assumed Contracts, debarment and/or suspension.

### **1.7 Competency**

The CPO shall ensure that Representatives are competent, as well as know and understand this Policy and its related Procedures to implement procurement activities efficiently, objectively, and accurately.

GLWA Procurement Policy rev. 11.25.2020 Deleted: , or



### **1.8 Definitions**

- a) Articles of Incorporation The GLWA Articles of Incorporation.
- b) Assumed Contract A contract or purchase order with a vendor that was originally executed by the Detroit Water & Sewerage Department and assumed by GLWA on the operational effective date of GLWA on January 1, 2016. Amendments, extensions, and renewals of assumed contracts are subject to the approval levels established by this Policy.
- c) Best Value A procurement method that emphasizes value over price by assessing the return that can be achieved based on the total life cycle cost of the item. This may include an analysis of the functionality of the item and/or cost-benefit analysis to define the best combinations of quality, services, time, and cost considerations over the useful life of the acquired item.
- d) Blanket Purchase Orders A blanket purchase order allows for multiple delivery dates over a pre-determined period of time with negotiated standardized pricing. Blanket purchase orders are used where there is a recurring need or for emergency procurements.
- e) Board the Board of Directors of GLWA and the governing body to which the CEO and the CPO are accountable for establishing, maintaining, and monitoring procurement functions within the parameters of this Policy.
- f) Buyer Representative authorized by the CPO to purchase, or contract for Goods and Services.
- g) CACO The Chief Administrative and Compliance Officer of GLWA.
- h) CEO The Chief Executive Officer of GLWA.
- i) CFO The Chief Financial Officer/Treasurer of GLWA.
- j) Chief Security and Integrity Officer The Chief Security and Integrity Officer of GLWA.
- k) Competitive Bids or Bidding A transparent procurement method by which Potential Vendors are invited to bid in an open solicitation of the scope, specifications, Evaluation Criteria, and terms and conditions of a proposed Contract. Bids are sealed until after the posted due date and time.
- Competitive Quotations A procurement method in which pricing is requested from several Potential Vendors and the most responsive one is chosen. Competitive quotations are generally used for Small Purchases as an Invitation to Quote (ITQ).
- m) Concentration of Risk Evaluation An evaluation of operational risk when a Vendor provides too great a percentage of a Good or Service that could negatively impact GLWA operations if that Vendor encountered a failure to deliver a Good or Service.
- n) Conflict of Interest A potential situation that may undermine the impartiality of a person because of the possibility of a divergence between the person's self-interest as well as their-professional and public interest.

GLWA Procurement Policy rev. 11.25.2020



- Contract A written agreement in which GLWA agrees to acquire Goods or Services from a Vendor in exchange for consideration. These written agreements specify each party's obligations in relation to the transaction. <u>Contracts shall also include</u> any Purchase Order and Assumed Contract.
- p) Contract Amendment <u>Any</u> modification to the Contract<u>which includes the</u> <u>following examples.</u>
  - Contract Extension An action to extend a Contract expiration date,
  - Contract Renewal <u>An action to</u> exercise a Contract renewal option,
  - Contract Price Increase An action to increase a Contract price.
  - <u>Change Order A modification to the scope of work, time, and/or price in</u>
     <u>a construction, design build, or progressive design build Contract.</u>
- q) Cooperative Procurement The use of a <u>publicly solicited</u> purchasing program, in which GLWA is extended or extends the same pricing and terms of a contract for the purchase of Goods or Services.
- r) CPO The Chief Procurement Officer of GLWA.
- s) Economically and Socially Disadvantaged Business Enterprise (DBE) A business owned, operated, and controlled by African Americans, Hispanics, Native Americans, Asian-Pacific and Asian Subcontinent Asian Americans, women, or disabled individuals. Proof of DBE certification will be accepted from a federal agency, the State of Michigan, or a Michigan local unit of government.
- t) Economically Disadvantaged Territory Area Business Enterprise (EDTABE) A business which is:
  - i. Located in the GLWA Territory Area; and
  - ii. Located in a municipality designated as having one (1) of the five (5) lowest median household incomes in that respective county as defined by the U.S. Census Bureau every five (5) years.
- u) Economically Feasible The benefit of a course of action outweighs the cost of that action.
- v) Emergency Procurement A procurement method available when there exists an imminent threat of public health and welfare or to prevent an imminent violation of a required environmental permit or Administrative Consent Order under emergency conditions where Competitive Bidding and prior authorization would be impossible or impractical under the circumstances.
- w) Enterprise Risk Management GLWA's operating group within the Administrative & Compliance Services Area.
- x) Evaluation Criteria Qualitative factors that Evaluators will use to evaluate and score a proposal to select the most-qualified Vendor. The factors may include past performance, references, management and technical capability, price, quality, and performance requirements.

y) Evaluator - A member of a committee established to conduct the evaluation of GLWA Procurement Policy rev. 4 11.25.2020

# Deleted: A Deleted: is an acceptable form of Deleted: , Deleted: , Deleted: including a Contract Extension, a Contract Renewal, a Contract Price Increase, and/or Change Order terms Deleted: and conditions Deleted: pursuant to a provision in the original Contract and upon written agreement by GLWA and the Vendor Deleted: The Deleted: of Deleted: where continuation of existing Goods

**Deleted:** where continuation of existing Goods or Services from the Vendor is desirable for purposes of continuity or compatibility



proposals, interviews, and negotiations during the Solicitation process for a Good or Service.

- z) Executive Leadership The CEO, CFO, CACO, Chief Security and Integrity Officer, General Counsel, Chief Operating Officer - Water and Field Services, Chief Operating Officer- Wastewater, Chief Planning Officer, Chief Organizational Development Officer, Chief Public Affairs Officer, and Chief Information Officer of GLWA.
- cc) General Counsel The General Counsel of GLWA.
- dd) GLWA The Great Lakes Water Authority.
- ee) Goods Any fixtures, items of furniture, supplies, materials, equipment, other personal property, and other items of a similar nature provided to GLWA.
- ff) Initial Term The original, approved length of the Contract excluding <u>Contract</u> <u>Renewals and/or <u>Contract Extensions</u>.</u>
- gg) Intergovernmental Agreement An agreement between GLWA and another governmental entity or entities.
- hh) Job Order Contract A Contract for a specified time period for Goods or Services based the subsequent issuance of defined, written orders based upon previously bid or negotiated fees and unit prices.
- ii) Letter of Intent An instrument used to commence work on a project that is emergent in nature, or Contract negotiations continual or where the Contract has not been fully executed. The CPO shall authorize Letters of Intent.
- jj) Liquidated Damages A specific amount of compensation that GLWA may recover in the event the Vendor fails to complete the project in accordance with the Contract terms.
- kk) Minority Business Enterprise (MBE) A business that is at least 51% minorityowned operated and controlled. Proof of MBE certification will be accepted from a federal agency, the state of Michigan, or a Michigan local unit of government.
- ll) Notice of Intent to Award Notification by GLWA to a Vendor of its intended contract award. The Contract still must be formally approved.
- mm) Notice to Proceed Issued by the CPO indicating an approved Contract has been executed and work may begin.
- nn) Policy This document setting forth the terms and conditions of the Board approved procurement policy.
- oo) Pre-Qualification The screening of Potential Vendors in which such factors as financial capability, reputation, and management are considered to develop a list of qualified businesses who may then be allowed to submit bids and/or proposals.
- pp) Procedures The document that sets forth the procedures by which the objectives of this Policy shall be carried out.
- qq) Professional Services Services rendered by members of a recognized profession or possessing a special skill or professional license. Such services are generally acquired to obtain information, advice, training, or direct assistance.
  - i. Architect or Engineer (A/E) Professional Services Services that require performance by a registered architect or engineer. Professional services of an architectural or engineering nature that are associated with research, planning, development, and design for construction, alteration, or repair.

rr) Purchase Order (PO) - A short form of Contract indicating types, quantities,

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payment terms and prices for Goods or Services.

- ss) Qualifications-Based Selection (QBS) An evaluation method that facilitates the selection of A/E Professional Services based on qualifications and competence in relation to the scope and needs of a particular project.
- tt) Real Estate Land, buildings, and appurtenances that is permanently affixed to the land. Fixtures include buildings, fences, and anything attached to buildings such as plumbing, heating, and light fixtures.
- uu) Representatives Authorized individuals acting on behalf of GLWA including, but not limited to: GLWA Board of Directors, management, employees, authorized contractors, agents and Evaluators.
- vv) Request for Bid (RFB) The Solicitation document used for Competitive Bidding the purchase of Goods and Services, awarding the Contract to the Vendor on a Low Bid evaluation method.
- ww) Request for Information (RFI) A non-binding method whereby a jurisdiction publishes via newspaper, Internet, or direct mail its need for input from interested parties for an upcoming solicitation. A procurement practice used to obtain comments, feedback, or reactions from potential responders (suppliers, contractors) prior to the issuing of a solicitation. Generally, price or cost is not required. Feedback may include best practices, industry standards, technology issues, etc.
- xx) Request for Proposal (RFP) The Solicitation document used in the competitive proposal process in which the proposals are evaluated based on their technical standards and other criteria. Negotiations with Potential Vendors, prior to final selection and award of a contract, is permissible.
- yy) Request for Qualifications (RFQ) The Solicitation document used to obtain qualifications from Potential Vendors in advance of the issuance of an RFB or an RFP.
- zz) Requestor The GLWA area, group, team, or stakeholder group for whom the Buyer collaborates with in procuring requested goods or services for use in carrying out the Requestor's functional responsibilities.
- aaa) Scope of Work Initiated by the Requestor and is a written description of the entity's needs and desired outcomes for the procurement and becomes the basis for any resulting solicitation.
- bbb) Services The performance of tasks to support GLWA. The performance of tasks shall be qualitatively different from anything necessarily done in connection with the sale of Goods or the performance of another service. Services include Professional Services, utilities, insurance, printing, information technology, janitorial, fleet management, construction, maintenance, real estate, legal, staffing services and any other services needed by GLWA.
- ccc) Small Business Enterprise (SBE) A business that meets the size standards as defined by the U.S. Small Business Administration. Proof of SBE certification will be accepted from a federal agency, the state of Michigan, or a Michigan local unit of government.
- ddd) Small Purchase A procurement that does not exceed \$50,000 and may be accomplished through informal quotations, benchmarking, or Specialized Procurement. Procurement requirements shall not be artificially divided to

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constitute a Small Purchase. ITQ and telephone calls, which are documented, are acceptable methods of soliciting quotations.

- eee) Solicitation A RFB, RFI, RFP, RFQ and competitive quotation requests for Small Purchases or any document used by the Buyer to obtain competitive bids or proposals for the purpose of entering a Contract.
- fff) Specialized Procurement A procurement in which there may be multiple sources of supply, but one Vendor possesses the unique ability or capability to meet the requirements of the Solicitation and/or where a unique expertise is provided by a Vendor that is unattainable in the market in a competitive environment. Specialized Procurements require written justification by the Requestor and must be approved by the CEO, CEO's designee, or the CPO and must take into consideration Best Value. This decision to designate a procurement as a Specialized Procurement may be based on lack of competition, monopoly market, proprietary product or technology, licensing, copyright, standardization, warranty, or a supplier's unique capability.
- ggg) Subcontractor A person or business which has a contract with a Vendor to provide some portion of the Goods or Services and which does not hold a suspended or debarred status.
- hhh) Territory Area The municipalities where GLWA provides water supply and sewage disposal services.
- iii) Women Business Enterprise (WBE)- A business that is at least 51% woman-owned operated and controlled. Proof of WBE certification will be accepted from a federal agency, the state of Michigan, or a Michigan local unit of government.
- jjj) Vendor A contractor, supplier, affiliate, subsidiary, parent company or other business entity that provides Goods or Services.
  - i. Potential Vendor A person or entity that submits a response to a Solicitation.
  - ii. Qualified Vendor A Vendor that a) meets, or exceeds, the specifications prescribed in the Solicitation, b) has not defaulted on a previous Contract or Assumed Contract, c) has not been suspended or disbarred as defined in Section12, and d) is not excluded pursuant to GLWA By-Laws, Article XIII Conflicts of Interest, Section 2, which "prohibits the GLWA from entering into contracts with any individual who has been convicted of a criminal offense with respect to governmental contracting or any other crime that negatively reflects on the person's business integrity."
  - iii. Responsible Vendor A status achieved when a Potential Vendor meets every minimum qualification, or other requirement, in the applicable Solicitation and does not hold a status of suspended or debarred.
  - iv. Responsive Vendor A status achieved when a Potential Vendor timely submits bid, proposal or response conforms to all material requirements of the Solicitation.
- kkk) Vendor Debarment See Section 13.1.2
- lll) Vendor Suspension See Section 13.1.1



### 2.1 Contracting Authority

<u>Prior to the execution, the Board shall approve the award of all Contracts or Contract</u> <u>Amendments</u> where; (a) the <u>Contract price</u> exceeds <u>\$1,000,000</u>, or (b) the term exceeds five [5] years, <u>The <u>Contract</u> shall not <u>be</u> purposefully divided to avoid Board approval. <u>A Contract</u> <u>Amendment which reduces the total cost and/or time of the Contract shall be exempt from</u> <u>this requirement.</u></u>

### 2.2 Management of Procurement

The CPO shall manage the procurement of Goods and/or Services. Except for Emergency Procurements, oral agreements are expressly prohibited and unenforceable against GLWA. Except for Emergency Procurements, GLWA only becomes financially and legally responsible when the Contract is fully executed. Work shall not begin until a Notice to Proceed and/or a Purchase Order is provided to the approved. Qualified Vendor.

### 2.3 Delegation of Authority

The CEO delegates his/her authority to the CPO to manage the procurement of Goods and/or Services. The CEO's delegation of authority to the CPO can be revoked at any time. The CEO shall advise the Board of the revocation as a written communication.

### SECTION 3 – EMERGENCY PROCUREMENTS

### 3.1 Waiver of Competitive Procurement

GLWA shall not be required to use competitive procurement for an Emergency Procurement. However, in the event of an Emergency Procurement, competitive procedures, as practicable, should be used to procure the Goods and/or Services.

### 3.2 Documentation of Emergency Procurement

- a. In the event of an emergency requiring use of an Emergency Procurement, the Buyer authorizing an Emergency Procurement shall, as soon as possible but no later than 24 hours following that authorization, provide written notice to the CPO and CEO of the basis for the determination to utilize an Emergency Procurement.
- b. If a Vendor is supplying Goods and/or Services pursuant to an Emergency Procurement, the Vendor shall as quickly as possible be given an authorized Letter of Intent <u>or Purchase Order</u> from the CPO stating the Emergency Procurement and that a Contract will be issued as soon as circumstances allow. GLWA is not financially, or otherwise responsible, for Goods and/or Services, unless authorized by the CPO.
- c. Blanket Purchase Orders may be used for Emergency Procurements.

### 3.3 Report to Board

The CEO or the CEO's designee shall generate a report to include details surrounding the emergency procurement and budgetary impact for submittal to the Board at or before the next regularly scheduled Board Meeting.

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The Board shall approve any Contract Price Increase or Change Order which exceeds 5% of the last Board approved Contract price.¶



### 4.1 Procurement of Goods and/or Services

Procurement shall be performed using financially responsible methods, ethics, fair and best business practices to promote competitiveness and provide the public with outstanding services and products, and which efficiently and effectively meet the needs of GLWA.

Unless an exception applies, all procurements shall use competitive transparent procurement methods to secure the best value for GLWA. Exceptions to Competitive Bidding shall follow all other provisions to this Policy.

### 4.2 Exceptions to Competitive Bidding

Exceptions to Competitive Bidding include: (a) Specialized Procurements, (b) Emergency Procurements, and (c) Intergovernmental Agreements and Cooperative Procurements.

Specialized Procurements and Emergency Procurements require the written approval of the CEO, the CEO's designee, <u>the CPO or the CPO's designee</u>. Information technology and legal Services are considered Specialized Procurements.

### 4.3 Funding Sources

Prior to the initiation of the procurement, the funding source must be established within an approved budget and approved by the CFO or the CFO's designee. Funding sources may include Operation & Maintenance funds, bond proceeds, federal, and/or state funding. Funding sources which have their own stated laws, regulations, and/or terms must be followed throughout the procurement process.

### 4.4 Pre-Qualification of Vendors

Pre-qualification of Vendors permits a shortened period of a Vendor's response for Services where a limited response to the underlying scope of work and cost are provided by the Potential Vendor. A Job Order Contract is the type of contract that may be used after prequalifying vendors.

### 4.5 Concentration of Risk Evaluation

A Concentration of Risk Evaluation and strategies to mitigate any risk must be considered prior to issuance of a Contract Award. <u>Strategies may include additional goods and/or services specific due-diligence, split awards, and geographic concentration.</u>

### 4.6 Business Inclusion and Diversity Plan

GLWA is committed to providing business opportunities to vendors who honor the values of inclusion and diversity in selecting their business partners. To foster these values, the solicitation selection will require vendors to submit, for all solicitations budgeted at \$1 million or more, a Business Inclusion & Diversity Plan that addresses their efforts to include Minority-owned Business Enterprise (MBE), Woman-owned Business Enterprise (WBE), Small Business Enterprise (SBE), and Socially and Economically Disadvantaged Business Enterprise (DBE) subcontractors.

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- a. In support of this commitment, the vendor agrees to ensure that, with regard to any contract entered into pursuant to this procurement policy, inclusion and diversity business enterprises will be afforded full opportunity and will not be discriminated against on the basis of race, color, gender, age, disability, religion, ancestry, marital status, sexual orientation, national origin or place of birth. In recognition of this, the vendor will take steps to ensure maximum participation by qualified diversity businesses in a manner and to the degree that it equals or exceeds standards for its other customers and/or clients.
- b. The vendor shall provide methods to maximize opportunity for diversity participation and reporting methods that indicate firms invited, firms recommended for award and other pertinent information.

### 4.7 Economic Equity and Development

As a regional water authority, GLWA is committed to providing economic development opportunities to the state of Michigan and Territory Area and in both services provided and as a partner to the business community.

- a. To foster economic development, for all solicitations, solicitation scoring scales will include the following for a business presence:
  - i. State of Michigan 1%
  - ii. Territory Area 1%, with a cumulative total of 2% for Territory Area and state business presence
  - iii. Disadvantaged GLWA Territory business enterprise 1%, with a cumulative total of 3% for Territory Area, state, and disadvantaged business presence within Territory area.
- b. State business presence is defined as those businesses that would be eligible as a Certified Michigan Based Business as defined by the State of Michigan law as administered by the Department of Technology, Management, & Budget.
- c. <u>This section does not prohibit action that must be taken to establish or maintain</u> <u>eligibility for any federal program, if ineligibility would result in a loss of federal</u> <u>funds to the state</u>.

### 4.8 Intergovernmental Agreements and Cooperative Procurements

The CEO or the CEO's designee may enter into intergovernmental agreements with other local units of government to achieve regional infrastructure objectives increase efficiency, reduce administrative expenses, and to leverage economies of scale.

The CEO or the CPO may select Vendors available through the use of Cooperative Procurements.

All procurements via intergovernmental agreements or Cooperative Procurements are subject to the same approval requirements as other procurements.

GLWA may sponsor, conduct, or administer a Cooperative Procurement program.

SECTION 5 - SOLICITATION DEVELOPMENT

5.1 Solicitation Development and Advertisement GLWA Procurement Policy rev. 11.25.2020 Formatted: Font: +Headings (Cambria), 12 pt

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Solicitations shall be developed in a manner that allows and promotes open competition.

The Buyer's <u>authority</u> is to facilitate, inform, control, and manage the solicitation process. The Requestor's role is to interact only with the Buyer to provide the Solicitation's content to ensure that operational objectives, criteria for success, and operational considerations are clearly conveyed to the Vendor community by the Buyer. The Solicitation issued by the Buyer must provide sufficient information for Potential Vendors to provide cost-effective responses for a preferred outcome.

### **5.2 Methods of Solicitation**

Unless there is an exclusion or exception applies, GLWA shall procure all Goods and/or Services using the Solicitations as outlined in this Policy.

### 5.3 Vendor Involvement in Preparing the Solicitation

Vendors engaged or contracted to prepare the Solicitation, including the scope of work, shall be precluded from bidding on the Solicitation as a Vendor or as a Subcontractor.

### **5.4 Professional Services**

A/E Professional Services shall be in accordance with a competitive QBS method of procurement. Further, all other Professional Services, including legal, accounting, <u>information technology</u> and actuarial services, shall be in accordance with a Best Value method of procurement.

### **5.5 Capital Program Methods and Alternatives**

The capital investment intensive nature of GLWA's operations necessitates the procurement process to provide for contracting methods and alternatives that should be identified in the Solicitation to foster innovation and best practices in the delivery of the capital program.

### 5.5.1 Traditional Project Delivery Methods

Traditional contracting methods may include design-bid-build or design build.

### 5.5.2 Alternative Technical Proposals (ATP)

In addition to submitting a technical proposal in accordance with the Solicitation to be considered Responsible Vendors, Potential Vendors are encouraged (where specified in the solicitation) to provide an alternative proposal(s) that may better meet the needs of GLWA. The alternative proposal may include evolving technology not contemplated in the Solicitation, but still meets the overall scope of the project.

### 5.5.3 Value Engineering (VE)

In addition to submitting a technical proposal in accordance with the Solicitation to be considered Responsible Vendors, Potential Vendors may also submit an alternative proposal that provides a more economical, efficient, and/or effective approach to the scope of work specified in the solicitation. Any cost savings should be clearly identified.

### 5.5.4 Alternative Project Delivery Methods (APDM)

Non-traditional contracting methods (Alternative Project Delivery Methods) provide

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for the Potential Vendor to participate in or advise on the design or may be entirely responsible for the design. The Potential Vendor's selection is based on qualifications or best value and may include construction management or an alliance between two or more entities to deliver the project.

### 5.6 Risk Management

GLWA shall mitigate risks such as limitations of liability, retainage, indemnities, warranties, terms of payment, termination, and bonding requirements through the Contract terms and conditions. <u>A Concentration of Risk Evaluation and strategies to mitigate any risk must be</u> <u>considered prior to issuance of a Contract Award.</u> Deviations to risk responsibility will not be accepted without specific approval by the General Counsel in appropriate consultation with Enterprise Risk Management and Procurement, prior to Contract award.

### 5.7 Insurance

Contract insurance requirements will be detailed in each Solicitation. To be considered a Responsible Vendor, the Potential Vendor shall possess and maintain the required insurances which meets or exceeds the Contract's terms and conditions for each insurance policy during the term of the contract at its sole expense. In some instances, a Vendor must also maintain specified insurance policies after the conclusion of a Contract for the duration specified in the Contract. GLWA shall be named insured on such policies.

Deviations to the insurance requirement will not be accepted without specific approval from Enterprise Risk Management, in writing, prior to Contract award.

### 5.8 Bonds

Bonds may be required to protect GLWA from Potential Vendors withdrawing their bids prior to the end of their bid validity period, refusing to sign the contract; failure to perform; failing to pay Subcontractors; or providing faulty workmanship/materials. The type of bond required (bid, warranty, performance or payment) is based upon a recommendation from the Enterprise Risk Management and will be indicated in the Solicitation.

### SECTION 6 – PUBLIC SOLICITATION

### 6.1 Advertisement

Solicitations shall be advertised electronically, and/or using other media as determined by GLWA that promotes vendor participation and fair competition.

### 6.2 Right to Amend, Withdraw or Cancel

GLWA reserves the right to amend, withdraw or cancel a Solicitation, without any financial or legal obligation to a Potential Vendor, prior to Contract or reject any or all bids if it is determined that such action is in the best interests of GLWA.

GLWA may allow a Vendor to withdraw a bid/submittal if requested at any time prior to the Solicitation opening.

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### 7.1 Response to Solicitation

To participate in the Solicitation process, Potential Vendors shall submit a response to the Solicitation in the method, format, and time frame specified. The response shall be signed by an individual that has the authority to bind the Potential Vendor to a Contract.

### 7.2 Responses Submitted After Due Date and Time

Potential Vendor's responses submitted after the due date and time shall be immediately rejected. The rejected response will not be opened, considered for award of contract, or evaluated.

### **SECTION 8 - VENDOR SELECTION**

GLWA shall assess Solicitation responses to determine, in its sole discretion, the most Responsive and Responsible Vendor(s) that will meet or exceed the requirements of the Solicitation while obtaining the most value for GLWA.

### 8.1 Evaluation Methods

There are three major scoring methods that may be used under this Policy:

- 1) Low Bid A RFB award based on the lowest, Qualified, Responsive, and Responsible Vendor
- 2) QBS An award for A/E Professional Services based on demonstrated qualifications, competence through the QBS process. After the Potential Vendor has been selected using the QBS process, the fee proposal will be analyzed for competitiveness and may be negotiated. GLWA shall have the right to exclude a Potential Vendor from consideration if the parties cannot agree to a fair and reasonable price.
- 3) All Factors A RFP award based on predetermined evaluation factors and weights. These factors and weights shall be tailored to each procurement and include only those factors that will have an impact on the source selection decision. These factors and weights are identified in the Solicitation.

### 8.2 Evaluation Team

Prior to issuance of the Solicitation, the Requestor shall nominate Evaluators who will be presented to the CPO<u>or CPO's designee</u> for approval. Where applicable, the Requestor will also be responsible to recruit Evaluators from its member partner community. Evaluators shall be technically proficient in the field that is the subject of the procurement and/or end users of the procurement. To participate in the evaluation of proposals, each nominated Evaluator shall sign an Ethics and Confidentiality agreement for each evaluation team for which they are nominated. Solicitation drafters may be Evaluators.

### 8.3 Protest

A Potential Vendor, who has submitted a response to a Solicitation and is not awarded a

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Contract after participating in the Solicitation, may protest the award of the Contract by filing a written notice of protest with the CPO within seven (7) business days after the Notice of Intent to Award. The written notice of protest shall reference the Solicitation number and the detailed reason for the protest.

- a) Upon receiving a protest, the CPO shall immediately suspend the Contract award process until the protest has been resolved.
- b) The protest shall be reviewed by the CPO in an expeditious manner. The CPO shall determine to either accept or reject the protest within seven (7) business days after the date the protest was received.
- c) If the CPO accepts the protest, he/she shall act accordingly. If the CPO rejects the protest, he/she shall notify the Potential Vendor of the decision and inform the Potential Vendor of their right to appeal to the CACO. The protestor will have three (3) business days from the notification of the protest decision to appeal by email notification.
- d) Upon receiving an appeal of a protest decision made by the CPO, the CACO shall review the appeal and determine to either accept or reject the protest within fourteen (14) business days after the date the appeal was received. If the CACO accepts the protest, he shall notify the protester and the CPO of that decision, and the CPO shall act in accordance with the CACO's findings. If the CACO rejects the protest, they shall notify the protestor of the decision. The CACO's determination shall be final.
- e) Items excluded from Protests and Appeals include:
  - i. Small Purchases;
  - ii. Emergency Procurements;
  - iii. Cooperative Procurements;
  - iv. Specialized Procurements;
  - v. Intergovernmental Agreements;
  - vi. Failure of a Vendor or Potential Vendor to a submit response to a Solicitation by the date and time specified;
  - vii. Failure of a Vendor or Potential Vendor to provide documents required to accompany a bid or proposal;
  - viii. Failure of a Vendor or Potential Vendor to have a required bid bond accompany a bid;
  - ix. Failure of a Vendor or Potential Vendor to submit an appeal within the time defined in this Policy;
  - x. Failure of a Vendor or Potential Vendor to meet minimum or mandatory requirements;
  - xi. A Vendor or Potential Vendor who has a performance rating of unacceptable; and
  - xii. A Vendor or Potential Vendor who has a status of debarred or suspended during any stage of the Solicitation through the Contract award or at the time of the bid protest.

### SECTION 9 – CONTRACT DEVELOPMENT

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### 9.1 Required Documents

The Vendor shall produce all required documents including, but not limited to, performance bonds, insurance, and licenses. If the Vendor is unwilling or unable to produce required documents in the time frame required by GLWA, GLWA reserves the right to rescind and/or revoke the award without financial or legal obligation to the Vendor.

### 9.2 Contract Renewals

<u>GLWA may, in its sole discretion, exercise Contract renewal options referenced in the</u> Contract or Assumed Contract. Prior to <u>a Contract Renewal</u>, <u>GLWA</u> shall consider the Vendor's performance in complying with the Contract. A Vendor must <u>execute a Contract</u> <u>Amendment</u> before providing Goods <u>and/</u>or Services for any renewal option.

### 9.3 Vendor Performance

Contracts may not be executed if a Vendor or Potential Vendor has a history of nonperformance with GLWA, another governmental entity, or utility. Communication of Vendor performance will be documented by Requestors with a form provided by the CPO. The CPO will maintain a centralized vendor performance file.

### 9.4 Assumed Contracts

GLWA form of contracts will be executed when Assumed Contracts are eligible for renewal or extension.

### SECTION 10 - CONTRACT APPROVAL

Contract approvals shall comply with <u>Table 1. Approval Requirements. below</u>, In the absence of appropriate approval, no agreement exists between GLWA and any Vendor. Prior to the request for approval, all Contracts shall be evaluated by the Enterprise Risk Management for insurance requirements. In addition, the Contract shall be approved as to form by the General Counsel,

### **10.1 Approval Requirements**

<u>Contracts and any Contract Amendments</u> shall be recognized as "Authorized" when approval requirements have been met\_in <u>accordance with Table 1</u>, Contracts shall not be divided or fragmented to circumvent the approval requirements in this Policy.

When executing a Contract Amendment, the Buyer shall determine the new Contract value to ascertain the Representative who has the authority to encumber the funds, utilizing Table <u>1, below.</u>

### **10.2 Unauthorized Purchases**

GLWA shall not be liable financially or otherwise responsible for any unauthorized procurements.

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**Deleted:** Contracts in which the initial term is equivalent to, or exceeds three (3) years, shall be reviewed every year by the CPO to ensure Contract compliance. All approved procurements from the preceding fiscal year, shall be made available to the public and posted to the GLWA website.¶

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### <u>Table 1.</u> Approval Requirements.

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Description	<u>Value at Time of:</u> (i) Initial Term or (ii) Contract Amendment <sup>1</sup>	Representative with Authority to Encumber Funds	Deleted: Total value including¶ contract renewals and change orders Deleted: f
	Less than \$25,000	Procurement Specialist	
	Between \$25,000 & \$99,999	Procurement Management Professional	
	Between \$100,000 &	Procurement Manager	
Contracts for no more than five (5) years of which the Initial Term cannot exceed three (3) years for	\$299,999		 Deleted: Initial
Goods and for Services	Between \$300.000 & \$499,999	<u>CPO</u>	 Deleted: t
-			Deleted:
<u>Contracts</u> for no more than five (5) years of which the Initial Term cannot exceed three (3) years for leases of Real Estate or personal property.	<u>Between \$500,000 &amp;</u> <u>\$999,999</u>	<u>CEO</u>	<b>Deleted:</b> ¶ Initial Contract having for no more than five which the initial term cannot exceed three
	<u>\$1,000,000 or Greater</u>	<u>Board</u>	Goods or Services.¶ Initial Contract for no more than five (5) y the initial term cannot exceed three (3) ye or Services.
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	<u>Between \$500,000 &amp;</u> <u>\$999,999</u>	<u>CEO</u>	Deleted: i
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Description	Contract Total Value	Representative with Authority to Encumber Funds	
Contract <mark>s for <u>and/or</u> leases of Real Estate or personal property<u>.</u></mark>	\$1,000,000 or <u>Greater</u>	Board	<b>Deleted:</b> Initial Contract for no more than of which the initial term cannot exceed the for Goods or Services.
<u>Contracts for the purchase or sale of Real Estate.</u>	Any Value	Board	Deleted: s

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<sup>&</sup>lt;sup>1</sup> Contract Amendment shall include any Contract Extension, Contract Renewal, Contract Price Increase, and Change Order. GLWA Procurement Policy rev. 11.25.2020



	Contracts which exceeds a total Contract term of five				Deleted: s
	(5) years or where the Initial Term exceeds three (3)	<u>Any Value</u>	Board		Deleted: i
v	years,				Deleted: t
	Emergency Procurements.	<u>\$1,000,000 or Greater</u>	CEO or CPO		<u></u>
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	Emergency Procurement and submit it to the Board at				
	or before the next Board Meeting				Deleted: Contract renewals¶
					For approved Contracts where prior approval included renewal options.

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### SECTION 11 – CONTRACT ADMINISTRATION

### **11.1 Contract Administration**

The CPO shall supervise, administer, and oversee every GLWA approved Contract. The CPO is authorized to adopt systems, procedures, standards, performance evaluation tools, and reporting of Vendors.

Each procurement may be monitored to assure execution of the Contract within the approved budget and scope within the terms of the procurement, the Articles of Incorporation, as well as federal and state procurement law.

### 11.2 Change Directive (CD)

A CD is a written order generated by the project manager directing a change in the project and stating a proposed basis for adjustment<u>to an approved Contract allowance</u> All CDs must be approved by the CPO<u>or the CPO's designee</u> prior to the start of work.\_

### **11.3 Liquidated Damages**

Where Liquidated Damages are specified and/or sought out, they shall only be imposed by the CPO or the CEO.

### SECTION 12 – CONTRACT COMPLIANCE

### **12.1 Contract Compliance**

A Vendor shall supply <u>Goods and/or Services</u> conforming to the specifications and performance requirements of the award. Failure to perform within the specification and performance requirements may result in Contract termination at any time by the CEO or CPO.

### 12.2 Federal Uniform Guidance Procurement Standards

All projects funded in full, or in part, by federal funds, are subject to the Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Federal Procurement Standards CFR 200.318 – 200.326 or as may be amended). The CPO shall establish procedures to incorporate the required federal provisions for federally funded projects, regardless of the amount of funding.

### SECTION 13 - VENDOR SUSPENSION/DEBARMENT

### 13.1 Imposing Suspension/Debarment

GLWA shall solicit responses from, award Contracts to, and consent to the use of Subcontractor who are Responsible Vendors and comply with this Policy. GLWA may suspend or debar Vendors<sup>2</sup>, at GLWA's discretion, for purposes related to: the good of the public interest; maintaining the integrity of the bidding, contracting and procurement

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### Deleted: Change Orders¶

Term Change Orders (Only Extending Time) ¶ Change orders or amendments that extend the term of a Contract require re-authorization. Change orders that shorten the term of a Contract do not require reauthorization.

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### **Deleted:** Monetary Change Orders¶

In circumstances where there are increased costs for Goods or Services under a Contract, a change order or Contract amendment shall be issued to the Vendor prior to payment. Unless a Letter of Intent has been issued for an Emergency Procurement, GLWA shall not be responsible for Goods or Services provided outside of an approved change order or Contract amendment. Change orders or Contract amendments that increase the initially approved monetary value of a Contract may require reauthorization as well. Change orders or Contract amendments that reduce the monetary value or reallocates funds within the monetary value of a Contract, including any previously approved change orders and Contract amendments, do not require reauthorization.¶

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<sup>&</sup>lt;sup>2</sup> For purposes of this section, a Vendor includes (1) the business or individual providing the Good or Service, (2) the business' executive leadership and (3) the business' employees and Subcontractors that interact with Representatives.



processes; and protecting public trust and confidence in GLWA's operations. Suspensions and debarments will not be arbitrarily imposed. GLWA may suspend or debar a Vendor based on a finding that the Vendor is not a Responsible Vendor and shall report said finding to the Legal Committee in writing. The CEO and the CPO have the authority to suspend or debar a Vendor, with suspension being the first step to debarment. Causes which may result in a finding that a Vendor is not a Responsible Vendor include:

- An indictment or conviction of the Vendor under any federal, state or local law for any offense indicating a lack of business integrity, dishonesty, theft, bribery, extortion, bid rigging, contract or purchase order rigging, money laundering or fraudulent conduct;
- b) An indictment or conviction of the Vendor under any federal, state or local law for any serious criminal offense that affects the Vendor's responsibility as a Vendor;
- c) Judgment of civil liability entered against the Vendor in any federal, state or local proceeding based upon facts indicating a lack of business integrity, dishonesty, theft, bribery, extortion, bid rigging, contract or purchase order rigging, money laundering or fraudulent conduct;
- d) Results or preliminary findings of an investigation of the Vendor initiated by the GLWA, federal, state or local law enforcement department, municipality or agency involving allegations of a lack of business integrity, dishonesty, theft, bribery, extortion, bid rigging, contract or purchase order rigging, money laundering, fraudulent conduct or any other serious misconduct;
- e) Results or a preliminary finding of an investigation of the Vendor using of an unauthorized Subcontractor;
- A preliminary finding of an investigation that the Vendor engaged in theft, bribery, extortion, bid rigging, contract or purchase order rigging, money laundering or fraudulent conduct in connection with a Contract or Assumed Contract;
- g) A preliminary finding of an investigation that the Vendor submitted, made or caused to be made a false, deceptive or fraudulent material statement in connection with a bid, certification, proposal, application, change order, charge, invoice, cost estimate, or payment request related to a Contract or Assumed Contract;
- h) Refusal by the Vendor to reasonably cooperate with the GLWA in connection with an investigation related to a Contract or Assumed Contract;
- Failure by the Vendor to report to the Buyer any activity by elected officials, employees, or persons acting on their behalf related to a Contract or Assumed Contract that the Vendor reasonably suspects to be improper, unethical or illegal;
- j) Demonstrated discrimination on the basis, including but not limited to race, religion, sexual orientation, marital status, gender, national origin or military status by the Vendor.
- k) Unlawful restraint or limitation on competition by the Vendor;
- l) Violation of a material term by the Vendor of a Contract or Assumed Contract;
- m) History of documented unsatisfactory performance by the Vendor;
- n) Violation of any local, state, or federal statute by the Vendor;

o) Violation of any applicable ethics standards, including the ethical standards set forth
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in the profession for which a Vendor is licensed and/or certified b; and

p) Any other conduct or activity by the Vendor that has a harmful impact upon the integrity of procurement process or public trust and confidence in the GLWA operations.

### 13.1.1 Vendor Suspension

Vendors are immediately prohibited from participating in any GLWA procurement activity pending completion of an investigation initiated by the CPO.

If it is determined that there was a violation, a suspension shall be imposed for no less than thirty (30) days and no, more than twelve (12) months from the date of said determination.

### **13.1.2 Vendor Debarment**

A Vendor that has been convicted of a criminal offense incident to the application for or performance of a contract or subcontract with GLWA or a local government, state or federal governmental entity or with a Vendor who has been held liable in a civil proceeding or has been convicted of a criminal offense that negatively reflects on the Vendor's business integrity, based on a finding of embezzlement, theft, forgery, bribery, falsification or destruction of records, receiving stolen property, or violation of state or federal antitrust statues, or similar laws shall be precluded from entering into a procurement with GLWA for all time.

For any other reason, not listed in the preceding paragraph, the debarment period shall be for no less than one (1) year and no more than five (5) years. During this time, a Vendor is not eligible to participate in any GLWA procurement activity.

### **13.1.3 Suspension or Debarment Protest**

A Vendor who has been suspended or debarred may file a written notice of protest with the CPO within seven (7) business days after the date of the suspension or debarment. The written notice of protest shall reference the notice and the basis for the protest.

The protest shall be reviewed by a third-party hearing officer selected by the CEO in an expeditious manner. The decision of the third-party hearing officer shall be final.

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# **PROCUREMENT POLICY**

# CLEAN Draft September 23, 2022 Audit Committee Discussion of Proposed Procurement Policy Amendment

Issued by: Office of the Chief Financial Officer/Treasurer

Amended November 25, 2020 Amended November 14, 2018 Amended June 20, 2018 Adopted October 23, 2015



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# **SECTION 1 - INTRODUCTION**

# **1.1 Purpose**

This Policy shall be known as the Great Lakes Water Authority (GLWA) Procurement Policy. The purpose of this Policy is to define the parameters for procurement of, and contracting for, Goods and/or Services.

# 1.2 Scope

This Policy shall govern all GLWA procurement activities and encompass all phases of the procurement process. This Policy is implemented through Procedures. If there are additional procurement requirements for federal or state funded projects or initiatives, then those additional provisions shall also apply. This Policy applies to all current Vendors, and Potential Vendors and any Subcontractors. This Policy shall not apply to matters involving the procurement of Goods or Services that are specifically excluded or exempted within this Policy.

# **1.3 Exclusions**

Exclusions to this Policy include (a) the selection of an independent certified public accounting firm to perform financial audits<sup>1</sup> and (b) the following Board adopted policies: (i) Investment Policy, (ii) Debt Management Policy, (iii) Settlement Policy, (iv) Asset Disposal Policy, and (v) any other Board-adopted policy which states that it is excluded from this Policy.

# **1.4 Responsibility**

The CEO, CFO, and the CPO are responsible for guaranteeing the effective implementation of this Policy. The CEO is responsible for enforcing this Policy by taking all necessary measures to guarantee its purpose is accomplished. The CPO is responsible for establishing Procedures in accordance with this Policy and training Representatives on both the Policy and Procedures. The CPO is a role defined by this Policy that is assigned to a Representative by the CEO based upon a recommendation from the CFO.

# **1.5 Review and Revisions**

This Policy may be amended from time-to-time, as is necessary, to meet GLWA's Procurement needs. No later than five (5) years after the Board's approval of this Policy, GLWA administration shall conduct a comprehensive review of this Policy, report to the Board on the results of that review, and if necessary, recommend amendments or revisions to the Policy for the Board's review and approval.

Policy revisions, if any, will be made available to the public. A history of Policy revisions, comprised of Board approved dates and a generalized reason for the same, shall be maintained by the CPO.

<sup>&</sup>lt;sup>1</sup>See Articles of Incorporation, Article 7(J).



# **1.6 Ethics and Code of Conduct**

At every phase of procurement, this Policy and its Procedures shall insure public trust by establishing, maintaining, and enforcing business practices that promote fair, ethical, and financially sound procurement practices.

# **1.6.1 Representatives**

Representatives shall be free from real or perceived Conflicts of Interest that could adversely impact their judgment, objectivity, or fiduciary responsibilities to GLWA and the public or otherwise adversely impact GLWA's reputation. All procurements shall be conducted in compliance with the Articles of Incorporation, this Policy and its related Procedures, and other GLWA policies and procedures, and applicable laws.

Representatives shall immediately report their own and others' real or perceived Conflict of Interest to their supervisor, the CPO and their respective Executive Leadership Team Member.

Each December, the Board, the Executive Leadership, the CPO, and all procurement personnel shall complete a Conflict of Interest form. The CPO shall maintain the form in the CPO's official records.

# **1.6.2 Board Members**

For Solicitations or for Solicitations which the Board member has been advised or believes will be solicited within the next sixty (60) days, the Board member is discouraged from having any contact with Potential Vendors related to the Solicitation. In the event contact is made, the Board member shall, as soon as possible, report that contact at the next regularly scheduled Board meeting. In addition, Board members shall not participate in the development of Solicitations and shall not participate as an Evaluator for any Solicitation, except for the selection of an independent certified public accounting firm to conduct annual financial audits.

# 1.6.3 Vendors

For a Solicitation or for Solicitations which a current or Potential Vendor has been advised or believes will be solicited within the next sixty (60) days, all Vendor contact relative to that Solicitation shall solely be with the Buyer. Potential Vendors that contact Representatives, other than the Buyer identified in the Solicitation, relative to the Solicitation prior to award could be subject to disciplinary action, that could include the disqualification from the Solicitation, termination of existing Contracts or Assumed Contracts, debarment and/or suspension.

# **1.7 Competency**

The CPO shall ensure that Representatives are competent, as well as know and understand this Policy and its related Procedures to implement procurement activities efficiently, objectively, and accurately.



# **1.8 Definitions**

- a) Articles of Incorporation The GLWA Articles of Incorporation.
- b) Assumed Contract A contract or purchase order with a vendor that was originally executed by the Detroit Water & Sewerage Department and assumed by GLWA on the operational effective date of GLWA on January 1, 2016. Amendments, extensions, and renewals of assumed contracts are subject to the approval levels established by this Policy.
- c) Best Value A procurement method that emphasizes value over price by assessing the return that can be achieved based on the total life cycle cost of the item. This may include an analysis of the functionality of the item and/or cost-benefit analysis to define the best combinations of quality, services, time, and cost considerations over the useful life of the acquired item.
- d) Blanket Purchase Orders A blanket purchase order allows for multiple delivery dates over a pre-determined period of time with negotiated standardized pricing. Blanket purchase orders are used where there is a recurring need or for emergency procurements.
- e) Board the Board of Directors of GLWA and the governing body to which the CEO and the CPO are accountable for establishing, maintaining, and monitoring procurement functions within the parameters of this Policy.
- f) Buyer Representative authorized by the CPO to purchase, or contract for Goods and Services.
- g) CACO The Chief Administrative and Compliance Officer of GLWA.
- h) CEO The Chief Executive Officer of GLWA.
- i) CFO The Chief Financial Officer/Treasurer of GLWA.
- j) Chief Security and Integrity Officer The Chief Security and Integrity Officer of GLWA.
- k) Competitive Bids or Bidding A transparent procurement method by which Potential Vendors are invited to bid in an open solicitation of the scope, specifications, Evaluation Criteria, and terms and conditions of a proposed Contract. Bids are sealed until after the posted due date and time.
- Competitive Quotations A procurement method in which pricing is requested from several Potential Vendors and the most responsive one is chosen. Competitive quotations are generally used for Small Purchases as an Invitation to Quote (ITQ).
- m) Concentration of Risk Evaluation An evaluation of operational risk when a Vendor provides too great a percentage of a Good or Service that could negatively impact GLWA operations if that Vendor encountered a failure to deliver a Good or Service.
- n) Conflict of Interest A potential situation that may undermine the impartiality of a person because of the possibility of a divergence between the person's self-interest as well as their-professional and public interest.



- o) Contract A written agreement in which GLWA agrees to acquire Goods or Services from a Vendor in exchange for consideration. These written agreements specify each party's obligations in relation to the transaction. Contracts shall also include any Purchase Order and Assumed Contract.
- p) Contract Amendment Any modification to the Contract which includes the following examples.
  - Contract Extension An action to extend a Contract expiration date.
  - Contract Renewal An action to exercise a Contract renewal option.
  - Contract Price Increase An action to increase a Contract price.
  - Change Order A modification to the scope of work, time, and/or price in a construction, design build, or progressive design build Contract.
- q) Cooperative Procurement The use of a publicly solicited purchasing program, in which GLWA is extended or extends the same pricing and terms of a contract for the purchase of Goods or Services.
- r) CPO The Chief Procurement Officer of GLWA.
- s) Economically and Socially Disadvantaged Business Enterprise (DBE) A business owned, operated, and controlled by African Americans, Hispanics, Native Americans, Asian-Pacific and Asian Subcontinent Asian Americans, women, or disabled individuals. Proof of DBE certification will be accepted from a federal agency, the State of Michigan, or a Michigan local unit of government.
- t) Economically Disadvantaged Territory Area Business Enterprise (EDTABE) A business which is:
  - i. Located in the GLWA Territory Area; and
  - ii. Located in a municipality designated as having one (1) of the five (5) lowest median household incomes in that respective county as defined by the U.S. Census Bureau every five (5) years.
- u) Economically Feasible The benefit of a course of action outweighs the cost of that action.
- v) Emergency Procurement A procurement method available when there exists an imminent threat of public health and welfare or to prevent an imminent violation of a required environmental permit or Administrative Consent Order under emergency conditions where Competitive Bidding and prior authorization would be impossible or impractical under the circumstances.
- w) Enterprise Risk Management GLWA's operating group within the Administrative & Compliance Services Area.
- x) Evaluation Criteria Qualitative factors that Evaluators will use to evaluate and score a proposal to select the most-qualified Vendor. The factors may include past performance, references, management and technical capability, price, quality, and performance requirements.

proposals, interviews, and negotiations during the Solicitation process for a Good or Service.

- z) Executive Leadership The CEO, CFO, CACO, Chief Security and Integrity Officer, General Counsel, Chief Operating Officer - Water and Field Services, Chief Operating Officer- Wastewater, Chief Planning Officer, Chief Organizational Development Officer, Chief Public Affairs Officer, and Chief Information Officer of GLWA.
- cc) General Counsel The General Counsel of GLWA.
- dd) GLWA The Great Lakes Water Authority.
- ee) Goods Any fixtures, items of furniture, supplies, materials, equipment, other personal property, and other items of a similar nature provided to GLWA.
- ff) Initial Term The original, approved length of the Contract excluding Contract Renewals and/or Contract Extensions.
- gg) Intergovernmental Agreement An agreement between GLWA and another governmental entity or entities.
- hh) Job Order Contract A Contract for a specified time period for Goods or Services based the subsequent issuance of defined, written orders based upon previously bid or negotiated fees and unit prices.
- ii) Letter of Intent An instrument used to commence work on a project that is emergent in nature, or Contract negotiations continual or where the Contract has not been fully executed. The CPO shall authorize Letters of Intent.
- jj) Liquidated Damages A specific amount of compensation that GLWA may recover in the event the Vendor fails to complete the project in accordance with the Contract terms.
- kk) Minority Business Enterprise (MBE) A business that is at least 51% minorityowned operated and controlled. Proof of MBE certification will be accepted from a federal agency, the state of Michigan, or a Michigan local unit of government.
- ll) Notice of Intent to Award Notification by GLWA to a Vendor of its intended contract award. The Contract still must be formally approved.
- mm) Notice to Proceed Issued by the CPO indicating an approved Contract has been executed and work may begin.
- nn) Policy This document setting forth the terms and conditions of the Board approved procurement policy.
- oo) Pre-Qualification The screening of Potential Vendors in which such factors as financial capability, reputation, and management are considered to develop a list of qualified businesses who may then be allowed to submit bids and/or proposals.
- pp) Procedures The document that sets forth the procedures by which the objectives of this Policy shall be carried out.
- qq) Professional Services Services rendered by members of a recognized profession or possessing a special skill or professional license. Such services are generally acquired to obtain information, advice, training, or direct assistance.
  - i. Architect or Engineer (A/E) Professional Services Services that require performance by a registered architect or engineer. Professional services of an architectural or engineering nature that are associated with research, planning, development, and design for construction, alteration, or repair.
- rr) Purchase Order (PO) A short form of Contract indicating types, quantities,



payment terms and prices for Goods or Services.

- ss) Qualifications-Based Selection (QBS) An evaluation method that facilitates the selection of A/E Professional Services based on qualifications and competence in relation to the scope and needs of a particular project.
- tt) Real Estate Land, buildings, and appurtenances that is permanently affixed to the land. Fixtures include buildings, fences, and anything attached to buildings such as plumbing, heating, and light fixtures.
- uu) Representatives Authorized individuals acting on behalf of GLWA including, but not limited to: GLWA Board of Directors, management, employees, authorized contractors, agents and Evaluators.
- vv) Request for Bid (RFB) The Solicitation document used for Competitive Bidding the purchase of Goods and Services, awarding the Contract to the Vendor on a Low Bid evaluation method.
- ww) Request for Information (RFI) A non-binding method whereby a jurisdiction publishes via newspaper, Internet, or direct mail its need for input from interested parties for an upcoming solicitation. A procurement practice used to obtain comments, feedback, or reactions from potential responders (suppliers, contractors) prior to the issuing of a solicitation. Generally, price or cost is not required. Feedback may include best practices, industry standards, technology issues, etc.
- xx) Request for Proposal (RFP) The Solicitation document used in the competitive proposal process in which the proposals are evaluated based on their technical standards and other criteria. Negotiations with Potential Vendors, prior to final selection and award of a contract, is permissible.
- yy) Request for Qualifications (RFQ) The Solicitation document used to obtain qualifications from Potential Vendors in advance of the issuance of an RFB or an RFP.
- zz) Requestor The GLWA area, group, team, or stakeholder group for whom the Buyer collaborates with in procuring requested goods or services for use in carrying out the Requestor's functional responsibilities.
- aaa) Scope of Work Initiated by the Requestor and is a written description of the entity's needs and desired outcomes for the procurement and becomes the basis for any resulting solicitation.
- bbb) Services The performance of tasks to support GLWA. The performance of tasks shall be qualitatively different from anything necessarily done in connection with the sale of Goods or the performance of another service. Services include Professional Services, utilities, insurance, printing, information technology, janitorial, fleet management, construction, maintenance, real estate, legal, staffing services and any other services needed by GLWA.
- ccc) Small Business Enterprise (SBE) A business that meets the size standards as defined by the U.S. Small Business Administration. Proof of SBE certification will be accepted from a federal agency, the state of Michigan, or a Michigan local unit of government.
- ddd) Small Purchase A procurement that does not exceed \$50,000 and may be accomplished through informal quotations, benchmarking, or Specialized Procurement. Procurement requirements shall not be artificially divided to





constitute a Small Purchase. ITQ and telephone calls, which are documented, are acceptable methods of soliciting quotations.

- Solicitation A RFB, RFI, RFP, RFQ and competitive quotation requests for Small eee) Purchases or any document used by the Buyer to obtain competitive bids or proposals for the purpose of entering a Contract.
- fff) Specialized Procurement – A procurement in which there may be multiple sources of supply, but one Vendor possesses the unique ability or capability to meet the requirements of the Solicitation and/or where a unique expertise is provided by a Vendor that is unattainable in the market in a competitive environment. Specialized Procurements require written justification by the Requestor and must be approved by the CEO, CEO's designee, or the CPO and must take into consideration Best Value. This decision to designate a procurement as a Specialized Procurement may be based on lack of competition, monopoly market, proprietary product or technology, licensing, copyright, standardization, warranty, or a supplier's unique capability.
- Subcontractor- A person or business which has a contract with a Vendor to provide ggg) some portion of the Goods or Services and which does not hold a suspended or debarred status.
- hhh) Territory Area The municipalities where GLWA provides water supply and sewage disposal services.
- Women Business Enterprise (WBE)- A business that is at least 51% woman-owned iii) operated and controlled. Proof of WBE certification will be accepted from a federal agency, the state of Michigan, or a Michigan local unit of government.
- Vendor A contractor, supplier, affiliate, subsidiary, parent company or other jjj) business entity that provides Goods or Services.
  - i. Potential Vendor – A person or entity that submits a response to a Solicitation.
  - ii. Qualified Vendor - A Vendor that a) meets, or exceeds, the specifications prescribed in the Solicitation, b) has not defaulted on a previous Contract or Assumed Contract, c) has not been suspended or disbarred as defined in Section12, and d) is not excluded pursuant to GLWA By-Laws, Article XIII -Conflicts of Interest, Section 2, which "prohibits the GLWA from entering into contracts with any individual who has been convicted of a criminal offense with respect to governmental contracting or any other crime that negatively reflects on the person's business integrity."
  - Responsible Vendor A status achieved when a Potential Vendor meets every iii. minimum qualification, or other requirement, in the applicable Solicitation and does not hold a status of suspended or debarred.
  - Responsive Vendor A status achieved when a Potential Vendor timely iv. submits bid, proposal or response conforms to all material requirements of the Solicitation.
- kkk) Vendor Debarment See Section 13.1.2
- III) Vendor Suspension – See Section 13.1.1



# 2.1 Contracting Authority

Prior to the execution, the Board shall approve the award of all Contracts or Contract Amendments where: (a) the Contract price exceeds \$1,000,000, or (b) the term exceeds five (5) years. The Contract shall not be purposefully divided to avoid Board approval. A Contract Amendment which reduces the total cost and/or time of the Contract shall be exempt from this requirement.

# **2.2 Management of Procurement**

The CPO shall manage the procurement of Goods and/or Services. Except for Emergency Procurements, oral agreements are expressly prohibited and unenforceable against GLWA. Except for Emergency Procurements, GLWA only becomes financially and legally responsible when the Contract is fully executed. Work shall not begin until a Notice to Proceed and/or a Purchase Order is provided to the approved, Qualified Vendor.

# 2.3 Delegation of Authority

The CEO delegates his/her authority to the CPO to manage the procurement of Goods and/or Services. The CEO's delegation of authority to the CPO can be revoked at any time. The CEO shall advise the Board of the revocation as a written communication.

# **SECTION 3 – EMERGENCY PROCUREMENTS**

# **3.1 Waiver of Competitive Procurement**

GLWA shall not be required to use competitive procurement for an Emergency Procurement. However, in the event of an Emergency Procurement, competitive procedures, as practicable, should be used to procure the Goods and/or Services.

# **3.2 Documentation of Emergency Procurement**

- a. In the event of an emergency requiring use of an Emergency Procurement, the Buyer authorizing an Emergency Procurement shall, as soon as possible but no later than 24 hours following that authorization, provide written notice to the CPO and CEO of the basis for the determination to utilize an Emergency Procurement.
- b. If a Vendor is supplying Goods and/or Services pursuant to an Emergency Procurement, the Vendor shall as quickly as possible be given an authorized Letter of Intent or Purchase Order from the CPO stating the Emergency Procurement and that a Contract will be issued as soon as circumstances allow. GLWA is not financially, or otherwise responsible, for Goods and/or Services, unless authorized by the CPO.
- c. Blanket Purchase Orders may be used for Emergency Procurements.

# 3.3 Report to Board

The CEO or the CEO's designee shall generate a report to include details surrounding the emergency procurement and budgetary impact for submittal to the Board at or before the next regularly scheduled Board Meeting.



# 4.1 Procurement of Goods and/or Services

Procurement shall be performed using financially responsible methods, ethics, fair and best business practices to promote competitiveness and provide the public with outstanding services and products, and which efficiently and effectively meet the needs of GLWA.

Unless an exception applies, all procurements shall use competitive transparent procurement methods to secure the best value for GLWA. Exceptions to Competitive Bidding shall follow all other provisions to this Policy.

# 4.2 Exceptions to Competitive Bidding

Exceptions to Competitive Bidding include: (a) Specialized Procurements, (b) Emergency Procurements, and (c) Intergovernmental Agreements and Cooperative Procurements.

Specialized Procurements and Emergency Procurements require the written approval of the CEO, the CEO's designee, the CPO or the CPO's designee. Information technology and legal Services are considered Specialized Procurements.

# **4.3 Funding Sources**

Prior to the initiation of the procurement, the funding source must be established within an approved budget and approved by the CFO or the CFO's designee. Funding sources may include Operation & Maintenance funds, bond proceeds, federal, and/or state funding. Funding sources which have their own stated laws, regulations, and/or terms must be followed throughout the procurement process.

# 4.4 Pre-Qualification of Vendors

Pre-qualification of Vendors permits a shortened period of a Vendor's response for Services where a limited response to the underlying scope of work and cost are provided by the Potential Vendor. A Job Order Contract is the type of contract that may be used after prequalifying vendors.

# 4.5 Concentration of Risk Evaluation

A Concentration of Risk Evaluation and strategies to mitigate any risk must be considered prior to issuance of a Contract Award. Strategies may include additional goods and/or services specific due-diligence, split awards, and geographic concentration.

# 4.6 Business Inclusion and Diversity Plan

GLWA is committed to providing business opportunities to vendors who honor the values of inclusion and diversity in selecting their business partners. To foster these values, the solicitation selection will require vendors to submit, for all solicitations budgeted at \$1 million or more, a Business Inclusion & Diversity Plan that addresses their efforts to include Minority-owned Business Enterprise (MBE), Woman-owned Business Enterprise (WBE), Small Business Enterprise (SBE), and Socially and Economically Disadvantaged Business Enterprise (DBE) subcontractors.



- a. In support of this commitment, the vendor agrees to ensure that, with regard to any contract entered into pursuant to this procurement policy, inclusion and diversity business enterprises will be afforded full opportunity and will not be discriminated against on the basis of race, color, gender, age, disability, religion, ancestry, marital status, sexual orientation, national origin or place of birth. In recognition of this, the vendor will take steps to ensure maximum participation by qualified diversity businesses in a manner and to the degree that it equals or exceeds standards for its other customers and/or clients.
- b. The vendor shall provide methods to maximize opportunity for diversity participation and reporting methods that indicate firms invited, firms recommended for award and other pertinent information.

# 4.7 Economic Equity and Development

As a regional water authority, GLWA is committed to providing economic development opportunities to the state of Michigan and Territory Area and in both services provided and as a partner to the business community.

- a. To foster economic development, for all solicitations, solicitation scoring scales will include the following for a business presence:
  - i. State of Michigan 1%
  - ii. Territory Area 1%, with a cumulative total of 2% for Territory Area and state business presence
  - iii. Disadvantaged GLWA Territory business enterprise 1%, with a cumulative total of 3% for Territory Area, state, and disadvantaged business presence within Territory area.
- b. State business presence is defined as those businesses that would be eligible as a Certified Michigan Based Business as defined by the State of Michigan law as administered by the Department of Technology, Management, & Budget.
- c. This section does not prohibit action that must be taken to establish or maintain eligibility for any federal program, if ineligibility would result in a loss of federal funds to the state.

# 4.8 Intergovernmental Agreements and Cooperative Procurements

The CEO or the CEO's designee may enter into intergovernmental agreements with other local units of government to achieve regional infrastructure objectives increase efficiency, reduce administrative expenses, and to leverage economies of scale.

The CEO or the CPO may select Vendors available through the use of Cooperative Procurements.

All procurements via intergovernmental agreements or Cooperative Procurements are subject to the same approval requirements as other procurements.

GLWA may sponsor, conduct, or administer a Cooperative Procurement program.

# **SECTION 5 – SOLICITATION DEVELOPMENT**



Solicitations shall be developed in a manner that allows and promotes open competition.

The Buyer's authority is to facilitate, inform, control, and manage the solicitation process. The Requestor's role is to interact only with the Buyer to provide the Solicitation's content to ensure that operational objectives, criteria for success, and operational considerations are clearly conveyed to the Vendor community by the Buyer. The Solicitation issued by the Buyer must provide sufficient information for Potential Vendors to provide cost-effective responses for a preferred outcome.

# **5.2 Methods of Solicitation**

Unless there is an exclusion or exception applies, GLWA shall procure all Goods and/or Services using the Solicitations as outlined in this Policy.

# 5.3 Vendor Involvement in Preparing the Solicitation

Vendors engaged or contracted to prepare the Solicitation, including the scope of work, shall be precluded from bidding on the Solicitation as a Vendor or as a Subcontractor.

# **5.4 Professional Services**

A/E Professional Services shall be in accordance with a competitive QBS method of procurement. Further, all other Professional Services, including legal, accounting, information technology and actuarial services, shall be in accordance with a Best Value method of procurement.

# **5.5 Capital Program Methods and Alternatives**

The capital investment intensive nature of GLWA's operations necessitates the procurement process to provide for contracting methods and alternatives that should be identified in the Solicitation to foster innovation and best practices in the delivery of the capital program.

# **5.5.1 Traditional Project Delivery Methods**

Traditional contracting methods may include design-bid-build or design build.

# 5.5.2 Alternative Technical Proposals (ATP)

In addition to submitting a technical proposal in accordance with the Solicitation to be considered Responsible Vendors, Potential Vendors are encouraged (where specified in the solicitation) to provide an alternative proposal(s) that may better meet the needs of GLWA. The alternative proposal may include evolving technology not contemplated in the Solicitation, but still meets the overall scope of the project.

# 5.5.3 Value Engineering (VE)

In addition to submitting a technical proposal in accordance with the Solicitation to be considered Responsible Vendors, Potential Vendors may also submit an alternative proposal that provides a more economical, efficient, and/or effective approach to the scope of work specified in the solicitation. Any cost savings should be clearly identified.

# 5.5.4 Alternative Project Delivery Methods (APDM)

Non-traditional contracting methods (Alternative Project Delivery Methods) provide



for the Potential Vendor to participate in or advise on the design or may be entirely responsible for the design. The Potential Vendor's selection is based on qualifications or best value and may include construction management or an alliance between two or more entities to deliver the project.

# 5.6 Risk Management

GLWA shall mitigate risks such as limitations of liability, retainage, indemnities, warranties, terms of payment, termination, and bonding requirements through the Contract terms and conditions. A Concentration of Risk Evaluation and strategies to mitigate any risk must be considered prior to issuance of a Contract Award. Deviations to risk responsibility will not be accepted without specific approval by the General Counsel in appropriate consultation with Enterprise Risk Management and Procurement, prior to Contract award.

# **5.7 Insurance**

Contract insurance requirements will be detailed in each Solicitation. To be considered a Responsible Vendor, the Potential Vendor shall possess and maintain the required insurances which meets or exceeds the Contract's terms and conditions for each insurance policy during the term of the contract at its sole expense. In some instances, a Vendor must also maintain specified insurance policies after the conclusion of a Contract for the duration specified in the Contract. GLWA shall be named insured on such policies.

Deviations to the insurance requirement will not be accepted without specific approval from Enterprise Risk Management, in writing, prior to Contract award.

# 5.8 Bonds

Bonds may be required to protect GLWA from Potential Vendors withdrawing their bids prior to the end of their bid validity period, refusing to sign the contract; failure to perform; failing to pay Subcontractors; or providing faulty workmanship/materials. The type of bond required (bid, warranty, performance or payment) is based upon a recommendation from the Enterprise Risk Management and will be indicated in the Solicitation.

# **SECTION 6 – PUBLIC SOLICITATION**

# 6.1 Advertisement

Solicitations shall be advertised electronically, and/or using other media as determined by GLWA that promotes vendor participation and fair competition.

# 6.2 Right to Amend, Withdraw or Cancel

GLWA reserves the right to amend, withdraw or cancel a Solicitation, without any financial or legal obligation to a Potential Vendor, prior to Contract or reject any or all bids if it is determined that such action is in the best interests of GLWA.

GLWA may allow a Vendor to withdraw a bid/submittal if requested at any time prior to the Solicitation opening.



# 7.1 Response to Solicitation

To participate in the Solicitation process, Potential Vendors shall submit a response to the Solicitation in the method, format, and time frame specified. The response shall be signed by an individual that has the authority to bind the Potential Vendor to a Contract.

# 7.2 Responses Submitted After Due Date and Time

Potential Vendor's responses submitted after the due date and time shall be immediately rejected. The rejected response will not be opened, considered for award of contract, or evaluated.

# **SECTION 8 – VENDOR SELECTION**

GLWA shall assess Solicitation responses to determine, in its sole discretion, the most Responsive and Responsible Vendor(s) that will meet or exceed the requirements of the Solicitation while obtaining the most value for GLWA.

# **8.1 Evaluation Methods**

There are three major scoring methods that may be used under this Policy:

- 1) Low Bid A RFB award based on the lowest, Qualified, Responsive, and Responsible Vendor
- 2) QBS An award for A/E Professional Services based on demonstrated qualifications competence through the QBS process. After the Potential Vendor has been selected using the QBS process, the fee proposal will be analyzed for competitiveness and may be negotiated. GLWA shall have the right to exclude a Potential Vendor from consideration if the parties cannot agree to a fair and reasonable price.
- 3) All Factors A RFP award based on predetermined evaluation factors and weights. These factors and weights shall be tailored to each procurement and include only those factors that will have an impact on the source selection decision. These factors and weights are identified in the Solicitation.

# **8.2 Evaluation Team**

Prior to issuance of the Solicitation, the Requestor shall nominate Evaluators who will be presented to the CPO or CPO's designee for approval. Where applicable, the Requestor will also be responsible to recruit Evaluators from its member partner community. Evaluators shall be technically proficient in the field that is the subject of the procurement and/or end users of the procurement. To participate in the evaluation of proposals, each nominated Evaluator shall sign an Ethics and Confidentiality agreement for each evaluation team for which they are nominated. Solicitation drafters may be Evaluators.

# 8.3 Protest

A Potential Vendor, who has submitted a response to a Solicitation and is not awarded a

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Contract after participating in the Solicitation, may protest the award of the Contract by filing a written notice of protest with the CPO within seven (7) business days after the Notice of Intent to Award. The written notice of protest shall reference the Solicitation number and the detailed reason for the protest.

- a) Upon receiving a protest, the CPO shall immediately suspend the Contract award process until the protest has been resolved.
- b) The protest shall be reviewed by the CPO in an expeditious manner. The CPO shall determine to either accept or reject the protest within seven (7) business days after the date the protest was received.
- c) If the CPO accepts the protest, he/she shall act accordingly. If the CPO rejects the protest, he/she shall notify the Potential Vendor of the decision and inform the Potential Vendor of their right to appeal to the CACO. The protestor will have three (3) business days from the notification of the protest decision to appeal by email notification.
- d) Upon receiving an appeal of a protest decision made by the CPO, the CACO shall review the appeal and determine to either accept or reject the protest within fourteen (14) business days after the date the appeal was received. If the CACO accepts the protest, he shall notify the protester and the CPO of that decision, and the CPO shall act in accordance with the CACO's findings. If the CACO rejects the protest, they shall notify the protestor of the decision. The CACO's determination shall be final.
- e) Items excluded from Protests and Appeals include:
  - i. Small Purchases;
  - ii. Emergency Procurements;
  - iii. Cooperative Procurements;
  - iv. Specialized Procurements;
  - v. Intergovernmental Agreements;
  - vi. Failure of a Vendor or Potential Vendor to a submit response to a Solicitation by the date and time specified;
  - vii. Failure of a Vendor or Potential Vendor to provide documents required to accompany a bid or proposal;
  - viii. Failure of a Vendor or Potential Vendor to have a required bid bond accompany a bid;
  - ix. Failure of a Vendor or Potential Vendor to submit an appeal within the time defined in this Policy;
  - x. Failure of a Vendor or Potential Vendor to meet minimum or mandatory requirements;
  - xi. A Vendor or Potential Vendor who has a performance rating of unacceptable; and
  - xii. A Vendor or Potential Vendor who has a status of debarred or suspended during any stage of the Solicitation through the Contract award or at the time of the bid protest.

### **SECTION 9 – CONTRACT DEVELOPMENT**



### **9.1 Required Documents**

The Vendor shall produce all required documents including, but not limited to, performance bonds, insurance, and licenses. If the Vendor is unwilling or unable to produce required documents in the time frame required by GLWA, GLWA reserves the right to rescind and/or revoke the award without financial or legal obligation to the Vendor.

#### **9.2 Contract Renewals**

GLWA may, in its sole discretion, exercise Contract renewal options referenced in the Contract or Assumed Contract. Prior to a Contract Renewal, GLWA shall consider the Vendor's performance in complying with the Contract. A Vendor must execute a Contract Amendment before providing Goods and/or Services for any renewal option.

### **9.3 Vendor Performance**

Contracts may not be executed if a Vendor or Potential Vendor has a history of nonperformance with GLWA, another governmental entity, or utility. Communication of Vendor performance will be documented by Requestors with a form provided by the CPO. The CPO will maintain a centralized vendor performance file.

#### 9.4 Assumed Contracts

GLWA form of contracts will be executed when Assumed Contracts are eligible for renewal or extension.

### **SECTION 10 – CONTRACT APPROVAL**

Contract approvals shall comply with Table 1, Approval Requirements, below. In the absence of appropriate approval, no agreement exists between GLWA and any Vendor. Prior to the request for approval, all Contracts shall be evaluated by the Enterprise Risk Management for insurance requirements. In addition, the Contract shall be approved as to form by the General Counsel.

### **10.1 Approval Requirements**

Contracts and any Contract Amendments shall be recognized as "Authorized" when approval requirements have been met in accordance with Table 1. Contracts shall not be divided or fragmented to circumvent the approval requirements in this Policy.

When executing a Contract Amendment, the Buyer shall determine the new Contract value to ascertain the Representative who has the authority to encumber the funds, utilizing Table 1, below.

#### **10.2 Unauthorized Purchases**

GLWA shall not be liable financially or otherwise responsible for any unauthorized procurements.



### **Table 1. Approval Requirements**

Description	Value at Time of: (i) Initial Term or (ii) Contract Amendment <sup>1</sup>	Representative with Authority to Encumber Funds
	Less than \$25,000	Procurement Specialist
	Between \$25,000 & \$99,999	Procurement Management Professional
Contracts for no more than five (5) years of which	Between \$100,000 & \$299,999	Procurement Manager
the Initial Term cannot exceed three (3) years for Goods and/or Services.	Between \$300,000 & \$499,999	СРО
	Between \$500,000 & \$999,999	CEO
	\$1,000,000 or Greater	Board
Contracts for no more than five (5) years of which the Initial Term cannot exceed three (3) years for leases	Between \$1 & \$499,999	СРО
of Real Estate or personal property.	Between \$500,000 & \$999,999	CEO
Description	Contract Total Value	Representative with Authority to Encumber Funds
Contracts for and/or leases of Real Estate or personal property.	\$1,000,000 or Greater	Board
Contracts for the purchase or sale of Real Estate.	Any Value	Board
Contracts which exceeds a total Contract term of five (5) years or where the Initial Term exceeds three (3) years.	Any Value	Board
Emergency Procurements. (The CEO of an Emergency Procurement must generate a report to include details surrounding the Emergency Procurement and submit it to the Board at or before the next Board Meeting)	\$1,000,000 or Greater	CEO or CPO

 <sup>&</sup>lt;sup>1</sup> Contract Amendment shall include any Contract Extension, Contract Renewal, Contract Price Increase, and Change Order.
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### **SECTION 11 – CONTRACT ADMINISTRATION**

### **11.1 Contract Administration**

The CPO shall supervise, administer, and oversee every GLWA approved Contract. The CPO is authorized to adopt systems, procedures, standards, performance evaluation tools, and reporting of Vendors.

Each procurement may be monitored to assure execution of the Contract within the approved budget and scope within the terms of the procurement, the Articles of Incorporation, as well as federal and state procurement law.

### **11.2 Change Directive (CD)**

A CD is a written order generated by the project manager directing a change in the project and stating a proposed basis for adjustment to an approved Contract allowance. All CDs must be approved by the CPO or the CPO's designee prior to the start of work.

### **11.3 Liquidated Damages**

Where Liquidated Damages are specified and/or sought out, they shall only be imposed by the CPO or the CEO.

### **SECTION 12 – CONTRACT COMPLIANCE**

### **12.1 Contract Compliance**

A Vendor shall supply Goods and/or Services conforming to the specifications and performance requirements of the award. Failure to perform within the specification and performance requirements may result in Contract termination at any time by the CEO or CPO.

### **12.2 Federal Uniform Guidance Procurement Standards**

All projects funded in full, or in part, by federal funds, are subject to the Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards (Federal Procurement Standards CFR 200.318 – 200.326 or as may be amended). The CPO shall establish procedures to incorporate the required federal provisions for federally funded projects, regardless of the amount of funding.

### SECTION 13 - VENDOR SUSPENSION/DEBARMENT

### **13.1 Imposing Suspension/Debarment**

GLWA shall solicit responses from, award Contracts to, and consent to the use of Subcontractor who are Responsible Vendors and comply with this Policy. GLWA may suspend or debar Vendors<sup>2</sup>, at GLWA's discretion, for purposes related to: the good of the public interest; maintaining the integrity of the bidding, contracting and procurement

<sup>&</sup>lt;sup>2</sup> For purposes of this section, a Vendor includes (1) the business or individual providing the Good or Service, (2) the business' executive leadership and (3) the business' employees and Subcontractors that interact with Representatives.

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processes; and protecting public trust and confidence in GLWA's operations. Suspensions and debarments will not be arbitrarily imposed. GLWA may suspend or debar a Vendor based on a finding that the Vendor is not a Responsible Vendor and shall report said finding to the Legal Committee in writing. The CEO and the CPO have the authority to suspend or debar a Vendor, with suspension being the first step to debarment. Causes which may result in a finding that a Vendor is not a Responsible Vendor include:

- a) An indictment or conviction of the Vendor under any federal, state or local law for any offense indicating a lack of business integrity, dishonesty, theft, bribery, extortion, bid rigging, contract or purchase order rigging, money laundering or fraudulent conduct;
- b) An indictment or conviction of the Vendor under any federal, state or local law for any serious criminal offense that affects the Vendor's responsibility as a Vendor;
- c) Judgment of civil liability entered against the Vendor in any federal, state or local proceeding based upon facts indicating a lack of business integrity, dishonesty, theft, bribery, extortion, bid rigging, contract or purchase order rigging, money laundering or fraudulent conduct;
- d) Results or preliminary findings of an investigation of the Vendor initiated by the GLWA, federal, state or local law enforcement department, municipality or agency involving allegations of a lack of business integrity, dishonesty, theft, bribery, extortion, bid rigging, contract or purchase order rigging, money laundering, fraudulent conduct or any other serious misconduct;
- e) Results or a preliminary finding of an investigation of the Vendor using of an unauthorized Subcontractor;
- A preliminary finding of an investigation that the Vendor engaged in theft, bribery, extortion, bid rigging, contract or purchase order rigging, money laundering or fraudulent conduct in connection with a Contract or Assumed Contract;
- g) A preliminary finding of an investigation that the Vendor submitted, made or caused to be made a false, deceptive or fraudulent material statement in connection with a bid, certification, proposal, application, change order, charge, invoice, cost estimate, or payment request related to a Contract or Assumed Contract;
- h) Refusal by the Vendor to reasonably cooperate with the GLWA in connection with an investigation related to a Contract or Assumed Contract;
- i) Failure by the Vendor to report to the Buyer any activity by elected officials, employees, or persons acting on their behalf related to a Contract or Assumed Contract that the Vendor reasonably suspects to be improper, unethical or illegal;
- j) Demonstrated discrimination on the basis, including but not limited to race, religion, sexual orientation, marital status, gender, national origin or military status by the Vendor.
- k) Unlawful restraint or limitation on competition by the Vendor;
- l) Violation of a material term by the Vendor of a Contract or Assumed Contract;
- m) History of documented unsatisfactory performance by the Vendor;
- n) Violation of any local, state, or federal statute by the Vendor;
- o) Violation of any applicable ethics standards, including the ethical standards set forth
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in the profession for which a Vendor is licensed and/or certified b; and

p) Any other conduct or activity by the Vendor that has a harmful impact upon the integrity of procurement process or public trust and confidence in the GLWA operations.

### **13.1.1 Vendor Suspension**

Vendors are immediately prohibited from participating in any GLWA procurement activity pending completion of an investigation initiated by the CPO.

If it is determined that there was a violation, a suspension shall be imposed for no less than thirty (30) days and no more than twelve (12) months from the date of said determination.

### **13.1.2 Vendor Debarment**

A Vendor that has been convicted of a criminal offense incident to the application for or performance of a contract or subcontract with GLWA or a local government, state or federal governmental entity or with a Vendor who has been held liable in a civil proceeding or has been convicted of a criminal offense that negatively reflects on the Vendor's business integrity, based on a finding of embezzlement, theft, forgery, bribery, falsification or destruction of records, receiving stolen property, or violation of state or federal antitrust statues, or similar laws shall be precluded from entering into a procurement with GLWA for all time.

For any other reason, not listed in the preceding paragraph, the debarment period shall be for no less than one (1) year and no more than five (5) years. During this time, a Vendor is not eligible to participate in any GLWA procurement activity.

### **13.1.3 Suspension or Debarment Protest**

A Vendor who has been suspended or debarred may file a written notice of protest with the CPO within seven (7) business days after the date of the suspension or debarment. The written notice of protest shall reference the notice and the basis for the protest.

The protest shall be reviewed by a third-party hearing officer selected by the CEO in an expeditious manner. The decision of the third-party hearing officer shall be final.

AGENDA ITEM #8C



### Financial Services Audit Committee Communication

Date: September 23, 2022

To: Great Lakes Water Authority Audit Committee

From: Megan Savage, Vendor Outreach Coordinator

**Re:** Business Inclusion & Diversity Program Update

**Background:** On November 25, 2020, the GLWA Board of Directors approved an amendment to the Procurement Policy allowing for the formation of a new Business Inclusion & Diversity (B.I.D.) Program within the Financial Services' Procurement Group. The B.I.D. Program Team, which includes internal GLWA Team Members as well as external consultants, executed a Phase I launch of the program on February 1, 2021 and a Phase II launch on July 1, 2021.

**Analysis:** This month we present tables to recap B.I.D. Program activity from the date of the program launch on February 1, 2021 through August 31, 2022 for procurements budgeted to exceed \$1 million.

### Table 1: B.I.D. Eligible Procurements as of August 31, 2022

Table 1 provides an overview of the total number of B.I.D. Program-eligible Procurements awarded, in evaluation, or advertised as active opportunities in GLWA's Bonfire Procurement Portal. Each vendor who submits a response to a B.I.D. Program-eligible procurement must also submit a Business Inclusion and Diversity Plan. The total number of Diversity Plans that GLWA has received for B.I.D.-eligible procurements that have been awarded and that are in evaluation is also provided.

	Awarded	In Evaluation Phase	Active (Advertised)	Total
Procurements Requiring B.I.D. Submittals	41	7	5	53
Total Number of Diversity Plans Submitted	119	23	n/a	142

### Table 2: Scored Criteria for Awarded Procurements

Table 2 provides a breakdown of the percentage of B.I.D. Program-eligible procurements awarded thus far that met the B.I.D. Program scored criteria. This scored criteria is based on

whether the vendor has a business presence in the state of Michigan, GLWA's Member Partner service area, or a disadvantaged municipality within GLWA's service area.

	Procurements Awarded Meeting B.I.D. Criteria as a % of Total Awards	Total Contract Amount (in millions)
Michigan Location	90%	\$365.3
Member Partner Service Area	85%	\$324.2
Disadvantaged Service Area	61%	\$278.4

# Table 3: Non-Scored Criteria - Disadvantaged, Minority-owned, Women-owned, andSmall Businesses

Table 3 provides a breakdown of the percentage of B.I.D. Program-eligible procurements awarded thus far that met the B.I.D. Program Non-Scored Criteria. This Non-Scored Criteria refers to any diversity certifications that the vendor may hold as a Disadvantaged Business Enterprise (DBE), Minority-Owned Business Enterprise (MBE), Women-Owned Business Enterprise (WBE), or Small Business Enterprise (SBE).

	Procurements Awarded as a	Total Contract Amount
	% of Total Awards	(in millions)
Awarded to Disadvantaged, Minority- owned, Women-owned, and Small Businesses	71%	\$303.0

### **Table 4: Diversity Certification Percentages**

Table 4 provides a breakdown of the percentage of awarded procurements to SBE (Small Business Enterprise), DBE (Disadvantaged Business Enterprise), MBE (Minority-owned Business Enterprise), and WBE (Women-owned Business Enterprise).

	SBE	DBE	MBE	WBE
Percentage of Awarded Procurements to SBE, DBE, MBE, and WBE	7%	56%	22%	12%
Total Contract Amount (in millions)	\$9.0	\$246.1	\$96.2	\$17.2

### **Table 5: Overall Contracts Awarded**

Table 5 provides a breakdown of overall dollars awarded under the B.I.D. Program thus far, distinguishing between firms that met the B.I.D. Program certification criteria (non-scored criteria) and firms that met the three B.I.D. Program geographic criteria (scored criteria).

	Total Contract Count	Total Contract Amount (in millions)
Eligible Procurements	41	\$513.6
Firms that met the certification criteria (non-scored)	29	\$303.0
Firms that met the three geographic criteria (scored criteria)	25	\$278.4

Other activities completed this month to expand awareness of the B.I.D. Program and to foster the development of effective diversity plans included the following.

- Featured addition of Diversity Certification tracking in GLWA's Bonfire Procurement Portal in September 2022 *Procurement Pipeline* newsletter to help make vendors aware of GLWA's efforts to update our Vendor Database and why.
- Continued attendance of the B.I.D. Program Liaison at all Pre-Bid and Pre-Proposal solicitation meetings to overview B.I.D. Program requirements and answer any questions from vendors/contractors.

Additionally, the following tasks remain at the top of our priority list.

- Continued evaluation of the insurance and bonding requirements for small, minorityowned, and disadvantaged business enterprises.
- Identifying meaningful reporting and performances measures.

Please note that Business Inclusion and Diversity (B.I.D.) Program Inaugural Year-in-Review Report was reissued to clarify information that was presented in Table 4. Please see attached reissued report.

**Proposed Action:** Receive and file this report.



The Business Inclusion and Diversity (B.I.D.) Program Year-in-Review Summary includes the following:

- 1. Report Highlights
- 2. Background
- 3. Program Overview and Legal Framework for Establishing Diversity and Inclusion Programming in Michigan
- 4. Phase I Benchmarking and Program Implementation
- 5. Phase II Program Adjustments and Additions
- 6. Vendor Outreach & Communication Efforts
- 7. Program Data Summary (February 1, 2021 through June 30, 2022)
- 8. Future Opportunities for GLWA's B.I.D. Program

### **Report Highlights**

- The Business Inclusion & Diversity (B.I.D.) program was launched in February 2021. The first procurement submittal that included the B.I.D. criteria was received on April 27, 2021.
- As of June 30, 2022, GLWA has awarded 34 contracts under the B.I.D. Program requirements totaling \$340.4 million. GLWA has also received and reviewed 145 vendor Diversity Plans that documented efforts to maximize the participation of small, minority-owned, and disadvantaged business enterprises in GLWA's procurement process.
- The B.I.D. Program Team continues to refine B.I.D. Program business processes, conduct internal Team Member training, develop communication materials, and attend outreach events to support and educate the Vendor Community about the B.I.D. requirements.

### Background

Historically, small, minority-owned, and disadvantaged business enterprises within GLWA's service area have faced obstacles to participation in procurements on a competitive basis. On September 23, 2020, the GLWA Board of Directors expressed their desire to strengthen GLWA's commitment to the principles of affordability, equity, and inclusion. The objectives of this effort were to develop and implement a program designed to maximize opportunities for small, minority-owned, and disadvantaged businesses within GLWA's service area so that they may effectively compete and do business with GLWA. In the long-term, such a program would allow GLWA to further support economic development throughout the region, expand its pool of skilled resources, and improve competitive pricing in its procurements.



On November 25, 2020, the GLWA Board of Directors approved an amendment to the <u>Procurement Policy</u> allowing for the formation of a Business Inclusion & Diversity (B.I.D.) Program.

### 4.5 Business Inclusion and Diversity Plan

GLWA is committed to providing business opportunities to vendors who honor the values of inclusion and diversity in selecting their business partners. To foster these values, the solicitation selection will require vendors to submit, for all solicitations budgeted at \$1 million or more, a Business Inclusion & Diversity Plan that addresses their efforts to include Minority-owned Business Enterprise (MBE), Woman-owned Business Enterprise (WBE), Small Business Enterprise (SBE), and Socially and Economically Disadvantaged Business Enterprise (DBE) subcontractors.

- a. In support of this commitment, the vendor agrees to ensure that, with regard to any contract entered into pursuant to this procurement policy, inclusion and diversity business enterprises will be afforded full opportunity and will not be discriminated against on the basis of race, color, gender, age, disability, religion, ancestry, marital status, sexual orientation, national origin or place of birth. In recognition of this, the vendor will take steps to ensure maximum participation by qualified diversity businesses in a manner and to the degree that it equals or exceeds standards for its other customers and/or clients.
- b. The vendor shall provide methods to maximize opportunity for diversity participation and reporting methods that indicate firms invited, firms recommended for award and other pertinent information

With the amended policy, the B.I.D. Program Team within the Procurement Group executed a Phase I launch of the program on February 1, 2021 and a Phase II launch on July 1, 2021.

### Program Overview and Legal Framework for Establishing Diversity and Inclusion Programming in Michigan

In accordance with GLWA's Procurement Policy, amended on November 25, 2020, all vendors responding to solicitations budgeted at \$1 million or more must fulfill the requirements of the B.I.D. Program. There are two key components of GLWA's B.I.D. Program Requirements: 1) the Business Inclusion and Diversity Plan and 2) the Economic Equity and Development Scored Criteria. These are explained in further detail below.

### **Business Inclusion and Diversity Plan**

Under GLWA's B.I.D. Program, a Business Inclusion and Diversity Plan is a mandatory requirement for all vendors responding to solicitations budgeted at \$1 million or more. The



goal of the Diversity Plan is to demonstrate how the Vendor presented and maximized opportunities for qualified small, minority-owned, and economically disadvantaged business enterprises within GLWA's service area.

A successful Diversity Plan documents the vendor's efforts to include diverse subcontractors and must be specific to the GLWA solicitation. A vendor's Diversity Plan may include (but is not limited to) documentation of the following efforts:

- Targeted outreach to diverse subcontractors;
- Identifying scopes of work that can be broken down into smaller portions; and
- Assisting potential subcontractors in the development of bids and/or quotations.

As part of the Diversity Plan, vendors are also asked to submit any Diversity Certifications that they or their subcontractors hold. GLWA's objective is to make it easy to participate in the procurement process and reduce the administrative burdens required from the Vendor Community. For this reason, GLWA does not act in the capacity of a certifying agency. Instead, it accepts vendor diversity certifications from a federal agency, the state of Michigan, or a Michigan local unit of government. The Diversity Certifications that GLWA seeks from Vendors includes the following:

- Disadvantaged Business Enterprise (DBE);
- Minority-owned Business Enterprise (MBE);
- Small Business Enterprise (SBE); and
- Woman-owned Business Enterprise (WBE).

Each Vendor's Diversity Plan is scored pass/fail. Under the awarded contract, the vendor's Diversity Plan becomes part of the executed contract and may be negotiated during contract finalization. In future, vendor performance and B.I.D. Program compliance monitoring will be assessed during the length and completion of the contract.

### Economic Equity and Development Scored Criteria

As a regional water authority and partner to the business community, GLWA is committed to providing economic development opportunities within the state of Michigan and the GLWA service area in which we operate. Therefore, in addition to the Diversity Plan, all solicitations budgeted at \$1 million or more include the following scored criteria:

- 1% Business Presence<sup>1</sup> in the State of Michigan;
- 1% Business Presence in GLWA service area; and

<sup>&</sup>lt;sup>1</sup> A "business presence" in the State of Michigan indicates that a business is eligible to be a Certified Michigan Based Business as defined by State of Michigan law: a) files a Michigan single business tax return; b) has a Michigan income tax return statement showing income generated in, or attributed to, the state of Michigan; or c) withheld Michigan income tax from compensation paid to vendors/owners and remitted to the Michigan Department of Treasury.



• 1% — Business Presence in a designated, economically disadvantaged municipality<sup>2</sup> within GLWA's service area.

A cumulative total of 3% points may be added to a vendor's overall bid or proposal score. In both a Request for Bid (RFB) and Request for Proposal (RFP), this means that 97% out of a possible total of 100% refers to the vendor's bid or proposal, with the remaining 3% accounted for by the B.I.D. solicitation scored criteria.

To receive these percentage points, Vendors complete and submit a B.I.D. Program Questionnaire in GLWA's Bonfire Procurement Portal indicating if they have a business presence in the above three categories. A full list of the qualifying communities and counties within GLWA's service area are always identified in the GLWA solicitation documents.

### Legal Framework for Establishing Diversity and Inclusion Programming in Michigan

GLWA's B.I.D. program was created to align with case law that defines the boundaries of diversity and inclusion programming within the state of Michigan. In 2006, Michigan voters approved Proposal 2, or the Michigan Civil Rights Initiative. This initiative, and subsequent amendment to the Michigan Constitution (Article I, §26 Affirmative Action Programs) "bans affirmative action programs that give preferential treatment to groups or individuals based on their race, gender, color, ethnicity, or national origin for public employment, education, or contracting purposes," with the exception of those institutions that are required to maintain affirmative action policies in order to receive federal funding.

This law was followed by two Attorney General Opinions (the <u>2007 Attorney General Mike</u> <u>Cox Opinion</u> regarding the City of Grand Rapids' Equal Business Opportunity Construction Policy and the <u>2018 Attorney General Bill Schuette Opinion</u> regarding the Michigan State Housing Development Authority's Equal Employment Opportunity Policy) which concluded that governmental entities within the State of Michigan were not prohibited from establishing and implementing diversity and inclusion programming, but that any such programming could not offer "preferential treatment" on the basis of sex or racial classifications and therefore must be achieved through race- and sex-neutral means only.

The 2006 amendment to Michigan's Constitution, and the subsequent Attorney General opinions, has impacted how public entities in Michigan, including GLWA, are able to implement business diversity programs, the type of activities they can conduct, and the key performance metrics and goals they can establish for their programs. The results of these limitations are primarily reflected in the limitation or absence of equalization credits, key performance metrics, and goals related to vendor diversity for GLWA's B.I.D. Program.

<sup>&</sup>lt;sup>2</sup> An "economically disadvantaged" municipality within GLWA's service area is designated as having one of the five lowest median household incomes in that respective county as defined by the U.S. Census Bureau every five years.



### Phase I - Benchmarking and Program Implementation

During the development phase of the B.I.D. Program, GLWA engaged the services of Public Sector Consultants (PSC) to undertake Program Benchmarking. PSC worked with GLWA leadership and staff to identify a list of 14 business diversity programs in Michigan and other states that merited consideration for review based on these organizations' purchasing profiles and geographical reach. PSC collected publicly available information and developed profiles for each business diversity program. In addition, PSC conducted phone interviews with program staff or sent a list of questions via email. Input from 10 programs was received and reviewed that represented a cross-section of peer utilities, including other water and wastewater authorities, airport authorities, electricity and natural gas utilities, universities, and county and state government.

PSC's benchmarking efforts revealed and helped to further establish GLWA's B.I.D. Program as a leading diversity and inclusion program within the state of Michigan. In studying peer organizations attempting to navigate the legal boundaries on diversity and inclusion programming in Michigan, GLWA learned from these organizations' challenges and designed a simple, straightforward, and practical program that both leverages the certifying work of federal, state, and local agencies, and encourages greater small business vendor participation in GLWA's procurement process without imposing burdensome requirements, something that is especially important for small businesses with less experience and fewer administrative resources.

In addition to program benchmarking, GLWA also hosted focus group discussions to gather feedback and reactions on GLWA's B.I.D. Program. Two vendor focus groups were held on December 14, 2020 and January 12, 2021 which included representatives from construction, engineering/architecture, financial, and janitorial service firms. An additional focus group was held with eight Michigan-based professional associations on January 25, 2021.

Internal outreach and training on the B.I.D. Program were also conducted in advance of the program launch to ensure that GLWA Team Members across all operating units were made aware of the program and understood its key requirements. This effort included Procurement Team training on January 22, 2021 and January 29, 2021 as well as presentations to GLWA's business units. Internal outreach and training efforts also continued during the early months of the Phase I rollout with presentations to GLWA's Executive Leadership Team on March 2, 2021 and informative features on the program launch and requirements in the *Procurement Pulse*, a quarterly internal newsletter produced by the Procurement Team for GLWA Team Members.

The B.I.D. Program Team executed a Phase I launch of the B.I.D. Program on February 1, 2021. The Phase I launch focused on the core program criteria and its impact on procurement submittals. This was followed by a more comprehensive Phase II program



launch on July 1, 2021. The gradual program rollout enabled GLWA to learn, receive feedback, and refine our processes.

### **Phase II - Program Adjustments and Additions**

After the Phase II Program launch, B.I.D. Program business processes were further streamlined and refined to increase program effectiveness and efficiency. The B.I.D. Program Requirements guidelines document that is included with all B.I.D. qualifying solicitations was modified based upon lessons learned from vendor submissions. The form was modified to reflect a "form" or "template" style document which fostered the development of more effective Diversity Plans by focusing Vendors' attention on the information requested. This updated form also enabled GLWA Procurement Team Members greater ease and efficiency in reviewing and evaluating the Diversity Plans.

In addition, GLWA Contract templates were also reviewed, and specific language is currently being added regarding the B.I.D. Program to reinforce the importance of this program. This language will also provide the Procurement Team with the opportunity to conduct compliance monitoring with the Vendor's Diversity Plan.

Lastly, the B.I.D. Program Team met with our GLWA insurance provider to discuss ways to lessen the challenges small companies may have in complying with GLWA's insurance and bonding requirements. Short of GLWA taking on this risk ourselves, no substantial solution has yet been identified, but we continue to look for ways to address this challenge.

### **Vendor Outreach & Communication Efforts**

Communication with and support of the Vendor Community was a central focus of the B.I.D. Program Team during year one of the program's launch. The B.I.D. Program Team drafted communication materials and resources, or "B.I.D. Program Vendor Guides", including several features in GLWA's monthly *Procurement Pipeline* newsletter as well as an informative PowerPoint presentation on the B.I.D. Program requirements.

GLWA also delivered presentations on the B.I.D. Program at speaking engagements sponsored by various local federal, state, and municipal organizations. Since the B.I.D. Program launched in February 2021, the B.I.D. Program has participated in eight Vendor Outreach events, hosted by the Michigan Department of Transportation (MDOT), Southwest Michigan Procurement Technical Assistance Center (SWMI PTAC), Pure Michigan Business Connect (PMBC), Macomb PTAC, and the U.S. Small Business Administration (SBA).

The B.I.D. Program Team/GLWA has also hosted virtual vendor introduction meetings where vendors can ask questions about the B.I.D. Program in a one-on-one setting. Since the Program launch in February 2021, GLWA has hosted over 20 Vendor Introduction meetings. The B.I.D. Program Team is also a regular participant in GLWA-hosted Capital Improvement



Project (CIP) Workgroup meetings, where information and updates on the B.I.D. Program are regularly provided.

In addition, the Vendor Management Team has participated in all GLWA Pre-Bid and Pre-Proposal meetings that have included the B.I.D. Program requirements since the program launch in February 2021. During these meetings a program overview is provided along highlighting the steps to successfully submitting a diversity and inclusion plan for the solicitation being discussed. Vendors are also afforded the opportunity to ask any questions and network with other vendors.

Lastly, GLWA has also been an invited speaker at the Michigan Intergovernmental Trade Network (MITN) Cooperative on May 21, 2021 and June 18, 2021 to overview and educate procurement professionals throughout the state of Michigan on the design, development, and implementation of the B.I.D. Program. GLWA was also an invited speaker at the Michigan Public Purchase Officer's Association (MPPOA) October 2021 conference to speak on the B.I.D. Program alongside other peer diversity and inclusion programs in Michigan.

### Program Data Summary (February 1, 2021 Through June 30, 2022)

The B.I.D. Program data tables included below recap B.I.D. activity from the date of the program launch on February 1, 2021 through June 30, 2022 for GLWA procurements budgeted to exceed \$1 million.

### Table 1 - B.I.D. Eligible Procurements as of June 30, 2022

Table 1 provides an overview of the total number of B.I.D. Program-eligible Procurements awarded, in evaluation, or advertised as active opportunities in GLWA's Bonfire Procurement Portal. Each vendor who submits a response to a B.I.D. Program-eligible procurement must also submit a Business Inclusion and Diversity Plan. The total number of Diversity Plans that GLWA has received for B.I.D.-eligible procurements that have been awarded and that are in evaluation is also provided.

	Awarded	In Evaluation Phase	Active (Advertised)	Total
Procurements Requiring B.I.D. Submittals	34	13	3	50
Total Number of Diversity Plans Submitted	98	47	n/a	145

### Table 2 - Scored Criteria for Awarded Procurements

*Table* 2 provides a breakdown of the percentage of B.I.D. Program-eligible procurements awarded thus far that met the B.I.D. Program scored criteria. This scored criteria is based



on whether the vendor has a business presence in the state of Michigan, GLWA's Member Partner service area, or a disadvantaged municipality within GLWA's service area.

	Procurements Awarded Meeting B.I.D. Criteria as a % of Total Awards	Total Contract Amount (in millions)
Michigan Location	88%	\$192.1
Member Partner Service Area	82%	\$151.0
Disadvantaged Service Area	52%	\$89.6

# Table 3 - Non-Scored Criteria - Disadvantaged, Minority-owned, Women-owned, and Small Businesses

Table 3 provides a breakdown of the percentage of B.I.D. Program-eligible procurements awarded thus far that met the B.I.D. Program Non-Scored Criteria. This Non-Scored Criteria refers to any diversity certifications that the vendor may hold as a Disadvantaged Business Enterprise (DBE), Minority-Owned Business Enterprise (MBE), Women-Owned Business Enterprise (WBE), or Small Business Enterprise (SBE).

	Procurements Awarded as a	Total Contract Amount
	% of Total Awards	(in millions)
Awarded to Disadvantaged, Minority- owned, Women-owned, and Small Businesses	65%	\$121.0

### Table 4 - Overall Contracts Awarded - Revised 9.21.2022

Table 4 provides a breakdown of overall dollars awarded under the B.I.D. Program thus far, distinguishing between firms that met all four the B.I.D. Program scoring certification criteria (including scored and non-scored criteria) and firms that met the three geographic criteria (scored criteria only).

	Total Contract Count	Total Contract Amount (in millions)
Eligible Procurements	34	\$340.4
Firms that met four the certification criteria (non-scored)	22	\$121.0
Firms that met the <b>three</b> geographic criteria <b>three</b> criteria (scored criteria)	<del>12</del> -29	<del>\$219.4</del> -\$187.3



### Future Opportunities for GLWA's B.I.D. Program

Since the B.I.D. Program's inception, the B.I.D. Program Team has learned that in most projects involving local labor, attention to diversity and inclusion (D&I) is common and regularly incorporated into vendors' sourcing practices. For vendors who are familiar with D&I, developing a Diversity and Inclusion Plan to fulfill B.I.D. Program requirements often dovetails with work they already routinely do and in many cases is a company priority.

The B.I.D. Program Team has also identified business sectors that are not as familiar with incorporating D&I programming into their sourcing practices. For these vendors, D&I programming requirements, such as the B.I.D. Program, can be perceived as an additional administrative burden that is not applicable to the goods and/or services that they supply.

Therefore, one important future direction for GLWA's B.I.D. Program includes raising awareness of D&I programming and practices as an opportunity for vendors across all business sectors to improve their own sourcing capabilities. To this end, the GLWA B.I.D. Program Team views future outreach and education opportunities as crucial to further growing and developing the B.I.D. Program and its impact on the small, minority-owned, and disadvantaged business community.

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# Financial Services Audit Committee Communication

Date: September 23, 2022

To: Great Lakes Water Authority Audit Committee

From: Matthew S. Lane, MPA, Charges Outreach and Modeling Manager

**Re:** Member Partner Update

**Background:** The Charges Outreach and Modeling Team was established in Fiscal Year FY 2023 as part of the Financial Management & Planning Group to facilitate internal communication and external outreach with GLWA Member Partners as it relates to the charge methodology and charge-related financial matters. This team also serves as liaison between GLWA and third-party consultants in the development, maintenance and review of the annual water and sewer charges.

**FY 2023 Charge Modifications:** At this time, there are no charge modifications included in the proposed 1<sup>st</sup> quarter budget amendments. There were no exceedances as a result of the 2022 Max Day/Peak Hour calculations. The 2022 GLWA Max Day/Peak Hour Annual Report is included in this month's Audit Committee report for your review.

**FY 2024 Charges Rollout Update:** Great Lakes Water Authority cross-functional teams have been working together to establish the Fiscal Year 2024 Charges Rollout Schedule.

- a. Rollout Meeting #1 is expected to take place in late October.
- b. Subsequent Rollout Meetings are being planned in alignment with the FY 2024 and FY 2025 budget planning and CIP processes.

### Ad Hoc Member Partner Engagements:

- 1. Madison Heights- Open Valve and Billing Concerns
  - a. *GLWA Teams Involved:* Finance, Outreach, Water and Field Services and System Analytics & Meter Operations
  - b. *Engagement Status:* GLWA and City Staff are collaborating to determine root cause and establish an equitable remedy.
  - c. Resolution: TBD
- 2. Highland Park Member Partner Partial Payments, GLWA Legal Team can provide more information.
  - a. GLWA Teams Involved: Finance, Outreach, Legal
  - b. *Engagement Status:* Pending Litigation with Highland Park, On-going discussions with Member Partners.
  - c. Resolution: TBD

- 3. Farmington Hills 14-Mile Water Main Break
  - a. *GLWA Teams Involved:* Finance, Outreach, Field Services and System Analytics & Meter Operations
  - b. Engagement Status: Water Main Break Review Team engaged.
  - c. Resolution: TBD

### Look Ahead:

- 1. Charges Work Group The next meeting is September 22, 2022.
  - a. This group is made up of Member Partners and staff from GLWA. It was established to review water charge methodology and to make recommendations regarding potential changes.
    - i. There is also a Water Charges Methodology Review Subgroup made up of interested volunteer Member Partners convened to work closely with GLWA on the technical analysis and provide input on charges scenarios. The Subgroup meets twice per month and reports its findings and updates to the Charges Work Group every other month.
- 2. Third-Party Rate Consultant
  - a. The Water Charges Methodology Review Subgroup provided input to GLWA that a rate consultant should be considered to provide technical expertise as we pursue methodology structures.
  - b. As a result of this feedback, GLWA has engaged Raftelis Financial Consultants, Inc. (Raftelis) to assist in conducting a water charges methodology review. Changes, if any, would be considered for implementation in FY 2025. GLWA Procurement and Legal are working to establish a contract with the consultant.
  - c. A scope of work was established and will follow these phases:
    - *Phase 1:* Launch & Design: May 2022 June 2022
    - *Phase 2:* Discovery & Data Gathering: June 2022 Jan. 2023
    - Phase 3: Testing & Validation: January 2023 June 2023
    - *Phase 4:* Finalize & Communicate: June 2023 November 2024
- 3. One Water Partnership Meeting the next meeting is September 29, 2022.
  - a. The Charges Outreach and Modeling Team will be attending and participating.

**Proposed Action:** Receive and file report.

AGENDA ITEM #8E

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# Financial Services Audit Committee Communication

Date: September 23, 2022

To: Great Lakes Water Authority Audit Committee

From: Matthew S. Lane MPA, Charges Outreach and Modeling Manager

Re: Max Day/Peak Hour Annual Report

**Background:** At the end of summer annually, the Great Lakes Water Authority (GLWA) staff reviews the daily water system pumpage and reservoir data to determine the System Maximum Day (Max Day) and the hourly water system pumpage and reservoir data to determine the System Peak Hour (Peak Hour).

Once the Max Day and Peak Hour are determined, GLWA reviews the daily and hourly performance for all Member Partners on the water model contracts as of that date to evaluate compliance with the values set forth in the Exhibit B of each Member Partner's model contract. GLWA completes this analysis using the wholesale master meter data available in GLWA's Wholesale Automated Meter Reading (WAMR) portal.

**Analysis:** Based on the system pumpage and reservoir analysis completed for 2022, the System Max Day and Peak Hour are as follows:

2022 GLWA System Max Day:

- July 19, 2022
- 631 MGD (562 MGD in 2021)

2022 GLWA System Peak Hour:

- 7:00 8:00 pm EST
- 697 MGD (662 MGD in 2021)



Chart 1 – Historical Max Day / Peak Hour

This is an increase of 35 MGD and 69 MGD respectively over the prior year, as depicted in Chart 1. After review of the WAMR data from July 19, 2022, GLWA staff determined that no Member Partners exceeded either the Max Day or Peak Hour Value in their model contract.

**Proposed Action:** Receive and file report.



Financial Report Quarterly Shared Services Report for the Period Ended June 30, 2022

The Quarterly Shared Services Report includes the following:

- 1. Key Takeaways
- 2. Background
- 3. Summary of Billings and Payments
- 4. Final Cost of Service
- 5. Percentage of Final Cost of Service Paid
- 6. Next Steps

### **Key Takeaways**

- All Final Cost of Services calculated by DWSD for FY 2018 has been agreed to and paid by GLWA.
- FY 2019 and FY 2020 represent 79% of the remaining balances due from DWSD for Final Cost of Service for all open years (GLWA provider).
- FY 2019 and FY 2020 represent 84% of the remaining balances due from GLWA for Final Cost of Service for all open years (DWSD provider).
- The remaining balances for FY 2021 and FY 2022 represent the difference between original billings and the estimated final costs of services for both DWSD and GLWA.

### Background

The Great Lakes Water Authority (GLWA) and the Detroit Water and Sewerage Department (DWSD) are parties to a Shared Services Agreement (the Agreement) dated December 1, 2015. This agreement provides the framework for shared services for the efficient operation of both entities.

Invoices are prepared monthly. While the intent is for the monthly invoices to represent actual costs, the reality is that the timing of certain vendor invoices and accumulation of internal charges requires a "True-up" process that results in an agreed upon Final Cost of Service. It is also the intent for the parties to transmit payment monthly utilizing estimates for service provided. Section 5.1 of the Agreement states, "Payments for services shall be payable monthly."

### **Summary of Billings and Payments**

GLWA and DWSD have been exchanging invoices for services since January 1, 2016, the start of the Agreement. A history of this activity and applicable payments is summarized in two tables. *Table 1 – GLWA as a Service Provider* reflects activity in which GLWA is the provider and is billing DWSD for services and *Table 2 – DWSD as a Service Provider* reflects activity in which DWSD is the provider and is billing GLWA for services.



The tables show the original billed amount based on budgeted amounts. The True Up column represents any adjustments made to accurately reflect the final costs for each shared service. The final column represents the balances due for the final costs of service after True Ups. Please note that the final cost of service for FY2020, FY2021 and FY2022 include estimated final costs by the shared services teams from both DWSD and GLWA. These estimates are used where there are known adjustments needed to the original billed amounts.

Fiscal Year	Billed	True Up	Fi	nal Cost of Service	Paid	DW	nce Due from SD for Final st of Service
FY2016	\$ 4,781,194	\$ 3,311,838	\$	8,093,032	\$ 8,093,032	\$	-
FY2017	9,378,922	3,076,854		12,455,776	12,455,776		-
FY2018	7,477,116	171,010		7,648,126	6,768,255		879,871
FY2019	8,924,209	(2,868,239)		6,055,970	298,445		5,757,525
FY2020 (E)	5,012,664	(61,317)		4,951,347	158,789		4,792,558
FY2021 (E)	4,524,788	370,897		4,895,685	4,041,484		854,201
FY2022 (E)	2,488,898	404,943		2,893,841	1,906,792		987,049
Subtotal	\$ 42,587,791	\$ 4,405,986	\$	46,993,777	\$ 33,722,573	\$	13,271,204

Table 1 – GLWA as Service Provider (FY 2022 Billings through June 30, 2022)

Fiscal Year		Billed	True Up	Final Cost of Service		Paid		GL	ince Due from WA for Final st of Service
FY2016	\$	2,543,735	\$ 5,004,004	\$	7,547,739	\$	7,547,739	\$	-
FY2017		4,722,364	(1,077,584)		3,644,780		3,644,780		-
FY2018		3,491,083	1,275,249		4,766,332		4,766,332		-
FY2019 (E)		4,130,896	701,154		4,832,050		1,133,395		3,698,655
FY2020 (E)		4,130,896	124,638		4,255,534		559,562		3,695,972
FY2021 (E)		2,004,000	526,000		2,530,000		2,058,000		472,000
FY2022 (E)		1,980,000	620,000		2,600,000		1,650,000		950,000
Subtotal	\$2	23,002,974	\$7,173,461	\$3	30,176,435	\$ 2	21,359,809	\$	8,816,626

## **Final Cost of Service**

The purpose of this section is to provide an analysis for the final cost of each shared service due to GLWA from DWSD for the fiscal years that GLWA and DWSD are focused on. The tables below highlight the final cost of service for GLWA provided services because there are a limited number of services that DWSD provides during FY 2019 and FY 2020.

 Table 3 – FY 2019 Final Cost of Service by Shared Service (GLWA Provider)

 reflects all of

 the Shared Services, including those that have the largest cost of service for GLWA to provide

 All amounts are unaudited unless otherwise noted.
 GLWA Audit Committee September 23, 2022



to DWSD. As you can see in the table below IT Infrastructure has a final cost of \$2,361,237 or 39% of the total final cost of services. Systems Control is the next largest final cost of service at \$1,522,410 or 25% of the total final cost of services.

**Table 4 – FY 2020 Final Cost of Service by Shared Service (GLWA Provider)** reflects all of the Shared Services, including those that have the largest cost of service for GLWA to provide to DWSD. As you can see in the table below IT Infrastructure has an estimated final cost of \$2,400,000 or 50% of the total final cost of services. Systems Control is the next largest estimated final cost of service at \$1,500,000 or 31% of the total final cost of services.

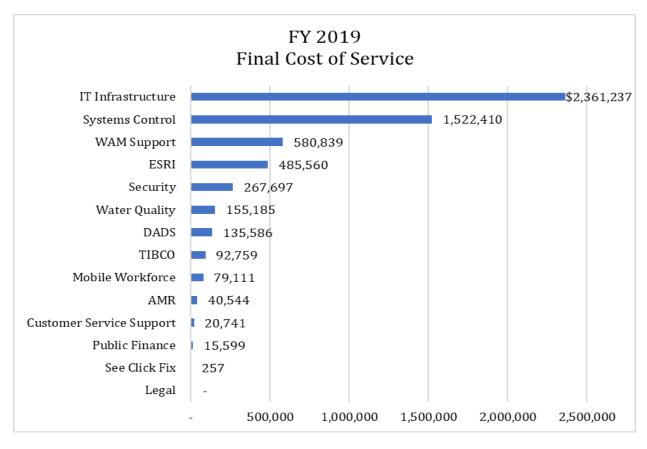


Table 3 - FY 2019 Final Cost of Service by Shared Service (GLWA Provider)



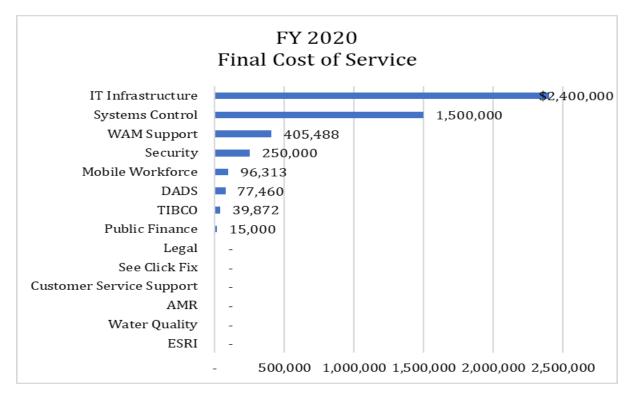


Table 4 – FY 2020 Final Cost of Service by Shared Service (GLWA Provider)

GLWA has prepared and provided DWSD a True Up for each shared service that GLWA provides for FY 2019. The True Ups were provided as they were completed, GLWA recognized that the FY 2018 negotiations impacted the FY 2019 True-Ups. As these items were agreed to, GLWA made the appropriate changes to the FY 2019 True-Ups.

The GLWA shared services team is working on the True Ups for FY 2020. The True Ups will be provided to DWSD when completed.

DWSD has provided the True Up for FY 2019 for shared Facilities. DWSD has not provided the Fleet True Up for FY 2019 or FY 2020. No payments have been made to DWSD for FY 2019 through June 30, 2022.

### Percentage of Final Cost of Service Paid

During FY 2021 and FY 2022 DWSD and GLWA both made monthly payments based on invoices sent to each entity. The amounts billed by both parties are based on budgeted amounts that are determined by each entity at the beginning of the fiscal year.

GLWA has remaining payments for each year due to differences between the billed amount and the estimated final cost of service. In FY 2021 GLWA owes on two Shared Services that remain. These shared services are for costs associated with WAM invoices and shared facilities costs. In FY 2022 there is only one remaining shared service that DWSD provides. This is for the shared Facilities costs.



**Table 5 – FY 2021 Percentage of Final Cost of Service Paid (GLWA Provider)** reflects the percentage of expected final cost of service payments that DWSD has made to GLWA through June 30, 2022. During FY 2022 two shared services True Ups (WAM Support and TIBCO) were calculated and the final cost of service was less than the billed amount. We anticipate overpayments will be reallocated to shared services with outstanding balances.

*Table 6 – FY 2022 Percentage of Final Cost of Service Paid (GLWA Provider)* reflects the percentage of expected final cost of service payments that DWSD has made to GLWA through June 30, 2022.

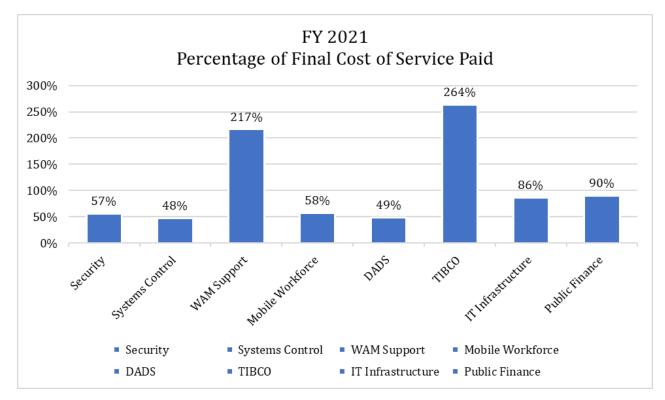


Table 5 - FY 2021 Percentage of Final Cost of Service Paid by DWSD (GLWA Provider)



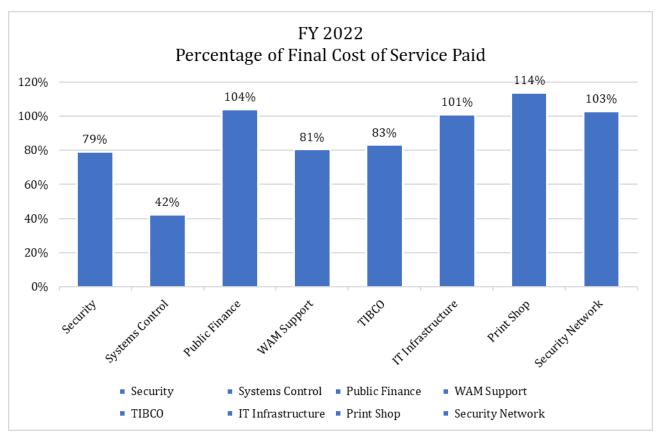


Table 6 - FY 2022 Percentage of Final Cost of Service Paid by DWSD (GLWA Provider)

### **Next Steps**

Before the end of the next quarter GLWA and DWSD anticipate the following steps to occur:

- DWSD and GLWA shared services teams will meet weekly
- DWSD and GLWA will focus on completing analysis and payments for FY 2019 open items
- GLWA shared services team will complete FY 2020 analyses

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## Financial Services Audit Committee Communication

Date: September 23, 2022

To: Great Lakes Water Authority Audit Committee

From: Dana Bierer, CPA, Manager - Special Projects

**Re:** Grants, Gifts, and Other Resources Report through July 31, 2022

**Background:** The Great Lakes Water Authority (GLWA) delegated authority to the Chief Executive Officer to oversee and report on activities identified in the GLWA Articles of Incorporation related to solicitation and receipt of grants, gifts, and other resources as stated in Article 4 – Powers, Section B (4):

(4) Solicit, receive, and accept gifts, grants, labor, loans, contributions of money, property, or other things of value, and other aid or payment from any federal, state, local, or intergovernmental government agency or from any other person or entity, public or private, upon terms and conditions acceptable to the Authority, or participate in any other way in a federal, state, local, or intergovernmental government program.

Other resources in this context refer to labor, contributions of money, property, or other things of value from any other person or entity, public or private with the exception for loans, subject to provisions of the GLWA Board Debt Management Policy, and Intergovernmental agreements and other activities that are addressed in the GLWA Board Procurement Policy.

Participation in any other way in a federal, state local, or intergovernmental government program includes participation in research projects at universities.

Refer to the Grants, Gifts, and Other Resources Delegation Policy at <u>Grants, Gifts, and Other</u> <u>Resources Delegation Policy - GLWA (glwater.org)</u>.

**Analysis**: To ensure transparency and timely communication, this report is provided to the Board, no less than quarterly, documenting activities subject to the policy. The report will, at a minimum, include description, type of activity, dollar amount, compliance and/or performance requirements, if any, and status including, at a minimum, solicitation, acceptance, and close-out.

**Bolded items** in the attached tables reflect changes from the prior report.

Highlights of this quarter's report includes the following.

- ✓ FEMA increased the small project threshold under major disasters and emergencies to \$1 million. This change is intended to shorten the process for reimbursement requests through FEMA. This applies to both DR-4494-MI, Michigan Covid-19 Pandemic, and DR-4607-MI, Michigan Severe Storms, Flooding, and Tornadoes.
- ✓ FEMA DR-4494-MI, Michigan Covid-19 Pandemic, has a large project that was obligated for more than \$1.8 million for costs incurred from March-June 2020 for emergency protective measures. This \$1.8 million is included in \$3 million expected to be reimbursed in FY2023.
- ✓ DOE application under review GLWA applied for a \$1.875 million Renewable Energy Research and Development Grant focused on converting organic wet waste to transportation fuels. \$1.5 million would be funded by the DOE, \$295k will be matched by GLWA and \$80k will be matched by a sub-recipient. The DOE review process is expected to be completed before December 2022.
- ✓ Collaborative project initiated in June 2022 with Wayne State University to create a workforce and laboratory center of the future for \$584k at Water Works Park.

This report presents the Grants, Gifts, and Other Resources across three tables.

*Table 1 - Grant Submissions* reflects open FY2020, FY2021, FY2022 submissions, and FY2023 submissions to date. The summarized activity provided identifies six programs with 11 reimbursement requests and one new application.

**Table 2** - **Participation in Other Federal, State, Local or Intergovernmental Programs** reflects open FY2020, FY2021, FY2022 projects, and FY2023 project submissions to date. The summarized activity provided identifies 17 projects with GLWA as a contributor and/or participant with efforts being conducted by a university or government program.

*Table 3 - Closed Programs* reflects 10 programs with 10 reimbursement requests and receipts in FY2021, FY2022, and FY2023 through July 31, 2022.

**Proposed Action:** Receive and file this report.

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### **Financial Services** Audit Committee Communication

**Table 1** - **Grant Submissions** reflects open FY2020, FY2021, FY2022, and FY2023 submissions to date. The summarized activity provided identifies six programs with 11 grant reimbursement request submissions and one new application, separately identified.

#### Table 1 - Grant Submissions

Reference Number	Request Date	Program Description	Type of Activity	Amount Requested	Compliance and/or Performance Requirements	Status	Team Member Contact
2020-002a	09/15/2020	Federal Emergency Management Agency (FEMA) activity related to COVID-19 Project 144208	Federal Grant (Reimbursement Basis)	\$1,858,713	Federal Audit Requirements (add to existing audit program)	State is reviewing	Dana Bierer
2022-005	03/25/2022	Federal Emergency Management Agency (FEMA) activity related to COVID-19 Project 553713	Federal Grant (Reimbursement Basis)	\$573,325	Federal Audit Requirements (add to existing audit program)	State is reviewing	Dana Bierer
2022-006	03/03/2022	Federal Emergency Management Agency (FEMA) activity related to COVID-19 Project 149797-Amended	Federal Grant (Reimbursement Basis)	\$103,592	Federal Audit Requirements (add to existing audit program)	FEMA is reviewing	Dana Bierer
2022-007	05/27/2021	Federal Emergency Management Agency (FEMA) activity related to COVID-19 Project 149800	Federal Grant (Reimbursement Basis)	\$16,123	Federal Audit Requirements (add to existing audit program)	State is reviewing	Dana Bierer
2022-008	06/23/2022	Federal Emergency Management Agency (FEMA) activity related to COVID-19 Project 676268	Federal Grant (Reimbursement Basis)	\$470,475	Federal Audit Requirements (add to existing audit program)	State is reviewing	Dana Bierer

Reference Number	Request Date	Program Description	Type of Activity	Amount Requested	Compliance and/or	Status	Team Member Contact
					Performance Requirements		
2022-009	06/26/2022	Federal Emergency Management Agency (FEMA) activity related to COVID-19 Project 676489	Federal Grant (Reimbursement Basis)	\$79,557	Federal Audit Requirements (add to existing audit program)	State is reviewing	Dana Bierer
2022-010	07/01/2022	Federal Emergency Management Agency (FEMA) activity related to COVID-19 Project 677321	Federal Grant (Reimbursement Basis)	\$70,039	Federal Audit Requirements (add to existing audit program)	State is reviewing	Dana Bierer
2022-002	01/06/2022	Federal Emergency Management Agency (FEMA), June 25-26 Flood, DR-4607 Multiple projects including two mitigation projects	Federal Grant (Reimbursement Basis)	\$1,070,000	Federal Audit Requirements (add to existing audit program)	Pending application completion	Dana Bierer
2022-004	02/23/2022	Water Technician Registered Apprenticeship Program- \$2,225 per apprentice, 25 apprentices	Macomb Community College Tuition	\$55,625	None	\$4,208 received; Ongoing	Patricia Butler
2021-003	02/18/2021	The Michigan Department of Environment, Great Lakes, and Energy (EGLE) Watershed Council Support Program	State Grant (Reimbursement Basis)	\$40,000	Quarterly Progress Reports	\$4,050 received 06/27/2022; Ongoing	Dan Gold
2021-007	06/23/2021	United States Environmental Protection Agency - EGLE Surface Water Intake Protection Program (SWIPP)	Federal Grant (Reimbursement Basis)	\$50,000	Quarterly Progress Reports Match \$50,000	\$7,106 received 08/09/2022; Ongoing	Mary Lynn Semegen and Terry Daniel
2022-014	06/06/2022	Department of Energy Renewable Energy Research and Development	Federal Grant (Reimbursement Basis)	\$1,500,000	Quarterly Progress Reports Match \$275,000	Applied	John Norton

**Table 2 Participation in Other Federal, State, Local or Intergovernmental Programs** reflects all open FY2020, FY2021, FY2022 projects, and FY2023 projects to date. The summarized activity provided identifies 17 projects with GLWA as a contributor and/or participant in research being conducted by a university or government program.

Table 2 - Participation in Other Federal, State, Local, or Intergovernmental Programs

Reference Number	Start Date	Program Description	Type of Activity	Amount to be Provided	Compliance and/or Performance Requirements	Status	Team Member Contact
2020-004	Pre- FY 2019	Phosphorus & Oxygen Control; Collection System Optimization Contract 1900169	Multiple Projects with University of Michigan	\$210,259 (Life to date through FY2022) \$246,823 (Contract amount)	None	Ongoing	John Norton
2020-005	FY2020	PFAS Health & Ecological Impacts Contract 1902151	Wayne State University Project	\$140,491 (Life to date through FY2022) \$192,153 (Contract amount)	None	Ongoing	John Norton
2020-007	FY2020	Transport/Fate of Nutrients in Biosolids Contract 1902059	Michigan State University Project	\$246,802 (Life to date through FY2022) \$277,470 (Amended contract amount)	None	Ongoing	John Norton
2020-009	07/22/2020	Implementation of LTCP modeling Contract 2001434	University of Michigan Project	\$528,676 (Life to date through FY2022) \$636,702 (Contract amount)	None	Ongoing	John Norton
2020-010	08/01/2020	Microplastics and Human Health Contract 1904710, <b>2103303</b>	Wayne State University Project	\$137,177 (Life to date through FY2022) \$195,000 (Contract amount)		Ongoing	John Norton

Reference Number	Start Date	Program Description	Type of Activity	Amount to be Provided	Compliance and/or Performance Requirements	Status	Team Member Contact
2020-008, 2020-013	08/01/2020	Surveillance of Covid-19 in Southeast MI Wastewater- Expanded project scope- Phase 1, Phase 2, Phase 3, Phase 4 Contract 2001402	State of Michigan/ CDM Smith and Michigan State University	\$232,560 (Life to date through FY2022) GLWA receiving samples and analytics. \$267,458 (Contract amount) (Project worth \$3,200,000)	None	Ongoing	John Norton
2020-014	12/29/2020	Assessing biosolid treatment processes on pollutant environmental fate on plant uptake Contract 2103714	US Environmental Protection Agency (EPA)/ Michigan State, Colorado State, and University of Georgia	\$100,000 and in-kind labor for program participation (Contract amount) (Project worth \$1,498,000)	None	Ongoing	John Norton
2021-004	03/17/2021	Project GREEEN-Accumulation of Per- and Polyfluoroalkyl Substances in Historically Archived Corn and Wheat Grains <b>Contract 2103224</b>	Michigan State University Project	\$20,000 (Contract amount) (Project worth \$69,999)	None	Ongoing	John Norton

Reference Number	Start Date	Program Description	Type of Activity	Amount to be Provided	Compliance and/or Performance Requirements	Status	Team Member Contact
2021-005	05/04/2021	Converting Biosolids into Diesel	Department of Energy (DOE)/ Pacific Northwest National Labs (PNNL)	In-kind labor and facility for research and analysis with PNNL (Project worth \$740,750)	None	Ongoing	John Norton
2021-008	07/12/2021	Method Development for Detection of Human Sources of Fecal Contamination in the Watershed Contract 2100771	Wayne State University Project	\$50,198 (Life to date through FY2022) \$297,560 (Contract amount)	None	Ongoing	John Norton
2021-009	03/30/2021	Life cycle assessment Contract 2001595	University of Michigan Project	\$65,464 (Life to date through FY2022) \$234,726 (Contract amount)	None	Ongoing	John Norton
2021-010	02/11/2021	Prestressed concrete cylinder pipe (PCCP) Study on Loss of Preload <b>Contract 2101210</b>	Tarrant Regional Water District	\$20,000 (Contract amount) (Project worth \$100,000)	None	Ongoing	John Norton
2021-011	04/29/2021	Integrated biochemical electrochemical technologies (IBET)	University of Michigan Project	\$312,500 and in-kind labor and facility for program participation (Contract amount; Project worth \$6,790,983)	None	Ongoing	John Norton

Reference Number	Start Date	Program Description	Type of Activity	Amount to be Provided	Compliance and/or Performance Requirements	Status	Team Member Contact
2021-012	11/19/2021	Michigan Industry Cluster Approach 3.0 (MICA 3.0) Employer Partnership	Focus: Hope	GLWA leading employer collaboration (Project worth \$250,000)	None	Ongoing	Patricia Butler
2022-011	10/05/2021	Volatile Fatty Acid Analysis Contract 2102174	Wayne State University Project	\$28,499 (Life to date through FY2022 \$62,600 (Contract amount)	None	Ongoing	John Norton
2022-012	01/26/2022	Data Driven Decision Making Framework Contract 2102864	University of Michigan Project	\$89,408 (Life to date through FY2022) \$590,179 (Contract amount)	None	Ongoing	John Norton
2022-013	06/10/2022	Create Workforce and Laboratory of the Future at Water Works Park Contract 2104064	Wayne State University Project	\$584,114 (Contract amount)	None	Ongoing	John Norton

*Table 3 Closed Programs* reflects 10 programs with 10 reimbursement requests and receipts in FY2021, FY2022, and FY2023 through July 31, 2022.

## Table 3 - Closed Programs

Reference Number	Request Date	Program Description	Type of Activity	Amount	Compliance and/or Performance Requirements	Status	Team Member Contact
2020-001	08/31/2020; 09/23/2020; 10/26/2020; 11/23/2020	Wage Incentive used for qualified apprentices	MOU with DESC (Detroit Employment Solutions Corporation) and SER-Metro Detroit	\$12,000 (\$3,000 per month)	Minimum wage and monthly work hour requirements	\$12,000 received	Patricia Butler
2020-002b	11/11/2020	Federal Emergency Management Agency (FEMA) activity related to COVID-19 Project 149797	Federal Grant (Reimbursement Basis)	\$84,244	Federal Audit Requirements (add to existing audit program)	\$84,244 received 10/14/2021	Dana Bierer
2020-002c	02/09/2021	Federal Emergency Management Agency (FEMA) activity related to COVID-19 Project 149800	Federal Grant (Reimbursement Basis)	\$16,123	Federal Audit Requirements (add to existing audit program)	\$16,123 received 10/14/2021	Dana Bierer
2020-003	Pre- FY 2019	Anaerobic Digestion Project CS-217	Michigan State University Project	\$355,742 (Life to date through FY2022) \$355,800 (Contract amount)	None	Completed	John Norton
2020-006	FY2020	Lake Huron to Lake Erie Monitoring Platform; Photocatalytic UV materials	Multiple Projects with Wayne State University	\$1,284,500 (Contract amount)	None	Program not initiated; no resources provided	John Norton

Reference Number	Request Date	Program Description	Type of Activity	Amount	Compliance and/or Performance Requirements	Status	Team Member Contact
2020-011	Pre-FY2020 Smart Pipes Contract 1900902		University of Michigan Project	\$356,460 (Life to date through FY2022) \$356,610 (Contract amount)	None	Completed	John Norton
2020-012	Pre-FY2020	Phosphorus and Oxygen Control; Collection System Optimization Contract 1900169	Multiple Projects with University of Michigan	\$250,000 (Contract amount)	None	Program incorporated into similar 2020-004 program	John Norton
2021-001	01/01/2021	The Michigan Department of Environment, Great Lakes, and Energy (EGLE) Drinking Water Asset Management (DWAM) Grant CS-198	State Grant (Reimbursement Basis)	\$998,047	None	Not received	Jody Caldwell
2021-002	02/01/2021	Southeast Michigan Council of Governments (SEMCOG) Infrastructure Asset Management Program	Organization of Local Governments (Reimbursement Basis)	\$29,951	None	\$29,951 received 02/18/2021	Jody Caldwell
2021-006	06/21/2021	Improving Arrested Anaerobic Digestion Using Vacuum-Based IntensiCarb Reactors	DOE, Office of Energy Efficiency and Renewable Energy/ University of California Irvine	In-kind labor for program participation (Project worth \$3,875,000)	None	Program not initiated; no resources provided	John Norton
2021-013	12/28/2021	Federal Emergency Management Agency (FEMA) activity related to COVID-19 Project 552205	Federal Grant (Reimbursement Basis)	\$36,014	Federal Audit Requirements (add to existing audit program)	\$36,014 received 06/27/2022	Dana Bierer

Reference Number	Request Date	Program Description	Type of Activity	Amount	Compliance and/or Performance Requirements	Status	Team Member Contact
2022-001a	03/03/2022	Federal Emergency Management Agency (FEMA) activity related to COVID-19 Project 435200	Federal Grant (Reimbursement Basis)	\$92,033	Federal Audit Requirements (add to existing audit program)	\$92,033 received 06/27/2022	Dana Bierer
2022-001b	03/03/2022	Federal Emergency Management Agency (FEMA) activity related to COVID-19 Project 553382	Federal Grant (Reimbursement Basis)	\$63,842	Federal Audit Requirements (add to existing audit program)	\$63,842 received 06/27/2022	Dana Bierer
2022-003	01/20/2022	Federal Emergency Management Agency (FEMA), Building Resilient Infrastructure and Communities (BRIC) Northwest Interceptor Diversion Tunnel	Federal Grant (Reimbursement Basis)	\$39,611,007	Federal Audit Requirements (add to existing audit program) Match \$13,203,669	Not received	Jody Caldwell



# Financial Services Audit Committee Communication

Date: September 23, 2022

To: Great Lakes Water Authority Audit Committee

**From:** William Baker, Professional Administrative Analyst, Construction Accounting & Financial Reporting

**Re:** FY 2022 Q4 Construction Work-in-Progress Report through June 30, 2022 (Unaudited)

**Background:** The quarterly construction work-in-progress (CWIP) provides information and analysis related to the execution of the Great Lakes Water Authority capital improvement program (CIP).

**Analysis:** The attached documents summarize the FY 2022 Q4 CWIP positions and provides a detailed snapshot to inform decision makers and stakeholders.

Proposed Action: Receive and file this report.



# Construction Work-in-Progress Quarterly Report (Unaudited)

As of June 30, 2022

For questions, please contact:

William Baker Construction Accounting and Financial Reporting Phone: 313.378.9760 Email: william.baker@glwater.org

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As of June 30, 2022

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### September 23, 2022

### To Our Stakeholders:

The contents of this report represent the financial presentation of construction work-in-progress activity for the Great Lakes Water Authority (GLWA) as of June 30, 2022. The information in this report presents a detailed snapshot and is important as we track the execution of the FY 2023–2027 Capital Improvement Plan (CIP) and look to inform decision makers as we evaluate the draft FY 2024–2028 CIP.

As we continue to refine this report to better communicate pertinent information to inform decision makers and stakeholders, content and formatting may be changed. With the summary of active projects now regularly being reported to the Capital Planning Committee the project highlights previously being reported have been removed from this report.

### **Report Contents and Organization**

*Construction Work-in-Progress (CWIP) Appendices:* Includes breakdown by jurisdiction which provides a summary of the planned and actual project activity by the jurisdictions identified within the FY 2022 – 2026 Board Approved CIP Plan, detailed CWIP rollforward, which lists all projects in the CIP along with financial activity. These tables may be used to revisit priorities, workload, and phasing. In addition, this section contains project amendment summaries which consider the award of CIP contracts and the related execution thereof may result in deviations from the amount and timing of project activity. Project amendments are prepared to fund the related increase or decrease with either an adjustment to Capital Reserve or Program / Allowance accounts to amend the board approved fiscal year CIP accordingly and to inform decision makers in the development of future Capital Improvement Plans.

### **Financial Information**

All project amounts are unaudited. This means that direct contractor costs are generally included in these totals with most pay estimates entered through June 30, 2022. There may, however, be some pay estimates that lag. The totals do not include indirect overhead.



As of June 30, 2022

### **Budget vs. Plan**

Generally, GLWA's CIP projects span two or more fiscal years. The GLWA Board of Directors adopts a biennial "budget" and a five-year capital improvement "plan".

- The adopted **budget** relates to operations and maintenance expense, annual fixed commitments such as debt service, and incremental adjustments to reserves. The budget provides authority to spend within defined amounts. The budget is also referred to as the "revenue requirement" for the utility.
- ✓ After contracts are awarded at amounts variant from the CIP plan and more reliable anticipated spend data becomes available, the amended budget for the current fiscal year may increase or decrease by way of "Capital Reserve" budget amendments.
- The five-year capital improvement **plan** is a rolling plan that is updated at an administrative tracking level as projects move from estimated to actual bid numbers. An updated mid-cycle CIP would be presented to the Board for approval if the prioritization strategy was revised and/or the plan was in need of material revisions.
- In addition, the Board of Directors adopts a capital spending ratio assumption (SRA) which allows the realities of capital program delivery to align with the financial plan. The SRA is an analytical approach to bridge the total dollar amount of projects in the CIP with what can realistically be spent due to limitations beyond GLWA's control and/or delayed for nonbudgetary reasons. Those limitations, whether financial or non-financial, necessitate the SRA for budgetary purposes, despite the prioritization established.

As of June 30, 2022

### **Executive Summary**

The rate of spend is a key performance indicator. The development of the FY 2022-2026 and related CIP Plan for FY 2022 were based on anticipation of FY 2022 activity resulting in 75% of planned spend. Effective June 22, 2022, GLWA Board of Directors adopted a capital spending ratio (SRA) of 95.0% for the Water system and 69.8% for the Wastewater system.

The Water System spend for the period ending June 30, 2022, is 88.7% of the FY 2022 board approved CIP, 88.2% of the FY 2022 board approved CIP with project amendments, and 93.4% of the FY 2022 Capital Spending Rate Assumption (SRA). Detailed analysis of the projects for which FY 2022 Board Approved CIP was amended from \$179,210,481 to \$180,250,867 is provided in the subsequent Project Amendment Summary appendix of this report.

The Wastewater System spend for the period ending June 30, 2022, is 66.5% of the FY 2022 board approved CIP, 70.4% of the FY 2022 board approved CIP with project amendments, and 95.3% of the FY 2022 Capital Spending Rate Assumption (SRA). Detailed analysis of the projects for which FY 2022 Board Approved CIP was amended from \$106,050,041 to \$100,248,682 is provided in the subsequent Project Amendment Summary appendix of this report.

Water System Projects	FY 2021		FY 2021 Activity	FY 2021 Percentage		FY 20	)22	(Twe	Pr	Y 2022 orated onths)		(U	FY 2022 Activity naudited)	FY 2 Percent	
FY 2021 Board Approved CIP FY 2021 Board Approved CIP With Project Amendments	\$ 147,564,000 149,084,720	•	131,687,819 131,687,819	89.2% 88.3%											
FY 2021 Capital Spend Rate Assumption (SRA)	110,673,000		131,687,819	119.0%											
FY 2022 Board Approved CIP					\$	179,210,48	31	\$	<b>179,2</b> 1	0,481	\$	15	8,984,475	88	8.79
FY 2022 Board Approved CIP With Project Amendments						180,250,86	57	\$	180,25	60,867		15	8,984,475	88	8.29
FY 2022 Capital Spend Rate Assumption (SRA)						170,249,9	57	Ś	170.24	9,957		15	8,984,475	93	3.4
r i 2022 Capital Spellu Rate Assumption (SRA)								Ŧ		- /		-			5.4
								·							J
			EY 2021	F				·			FY 2022	2	FY 202	2	
	FY 2021		FY 2021 Activity	F\ Perce	( 20	21		Υ 2022			rorated	2	FY 202 Activity (Unaudited	2 y FY 2	202
Wastewater System Projects	\$ FY 2021 110,638,000	\$		Perce	( 20	21 ge				P	rorated	2	Activity	2 y FY 2	202
Wastewater System Projects FY 2021 Board Approved CIP	\$	\$	Activity	Perce	( 20 nta	21 ge 9%				P	rorated	2	Activity	2 y FY 2	202
Wastewater System Projects FY 2021 Board Approved CIP FY 2021 Board Approved CIP With Project Amendments	\$ 110,638,000	\$	Activity 85,051,935	Perce	7 20 nta 76.9	21 ge 9% 2%				P	rorated	2	Activity	2 y FY 2	202
Wastewater System Projects FY 2021 Board Approved CIP FY 2021 Board Approved CIP FY 2021 Capital Spend Rate Assumption (SRA) FY 2022 Board Approved CIP	\$ 110,638,000 110,180,582	\$	Activity 85,051,935 85,051,935	Perce	7 20 nta 76.9 77.2	21 ge 2% 5%	F		(Т	P welve N	rorated	2 1 )	Activity	2 y FY : ) Percen	202
Wastewater System Projects FY 2021 Board Approved CIP FY 2021 Board Approved CIP With Project Amendments FY 2021 Capital Spend Rate Assumption (SRA)	\$ 110,638,000 110,180,582	\$	Activity 85,051,935 85,051,935	Perce	7 20 nta 76.9 77.2	21 ge 2% 5% \$ 10	F 06,05	Y 2022	(T \$	P welve N 106,0	rorated Aonths)	2 1 )	Activity (Unaudited	2 y FY : ) Percent	202 ntag



As of June 30, 2022

### Appendix A - Construction Work-in-Progress Rollforward Summaries by Jurisdiction

The purpose of the construction work-in-progress (CWIP) summary rollforward by jurisdiction is to provide a high-level overview of the financial status of the projects identified within the current board approved CIP by their jurisdiction. Within the FY 2022 – 2026 Board Approved CIP Plan, projects are identified and categorized as either City of Detroit, Wayne County - Outside Detroit, Lapeer County, Macomb County, Oakland County, Saint Clair County or Multiple Counties and reflected accordingly in this report.

**\$272.9** million is in CWIP as of June 30, 2022 as shown for the Water System in A1.

**\$193.0** million is in CWIP as of June 30, 2022 as show for the Wastewater System in A2.

The order of these appendices on the subsequent pages are in ascending by jurisdiction alphabetically.

## Great Lakes Water Authority Water System Construction Work-in-Progress (CWIP) FY 2022 Rollforward Summary By Jurisdiction Unaudited Activity For the Fiscal Quarter Ended June 30, 2022

Jurisdiction	otal Project Plan Estimate from FY 2022-2026 CIP	C	CWIP Balance July 1, 2021	FY 2022 Board Approved CIP	1	Y 2022 Board Approved CIP With Project Amendments	A	FY 2022 Activity through June 30, 2022	CWIP Balance June 30, 2022
City of Detroit	\$ 603,366,840	\$	58,438,128	\$ 37,084,101	\$	37,329,200	\$	53,726,402	\$ 81,436,384
Lapeer County	5,937,124		1,154,458	3,962,267		3,962,267		178,038	1,332,496
Mutiple Counties	386,207,886		40,301,434	17,176,543		16,130,562		25,290,851	50,555,675
Oakland County	276,954,686		19,579,122	55,618,942		55,539,197		37,342,440	56,921,561
Saint Clair County	199,416,920		13,545,671	10,660,756		11,633,756		5,256,812	9,935,379
Wayne County - Outside Detroit	881,825,559		71,834,216	54,707,871		55,655,885		37,189,932	72,772,563
	\$ 2,353,709,015	\$	204,853,029	\$ 179,210,481	\$	180,250,867	\$	158,984,475	\$ 272,954,060

## Great Lakes Water Authority

Jurisdiction	Total Project Plan Estimate from FY 2022-2026 CIP	CWIP Balance July 1, 2021	FY 2022 Board Approved CIP	FY 2022 Board Approved CIP With Project Amendments	FY 2022 Activity through June 30, 2022	CWIP Balance June 30, 2022
City of Detroit	\$ 1,311,840,369	\$ 165,620,802	\$ 73,893,106	\$ 69,405,390	\$ 48,891,112	\$ 157,189,051
Mutiple Counties	422,491,975	24,943,729	32,156,934	30,843,291	20,615,381	34,875,489
Wayne County - Outside Detroit	47,820,767	555,754	-		1,025,570	1,035,923
Grand Total	\$ 1,782,153,110	\$ 191,120,285	\$ 106,050,041	\$ 100,248,682	\$ 70,532,064	\$ 193,100,463



As of June 30, 2022

### **Appendix B - Construction Work-in-Progress Rollforwards**

The purpose of the construction work-in-progress (CWIP) rollforward is to analyze the current year activity for each project in relation to the overall capital improvement program as well as the project portfolio overall.

As part of our project life cycle review the CA&FR team identifies when it is appropriate for projects to be capitalized. Projects are to be capitalized when they have been completed in totality or are inclusive of identifiable assets that have been placed in service. Capitalization of project cost occurred in the FY 2022 4th quarter for the following projects:

<u>Project</u>	<u>Contract</u>	Description
114008	1802774	1930 Sedimentation Basin Sluice Gates, Guides & Hoists Improvement
114016	2001456	Springwells Water Treatment Plant 1958 Settled Water Conduits Concrete Pavement Replacement
122003	1803258	Northeast Flow Control Facility Design Build Services
122004	1900741	96" Main Relocation Route Study, Condition Assessment & DB Contractor Oversight
122005	CS-259	As-needed Engineering Services for Schoolcraft Water Main
122006	1803621	Wick Road Parallel Work – 48" Water Transmission Main
170801	1900744	Implay, WCS, LH, SP, SW Reservoir Inspection
216007	1701516	DTE Primary Electric 3 <sup>rd</sup> Feed Supply to WRRF/Consulting Engineering



As of June 30, 2022

232002	CON-109	Emergency Refurb of Storm Pumps 5 & 7
260505	1902658	Rehabilitation of CSO Outfalls – Phase IV
260603	CON-234	Conner Creek CSO Basin Rehabilitation
260615	1902040	Site Improvement at Leib & Puritan Fenkell CSO Facilities
277001	1902908	Baby Creek CSO Effluent Conduit Access & Sedimentation Mitigation

**\$272.9** million is in CWIP as of June 30, 2022, as shown for the Water System in B1.

**\$193.0** million is in CWIP as of June 30, 2022, as shown for the Wastewater System in B2.

The order of these appendices on the subsequent pages are in ascending order by CIP project number.

Project	Project Name	Total Project Plan Estimate from FY 2022-2026 CIP	CWIP Balance July 1, 2021	FY 2022 Board Approved CIP	FY 2022 Board Approved CIP With Project Amendments	FY 2022 Activity through June 30, 2022	Life to Date Capitalization / Expense through June 30, 2022	CWIP Balance June 30, 2022	Life to Date Activity Through June 30, 2022	Life to Date Activity / Total Project Plan Estimate
	Energy Management: Lake Huron Water Treatment Plant Low Lift Pumping									
111001	Improvements \$	57,178,250	\$ 1,897,571	\$ 1,962,266	1,962,266	\$ 1,020,679	\$ -	\$ 2,918,249	\$ 2,918,249	5%
111002	LHWTP Backflow Replacement	8,705,313	-	-	-	-	8,717,768	-	8,717,768	100%
111004	Electrical Tunnel Rehabilitation at Lake Huron WTP	3,892,689	-	-	-	-	3,892,299	-	3,892,299	100%
	Replacement of Filter Instrumentation and Raw Water Flow Metering									
111006	Improvements at Lake	16,789,745	1,273,880	5,196,046	5,196,046	7,642	-	1,281,522	1,281,522	8%
	Lake Huron WTP-Raw Sludge Clarifier and Raw Sludge Pumping System									
111007	Improvements	9,181,107	8,448,408	184,222	184,222	418,696	8,867,103	-	8,867,103	97%
111008	LHWTP Architectural Programming - Lab	1,196,283	-	-	-	-	-	-	-	0%
111009	Lake Huron WTP-35 MGD HLP, Flow Meters	30,480,734	1,726,061	1,061,103	1,061,103	1,309,030	-	3,035,092	3,035,092	10%
	Lake Huron Water Treatment Plant -Filtration and									
111010	Pretreatment Improvements	42,206,783	-	-	-	-	-	-	-	0%
111011	Lake Huron WTP Pilot Plant	3,247,998	198,694	1,719,487	1,719,487	2,038,020	-	2,236,714	2,236,714	69%
111012	LHWTP-Flocculation Improvements	26,538,016	1,057	537,632	1,510,632	462,745	-	463,802	463,802	2%
112002	Low Lift Pumping Plant Caisson Rehabilitation at Northeast WTP	1,172,880	-	-	-	-	1,169,962	-	1,169,962	100%
112003	NE WTP High Lift Pumping Electrical	71,545,621	223,875	173,058	173,058	312,466	-	536,340	536,340	1%
442005	Northeast Water Treatment Plant - Replacement of Covers for Process Water Conduits	4 000 655	027 070	4 000	4 000		007.070		027.070	0.0%
112005 112006		1,088,655 11,316,013	937,879	4,892 2,521,861	4,892 2,521,861	- 79,368	937,879	- 333,817	937,879 333,817	86% 3%
112006	Northeast Water Treatment Plant Flocculator Replacements	11,310,013	254,450	2,521,801	2,521,801	79,308	-	333,817	333,817	3%
113001	Southwest Water Treatment Plant, Sludge Treatment & Waste Wash water Treatment Facilit					20,182	171,079	20,182	191,262	0%
113001	High Lift Pump Discharge Valve Actuators Replacement at Southwest WTP	6,728,375	-	- 501,031	- 501,031	- 20,182	5,798,535	20,182	5,798,535	86%
113002	Replacement of Butterfly Valves	21,811,953	110	-	-	(110)	-		-	0%
113005	SW WTP Chloring Scrubber	7,330,660	204,126	4,683,170	2,805,737	2,278,587	-	2,482,713	2,482,713	34%
113007	Architectural and Building Mechanical	3,167,022	-	-	2,003,737	2,270,507		-	-	0%
115007		5,107,022								070
114001	Springwells Water Treatment Plant 1958 Filter Rehabilitation and Auxiliary Facilities	80,828,071	-	-	-	-	99,764,892	-	99,764,892	123%
114002	Springwells Water Treatment Plant - Low Lift and High Lift Pump Station	224,221,541	12,944,042	16,546,006	16,546,006	9,523,623	-	22,467,665	22,467,665	10%
		,				-,,		,,	,,	
114003	Water Production Flow Metering Improvements at NE, SW, and SPW WTP	8,155,919	0	-	-	-	8,167,884	0	8,167,884	100%
114005	Springwells WTP Admin Building Improvements	9,259,571	1,178,639	3,660,252	3,660,252	32,996	-	1,211,635	1,211,635	13%
114006	Replacement of Rapid Mix Units at Springwells WTP 1958 Process Train	-	10,674	-	-	-	1,021,039	10,674	1,031,712	0%
114007	Powder Activated Carbon Systems	4,020,591	-	-	-	-	-	-	-	0%
	1930 Sedimentation Basin Sluice Gates, Guides & Hoists Improvements at									
114008	Springwells WTP	13,923,254	11,142,286	2,484,952	2,484,952	611,639	-	11,753,925	11,753,925	84%
114010	Yard Piping Improvements	200,471,687	531,529	1,568,415	1,568,415	1,173,516	-	1,705,045	1,705,045	1%
	Steam, Condensate Return, and Compressed Air Piping Improvements at									
114011	Springwells WTP	25,540,354	18,464,648	5,373,516	5,373,516	5,757,736	277,017	23,945,367	24,222,384	95%
114012	Springwells Water Treatment Plant 1930 Filter Building-Roof Replacement	3,911,148	-	-	-	-	3,911,148	-	3,911,148	100%
114013	Springwells Reservoir Fill Line Improvements	4,923,914	-	-	-	-	4,706,751	-	4,706,751	96%
	Springwells Water Treatment Plant 1958 Settled Water Conduits Concrete									
114016	Pavement Replacement	2,280,781	428,322	566,115	901,115	1,153,408	1,566,470	15,260	1,581,730	69%
114017	Springwells Water Treatment Plant Flocculator Drive Replacement	12,358,115	189,943	370,545	370,545	705,951	-	895,893	895,893	7%
	Springwells Water Treatment Plant - Service Building Electrical Substation and									
	Miscellaneous									
114018	Improvements	1,544,706	-	80,013	80,013	-	-	-	-	0%

Project	Project Name	Total Project Plan Estimate from FY 2022-2026 CIP	CWIP Balance July 1, 2021	FY 2022 Board Approved CIP	FY 2022 Board Approved CIP With Project Amendments	FY 2022 Activity through June 30, 2022	Life to Date Capitalization / Expense through June 30, 2022	CWIP Balance June 30, 2022	Life to Date Activity Through June 30, 2022	Life to Date Activity / Total Project Plan Estimate
115001	Yard Piping, Valves and Venturi Meters Replacement at Water Works Park	54,815,232	5,749,771	6,321,527	6,808,728	6,287,245	-	12,037,016	12,037,016	22%
115003	Comprehensive Condition Assessment at Waterworks Park WTP	514,004	-	-	-	-	-	-	-	0%
115004	Water Works Park WTP Chlorine System Upgrade	6,892,656	9,563	-	-	-	6,957,032	9,563	6,966,596	101%
115005	WWP WTP Building Ventilation Improvements	4,923,595	563,444	522,778	522,778	201,071	-	764,514	764,514	16%
115006	Water Works Park Site/Civil Improvements	5,881,718	-	-	-	-	-	-	-	0%
115007	Water Works Park High Lift Pumping Station Modernization	88,946,247	-	280,105	280,105	-	-	-	-	0%
116002	Pennsylvania, Springwells and Northeast Raw Water Supply Tunnel Improvements based on	94,880,203	25 047 664			25,480,321	4,685,231	E1 437 09E	EC 112 21C	59%
116002	Belle Isle Seawall Rehabilitation	1,831,677	25,947,664	8,359,585 318,843	8,359,585 76,741	25,480,321	4,085,231	51,427,985 702	56,113,216 702	0%
116006	Belle Isle Intake System Rehabilitation and Improvements	350,000	_	518,845 -		-		- 702	-	0%
122003	New Waterworks Park to Northeast Transmission Main	143,217,044	21,324,515	14,593,187	14,593,187	13,631,488	29,790,267	5,165,736	34,956,003	24%
122005		143,217,044	21,324,313	14,555,107	14,555,107	13,031,400	23,730,207	5,105,750	34,550,005	2470
122004	96-inch Main Relocation, Isolation Valves Installations, and New Parallel Main	144,852,077	9,673,781	2,576,909	4,776,651	6,547,427	148,741	16,072,467	16,221,208	11%
122005	Replacement Schoolcraft Watermain	15,325,893	6,260,526	7,606,560	7,606,560	8,037,130	13,656,834	640,821	14,297,655	93%
122006	Transmission System Water Main Work-Wick Road Parallel Water Main	22,419,614	17,132,964	4,773,529	5,244,294	5,374,383	20,751,264	1,756,084	22,507,348	100%
	Design and Construction of a new Newburgh Road 24" Main along Newburgh Road									
122007	between Ch	22,154,359	1,805	26,909	26,909	(1,805)	-	-	-	0%
122011	Park-Merriman Water Main-Final Phase	9,600,066	295,202	7,836	358,709	430,108	6,435,948	725,309	7,161,257	75%
122012	36-inch Water Main in Telegraph Road	9,870,398	-	-	-	-	9,986,284	-	9,986,284	101%
122013	Lyon Township Transmission Main Extension Project	105,180,009	9,960,713	37,593,404	37,513,658	18,216,329	357,808	28,177,042	28,534,850	27%
122016	Downriver Transmission Loop	37,067,100	1,620,310	664,877	664,877	830,542	-	2,450,853	2,450,853	7%
122017	7 Mile/Nevada Transmission Main Rehab and Carrie/Nevada Flow Control Station	60,188,759	1,454,251	1,943,731	1,943,731	4,592,071	-	6,046,322	6,046,322	10%
122018	Garland, Hurlbut, Bewick Water Transmission System Rehabilitation	54,102,536	-	1,530,061	1,530,061	1,381,474	-	1,381,474	1,381,474	3%
		- , - ,		,,	,,	, ,		,,	, ,	
132003	Isolation Gate Valves for Line Pumps for West Service Center Pumping Station	1,961,708	-	-	-	-	1,742,479	-	1,742,479	89%
	Pressure and Control Improvements at the Electric, Ford Road, Michigan, and West									
132006	Chica	3,363,699	-	-	-	1,731	3,226,045	1,731	3,227,776	96%
132007	Energy Management: Freeze Protection Pump Installation at Imlay Pumping Station	5,187,314	927,112	3,962,267	3,962,267	178,038	-	1,105,151	1,105,151	21%
132008	Needs Assessment Study for all Water Booster Pumping Stations	1,675,441					-	-	-	0%
132010	West Service Center/Duval Rd Division Valve Upgrades	45,142,158	9,058,202	17,149,461	17,149,461	19,117,774	-	28,175,975	28,175,975	62%
132012	Ypsilanti PS Improvements	35,393,046	515,125	584,384	584,384	144,003	-	659,128	659,128	2%
132014 132015	Adams Road Booster Pumping Improvements	52,864,694 45,044,000	83,262	203,019 733,037	203,019	49,814	-	83,262 493,886	83,262 493,886	0% 1%
	Newburgh BPS		444,073		733,037	,				
132016	North Service Center BPS Improvements	68,255,116	363,478	673,058	673,058	8,337	-	371,816	371,816	1%
132018	Schoolcraft BPS Wick Board BPS Switchgoor	47,317	47,317	-	-	-	-	47,317	47,317	100%
132019 132020	Wick Road BPS - Switchgear Franklin BPS - Isolation Gate Valves	9,358,231 2,544,535	56,912 93,160	-	-	-	-	56,912 93,160	56,912 93,160	1% 4%
132020	Imlay BPS - Replace VFDs, Pumps & Motors	2,544,535 749,810	227,346	-	-	-		227,346	227,346	30%
		,				-	-			
132022	Joy Road BPS - Replace Reservoir Pumps	39,613,214	71,380	276,909	276,909	-	-	71,380	71,380	0%
132025	Northwest Booster Station Yard Piping Improvements	-	20,306	-	-	-	-	20,306	20,306	0%
132026	Franklin Pumping Station Valve Replacement	1,006,467	-	-	-	-	975,327	-	975,327	97%
170102	Water Production Plant Flow Mettering Improvements at NE, SP & SW WTP	372,374	373,640	-	-	-	-	373,640	373,640	100%
170102	Inspection of Raw Water Intakes and Tunnels	1,656,069	-	-	-	-	-	-	-	0%
170105	inspection of new water interes and runnels	1,050,009					2			070

		Total Project Plan		FY 2022	FY 2022 Board Approved CIP	FY 2022	Life to Date Capitalization /		Life to Date	Life to Date Activity /
		Estimate from	CWIP Balance	Board	With Project	Activity through	Expense through	CWIP Balance	Activity Through	Total Project
Project	Project Name	FY 2022-2026 CIP	July 1, 2021	Approved CIP	Amendments	June 30, 2022	June 30, 2022	June 30, 2022	June 30, 2022	Plan Estimate
170120	Phsphoric Acid Feed System Improvements at Southwest WTP	1,625	-	-	-	-	634,509	-	634,509	39047%
170200	As Needed Construction Materials, Environmental Media and Special Allowance	1,427,227	-	146	146	-	-	-	-	0%
170300	Water Treatment Plant Automation Program	13,249,000	9,000	6,151,000	4,482,191	(9,000)	-	-	-	0%
170301	Water Plant Automation	-	1,755,142	-	-	-	-	1,755,142	1,755,142	0%
170302	SW WTP SCADA Improvements	9,000,000	74,413	3,605,928	5,274,737	1,066,499	-	1,140,911	1,140,911	13%
170303	WWP WTP Power Monitioring Installation	1,700,000	203,628	514,474	514,474	1,513,001	-	1,716,628	1,716,628	101%
170304	WWP WTP SCADA Upgrade	-	13,947	-	-	247,195	-	261,142	261,142	0%
170400	Water Transmission Improvement Program	33,171,211	-	1,033,961	1,033,961	-	-	-	-	0%
170401	Emergency Bypass Around Ypsilanti Station	1,661,231	-	-	-	-	2,633,282	-	2,633,282	159%
170500	Transmission System Valve Assessment and Rehabilitation/Replacement Program	5,350,164	_	232,066	42,066	_	_	_	_	0%
170500	nansmission system valve hissessment and kendisindation/ kepideement riogram	5,550,104		232,000	42,000					0,0
170503	Transmission System Valve Assessment and Rehabilitation/Replacement B	10,071,663	2,110,241	1,304,975	1,304,975	1,052,943	-	3,163,184	3,163,184	31%
170504	Repair of WTM, Valves, & Priority Repair	-	-	-	190,000	8,514,195	-	8,514,195	8,514,195	0%
170600	Water Transmission Main Asset Assessment Program	8,438,215	-	24,218	24,218	-	-	-	-	0%
170800	Reservoir Inspection, Design and Rehabilitation Program	23,827,344	-	321,527	321,527	-	-	-	-	0%
170801	Reservoir Inspection, Design and Rehabilitation	15,090,049	11,457,639	463,000	573,000	6,621,636	7,184,856	10,894,420	18,079,275	120%
170900	Suburban Water Meter Pit Rehabilitation and Meter Replacement Program	40,718,957	-	1,159,000	1,159,000	-	-	-	-	0%
170901	Suburban Water Meter Pit Rehabilitation and Meter Replacement	10,616,499	8,531,114	2,838,297	1,151,383	1,484,309	7,703,013	2,312,410	10,015,423	94%
170902	Brownstown Meter Pit Rehabilitation	1,245,254	219,873	593,887	593,887	-	-	219,873	219,873	18%
171500	Roof Replacement - Var Facilities Program	22,710,989	-	10,764	10,764	-	-	-	-	0%
171501	Roof Replacements - Var Facilities Program	3,484,352	-	-	-	-	3,354,843	-	3,354,843	96%
331003	Masonry Replacement and Rehabilitation	25,000,000	-	-	-	-	-	-	-	0%
341001	Security Infrastructure Improvements	9,169,807	8,139,352	567,392	567,392	1,079,340	1,138,691	9,218,693	10,357,384	113%
351001	Water Facility Lighting Renovations	699,523	6,667	37,632	37,632	-	-	6,667	6,667	1%
380600	General Engineering Services Allowance	55,126	-	-	-	-	-	-	-	0%
	As-needed Engineering Services for Concrete Testing, Geotechnical Soil Borings,									
380700	other Testing Services, and Related Services Allowance	2,130,722	-	455,655	455,655	-	-	-	-	0%
381000	Energy Management: Electric Metering Improvement Program	2,623,926	-	-	-	-	-	-	-	0%
Grand T	otal \$	2,353,709,015	\$ 204,853,029	\$ 179,210,481	180,250,867	\$ 158,984,475	\$ 352,703,319	\$ 272,954,060	\$ 625,657,379	27%
			Projec	Amendments:	1,040,387					

Project	Project Name	Total Project Plan Estimate from FY 2022-2026 CIP	CWIP Balance July 1, 2021	FY 2022 Board Approved CIP	FY 2022 Board Approved CIP With Project Amendments	FY 2022 Activity through June 30, 2022	Life to Date Capitalization / Expense Through June 30, 2022	CWIP Balance June 30, 2022	Life to Date Activity through June 30, 2022	Life to Date Activity / Total Project Plan Estimate
	Rehabilitation of Primary Clarifiers Rectangular Tanks, Drain Lines, Electrical/Mechanical Building and									
211001	Pipe Gallery	\$ 54,061,159	•	\$ - :	r	Ŧ	\$ 54,748,738		\$ 54,748,738	101%
211002	Pump Station No. 2 Pumping Improvments	3,340,152	2,517,234	-	-	116,981	-	2,634,215	2,634,215	79%
211003	Rehabilitation of Primary Clarifiers	-	-	-	-	-	-	-	-	0%
211004	Pump Station 1 Rack & Grit and MPI Sampling Station 1 Improvements	23,295,382	27,865,682	-	-	29,318	27,895,001	(0)	27,895,001	120%
211005	Pump Station No. 2 Improvements	13,797,096	2,176	-	-	12,687	-	14,864	14,864	0%
211006	Pump Station No. 1 Improvements	68,709,404	3,491,519	3,060,848	3,060,848	2,523,125	-	6,014,644	6,014,644	9%
211007	Replacement of Bar Racks and Grit Collection System at Pump Station No. 2	76,228,576	1,509,443	2,303,172	2,303,172	3,808,833	-	5,318,275	5,318,275	7%
211008	Pababilitation of Farric Chlorida Food systems at the Pump Station, 1 and Complex P. Sludge Lines	11,387,944	1,870,766	5,358,083	7,431,083	3,617,544	-	5,488,309	5,488,309	48%
211008	Rehabilitation of Ferric Chloride Feed systems at the Pump Station -1 and Complex B Sludge Lines Rehabilitation of the Circular Primary Clarifier Scum Removal System	13,007,908	39,674	476,043	476,043	161,979	-	201,653	201,653	48%
211009	Rehabilitation of Sludge Processing Complexes A and B	13,934,471	94,270	476,045	476,045	67	-	94,337	94,337	1%
211010	WRRF PS1 Screening and Grit Improvements	93,303,153	94,270	-	-	-	-	94,557	- 94,557	0%
211011	Returned Activated Sludge (RAS) Pumps, Influent Mixed Liquor System and Motor Control Centers	55,505,155		-	-	-		-		078
212001	(MCC) Improvements for Secondary Clarifiers					-	34,089,672	_	34,089,672	0%
212001	(MCC) improvements for secondary clariners	-	-	-		-	34,089,072	-	34,085,072	078
212002	Study, Design, & Construction, Management Services for Modified Detroit River Outfall No. 2 - WRRF		(0)			-	10,819,300	(0)	10,819,300	0%
212002	Aeration System Improvements	14,643,450	(0)	-	-		16,524,875	(0)	16,524,875	113%
212003	ProjectChlorination/Dechlorination Process Equipment Improvements	5,742,203	5,642,328			8,173	5,650,501		5,650,501	98%
212004	Rouge River Outfall No. 2 (RRO-2) Segement 1-WWTP Modifications	-				-	251,881	-	251,881	0%
212005	Node niver outlain No. 2 (NNO-2) segement 1-WWHT Modifications						251,001		251,001	070
212006	PC-797 Rouge River Outfall Disinfection and CS-1781 Oversight Consulting Services Contract	43,788,731	_			_	43,788,731	-	43,788,731	100%
212000	Rehabilitation of the Secondary Clarifiers	49.871.040	2.247	9,900	9,900			2.247	2,247	0%
212007	WRRF Rehabilitation of Intermediate Lift	81,931,310	583,363	2,566,737	2,566,737	385,044	-	968,407	968,407	1%
212000	WRRF Aeration Improvements 3 and 4	73,588,564	-	-	-		-	-	-	0%
		70,000,001								0,0
212010	WRRF Conversion of Disinfection of all Flow to Sodium Hypochlorite and Sodium Bisulfite	5,765,452	-	-	-	-	-	-	-	0%
213001	Replacement of Belt Filter Presses for Complex I and Upper Level Complex II	-	-	-	-	-	36,669,231	-	36,669,231	0%
213002	Rehabilitation of Central Offload Facility	-	-	-	-	-	-	-	-	0%
213003	Sewage Sludge Incinerator Air Quality Improvements at WRRF	-	-	-	-	-	36,675,871	-	36,675,871	0%
213004	Biosolids Dryer Facility at WRRF	-	-	-	-	-	2,408,470	-	2,408,470	0%
213005	Complex I Incinerators Decommissioning and Reusability	-	-	-	-	-	739,342	-	739,342	0%
213006	Improvements to Sludge Feed Pumps at Dewatering Facilities	4,489,934	194,357	342,468	342,468	102,643	-	297,000	297,000	7%
213007	Construction of the Improved Sludge Conveyance and Lighting System at the WWTP	22,162,273	20,120,012	2,499,064	3,349,064	1,668,957	-	21,788,969	21,788,969	98%
213008	Rehabilitation of the Wet and Dry Ash Handling Systems	8,432,039	151,058	295,324	295,324	-	-	151,058	151,058	2%
213009	Phosphorous Recovery Facility at the WWRF	-	-	-	-	-	-	-	-	0%
214001	Relocation of Industrial Waste Division and Analytical Laboratory Operations	12,651,082	11,949,799	-	-	68,124	14,300,183	0	14,300,183	113%
	Rehabilitation of Combined Sewer Overflow (CSO) Retention Treatment Basins (RTB), Screening and									
215001	Disinfection Facilities (SDF)	-	0	-	-	-	1,699,489	0	1,699,489	0%
	Underground Electrical Duct Bank Repair and EB-1, EB-2, and EB-10 Primary Power Service									
216001	Improvements - WRRF	-	-	-	-	-	32,685,875	-	32,685,875	0%
216002	Plant-wide Fire Alarm Systems Upgrade/ Integration and Fire Protection Improvements	_	-	-	-	-	849,278	-	849,278	0%
216003	Repair Potable Water, Screened Final Effluent, natural Gas, and Compressed Air Pipelines at the WWTP									0%
216003	Rehabilitation of Various Sampling Sites and PS# 2 Ferric Chloride System at WWTP	- 6,645,397	3,070,854	- 75,940	- 293,860	3,267,937	-	- 6,338,791	- 6,338,791	95%
				· ·	·					
216006	Rehabilitation of the Screened Final Effluent (SFE) Pump Station and Secondary Water System	23,874,377	1,038,944	558,406	1,243,856	2,722,589	-	3,761,533	3,761,533	16%
216007	DTE Primary Electric 3rd Feed Supply Line to the WRRF	4,544,429	3,380,783	393,514	393,514	83,964	4,008,247	(0)	4,008,247	88%
216008	Rehabilitation of Screened Final Effluent (SFE) Pump Station	40,820,651	262,035	906,386	906,386	1,402,972	-	1,665,007	1,665,007	4%
216009	Logistics & Material Facility	164,904	-	-	-	-	-	-	-	0%

		Total Project Plan Estimate from	CWIP Balance	FY 2022 Board	FY 2022 Board Approved CIP With Project	FY 2022 Activity through	Life to Date Capitalization / Expense Through	CWIP Balance	Life to Date Activity through	Life to Date Activity / Total Project
Project	Project Name	FY 2022-2026 CIP	July 1, 2021	Approved CIP	Amendments	June 30, 2022	June 30, 2022	June 30, 2022	June 30, 2022	Plan Estimate
216010	WRRF Facility Optimization	10,270,771		57,420	57,420			-	-	0%
216011	WRRF Structural Improvements	12,333,080	-	2,051,568	2,051,568	25,011	-	25,011	25,011	0%
216012	WRRF Research Facility	-	-	-	-	14,071	14,071	-	14,071	0%
222001	Intercommunity Relief Sewer Modifications in Detroit Oakwood District	53,397,144	475,416	790,559	1,453,944	1,337,274	-	1,812,691	1,812,691	3%
222002	Detroit River Interceptor Evaluation and Rehabilitation	72,775,106	37,097,586	11,191,618	3,456,645	5,181,321	-	42,278,907	42,278,907	58%
222003	North Interceptor East Arm (NIEA) Evaluation and Rehabilitation	-	-	-	-	-	-	-	-	0%
222004	Collection System Valve Remote Operation Structures Improvements	-	4,246	-	-	-	-	4,246	4,246	0%
222005	Collection System Access Hatch Improvements	-	-	-	-	-	-	-	-	0%
222007	North Interceptor East Arm (NIEA) Evaluation and Rehabilitation from WRRF to Gratiot Ave. and Sylvester St.	-	-	-	-	-	-	-	-	0%
232001	Fairview Pumping Station - Replace Four Sanitary Pumps	40,073,406	30,371,550	12,781,009	10,101,897	8,415,460	-	38,787,010	38,787,010	97%
232002	Freud and Connor Creek Pump Station Improvements	229,278,758	4,582,109	3,357,420	3,357,420	6,011,338	6,000,596	10,570,678	16,571,274	7%
232003	Northeast Pump Station Improvements	-	-	-	-	-	-	-	-	0%
232004	CONDITION ASSESSMENT AT BLUE HILL PUMP STATION	257,420	-	-	-	-	-	-	-	0%
233002	Collection System In System Storage Devices(ISDs) Improvements	-	-	-	-	-	1,524,819	(1,524,819)	-	0%
233003	Rouge River In-system Storage Devices	46,317,488	-	-	-	-	-	-	-	0%
251002	Wastewater System Wide Instrumentation & Controls Software and Hardware Upgrade	-	-		-	-	-	-	-	0%
260100	Water Resource Recovery Facility (WRRF), Lift Station & Wastewater Collection System Allowance	-	-	-	-	-	-	-	-	0%
260101	Plant-Wide Replacement of Emergency Lighting	-	-	-	-	-	1,245,972	-	1,245,972	0%
260102	Replace Stairs - WWTP	-	-	-	-	-	109,082	-	109,082	0%
260103	Replace 4 DS-706 Centrifuges WWTP	-	-	-	-	-	779,079	-	779,079	0%
260104	Pur Installation of EB-25 Unit WWTP	-	-	-	-	-	20,768	-	20,768	0%
260105	Replace Various Air Distribution Equip	-	-	-	-	-	867,574	-	867,574	0%
260107	Pump Station 2 Replacement	-	-	-	-	-	-	-	-	0%
260108	Sanitary Meter Replacement: Neff Road	-	-	-	-	-	376,613	-	376,613	0%
260111	W-3 Construct: Overhead Door	-	-	-	-	-	551,169	-	551,169	0%
260112	Connor Creek	-	-	-	-	-	353,889	-	353,889	0%
260113	Fire Remediation	-	-	-	-	-	19,427,582	-	19,427,582	0%
260200	Sewer and Interceptor Evaluation and Rehabilitation Program	53,748,897	-	-	-	-	-	-	-	0%
260201	Conveyance System Interceptor Rehab	32,282,349	10,587,039	1,479,167	1,479,167	5,820,098	18,542,127	16,407,136	34,949,263	108%
260202	Conveyance System Interceptor Rehab	-	1,904	-	-	-	-	1,904	1,904	0%
260203	Conveyance System Interceptor Rehab	-	-	-	-	-	4,642,133	-	4,642,133	0%
260204	Energy Services for Rehabilitation of Conveyance Sewer System	52,157,408	943,846	11,646,299	10,669,272	979,257	-	1,923,103	1,923,103	4%
260205	NWI Outfall Rehabilitation	10,937,891	267,139	5,045,936	5,045,936	67,610	-	334,750	334,750	3%
260206	Conveyence System Rehabilitation - Interceptors	47,821,376	22,180	7,045,936	7,045,936	373,499	-	395,678	395,678	1%
260207	Rehabilitation of Woodward Sewer System	-	1,229,440	-	-	2,347,331	-	3,576,770	3,576,770	0%
260208	Linwood/Lonyo/Ashland/2nd Ave/Shiawassee	-	-	-	-	34,697	-	34,697	34,697	0%
260300	Schedule Replacement Program of Critical Assets	-	-	-	-	-	-	-		0%
260301	Roof Replacement of Complex II	-	-	-	-	-	1,672,747	-	1,672,747	0%
260400	Sewage Meter Design, Installation, Replacement and Rehabilitation Program	-	-	-	-	-	-	-	-	0%
260500	CSO Outfall Rehab	5,000,000	-	832,953	832,953	-	-	-	-	0%
260501	CSO Outfall Rehab	-	-	-	-	-	-	-	-	0%
260502	CSO Outfall Rehab	-	-	-	-	-	3,330,002	-	3,330,002	0%
260503	Collection System Backwater Gates	-	-	-	-	-	-	-	-	0%
260504	Rehabilitation of Outfalls - Phase II	5,051,112	-	-	-	22,843	4,900,746	22,843	4,923,589	97%
260505	Rehabilitation of Outfalls - Phase IV	5,718,385	4,938,825	640,637	640,637	770,834	5,709,659	-	5,709,659	100%
260506	Pilot Regulator Orifice Expansion	-	78,641	-	-	-	-	78,641	78,641	0%
260508	B-39 Outfall Rehab	568,620	150,000	180,517	4,004,869	723,311	-	873,311	873,311	154%
260509	B-40 Outfall Rehab	88,500	77,621	-	-	4,687	-	82,308	82,308	93%

		Total Project Plan Estimate from	CWIP Balance	FY 2022 Board	FY 2022 Board Approved CIP With Project	FY 2022 Activity through	Life to Date Capitalization / Expense Through	CWIP Balance		Life to Date Activity / Total Project
Project	Project Name	FY 2022-2026 CIP	July 1, 2021	Approved CIP	Amendments	June 30, 2022	June 30, 2022	June 30, 2022	June 30, 2022	Plan Estimate
260510	Conveyence System Rehabilitation - Outfalls	48,863,036	34,594	7,709,560	3,885,208	868,052	-	902,646	902,646	2%
260600	CSO Facilities Improvements	126,400,000	-	1,000,000	-	-	-	-	-	0%
260601	Oakwood Drain Valve Improvements	864,218	-	-	-	-	804,574	-	804,574	93%
260602	CSO Fire Alarm System Improvements	997,619	-	-	-	-	997,619	-	997,619	100%
260603	Conner Creek CSO Basin Rehab	7,898,362	7,518,411	-	-	222,889	7,675,407	65,894	7,741,300	98%
260604	Baby Creek CSO Rehab	-	-	-	-	-	366,612	-	366,612	0%
260605	CSO Faciliaties CA	-	-	-	-	-	-	-	-	0%
260606	Puritan Fenkell Roof Replacement	346,540	-	-	-	-	346,540	-	346,540	100%
260607	Lieb SDF Electrical Improvements	1,032,687	(0)	-	-	-	1,032,508	(0)	1,032,508	100%
260608	Seven Mile RTB - Roof Replacement	496,699	-	-	-	-	496,699	-	496,699	100%
260609	Seven Mile RTB - Parking Lot / Sitework	416,597	-	-	-	-	429,557	-	429,557	103%
260610	Baby Creek MAU Replacement	275,151	-	-	-	-	275,151	-	275,151	100%
260611	HVAC Improvements At Lieb SDF	395,615	-	-	-	-	412,590	-	412,590	104%
260613	Baby Creek HVAC Improvements	587,628	529,906	-	-	15,494	545,401	-	545,401	93%
260614	CSO Facilities Structural Improvements	13,794,118	2,352,725	4,422,021	4,422,021	4,664,103	108,338	6,908,490	7,016,828	51%
260615	PF & Lieb CSO Facilities Site & Drainage Improvements	801,140	382,407	199,240	199,240	200,037	582,444	-	582,444	73%
260616	Baby Creek SCO Anchor & Wedge Improvements	782,863	-	-	-	-	770,114	-	770,114	98%
260617	St. Aubin Chemical Disinfection Improvements	6,966,364	417,052	387,420	387,420	-	-	417,052	417,052	6%
260618	Oakwood HVAC Improvements	3,966,512	370,525	3,235,005	5,335,005	4,479,882	-	4,850,407	4,850,407	122%
260619	Control System Upgrade At St. Aubin, Lieb and 7 Mile	116,179	62,766	-	-	-	-	62,766	62,766	54%
260620	Baby Creek Roof Replacement	640,500	25,848	-	-	585,083	-	610,931	610,931	95%
260621	Connor Creek Berm Improvements	-	284,034	-	-	1,934,718	-	2,218,752	2,218,752	0%
260622	CSO Facilities Emergency Generator Improvements	-	893	-	-	94,562	-	95,455	95,455	0%
260623	Baby Creek Screen Rehabilitation	-	-	-	-	22,933	-	22,933	22,933	0%
260700	Sewer System Infrastructure Improvements & Pumping Stations	35,901,492	-	3,660,745	3,660,745	-	-	-	-	0%
260701	Conveyance System Infrastructure Improvements	4,586,079	1,384,239	1,356,302	1,356,302	857,199	-	2,241,437	2,241,437	49%
260702	Pump Station Assets Updates	669,000	-	-	-	-	-	-	-	0%
260801	WRRF Sludge Pump Station #3 Roof Replacement	-	-	-	-	-	80,463	-	80,463	0%
260901	Rehab. Hazmat Facility at WRRF	-	131,014	-	-	95,988	-	227,002	227,002	0%
260902	WRRF Renovation of 4th Floor	-	49,160	-	-	15,989	-	65,149	65,149	0%
260903	WRRF Front Entrance Rehab.	-	-	-	-	136,823	-	136,823	136,823	0%
270001	Pilot CSO Netting Facility	9,573,092	235	13,420	13,420	94	-	329	329	0%
270002	Meldrum Sewer Diversion and VR-15 Improvements	5,839,631	-	8,580	8,580	-	-	-	-	0%
270003	Long Term CSO Control Plan	9,267,841	5,596	3,798,606	3,798,606	2,688,516	2,694,112	-	2,694,112	29%
270004	Oakwood Lieb CSO Facility Improvement	-	3,564	-	-	66,344	-	69,908	69,908	0%
270005	CSO Safety Improvements & Building Rehab	-	-	-	-	-	-	-	-	0%
270006	Control System Upgrades - Baby Creek/Belle	-	-	-	-	60,163	-	60,163	60,163	0%
270007	Disinfection System Improvements at CSO	-	-	-	-	285	-	285	285	0%
270014	Convert to Complete Capture Basin CSO Fa	-	-	-	-	-	-	-	-	0%
273001	Hubbell Southfield CSO Facility Improvement	-	-	-	-	424,992	-	424,992	424,992	0%
274001	Leib Improvements for Meldrum Diversion	10,941,804	-	254,232	254,232	-	-	-	-	0%
277001	Baby Creek Outfall Improvements Project	18,825,761	19,228	1,807,420	1,807,420	483,382	465,167	37,444	502,611	3%
278001	Oakwood Improvements for NWI Diversion	10,225,804	-	251,772	251,772	-	-	-	-	0%
	Roofing Systems Replacement at GLWA Wastewater Treatment Plant, CSO Retention Treatment Basins									
331002	(RTB) and Screening Disinfection Facilities (SDF)	8,888,476	-	1,276,569	1,276,569	-	1,123,056	-	1,123,056	13%
341001	Security Infrastructure Improvements	-	-	-	-	-	-	-	-	0%
341002	Security Infrastructure Improvements	3,533,510	2,934,004	722,226	722,226	444,610	181,525	3,197,089	3,378,614	96%
361001	Consolidated Process Control System Upgrades	-	-	-	-	-	315,627	-	315,627	0%
361002	Data Center Reliability/Availability Improvements	-	-	-	-	-	17,253	-	17,253	0%
361003	SCADA Radio Network Upgrade	-	-	-	-	-	852,872	-	852,872	0%
380400	As-needed CIP Implementation Assistance and Related Services	-	-	-	-	-	-	-	-	0%

Project	Project Name	Total Project Plan Estimate from FY 2022-2026 CIP	CWIP Balance July 1, 2021	FY 2022 Board Approved CIP	FY 2022 Board Approved CIP With Project Amendments	FY 2022 Activity through June 30, 2022	Life to Date Capitalization / Expense Through June 30, 2022	CWIP Balance June 30, 2022	Life to Date Activity through June 30, 2022	Life to Date Activity / Total Project Plan Estimate
380401	PMA: As Needed CIP Services	-	-	-	-	-	-	-	-	0%
380500	Department-wide General Engineering Services on an As-needed Basis	-	-	-	-	-	-	-	-	0%
380501	MetcoServices:General Engineer	-	-	-	-	-	-	-	-	0%
380600	General Engineering Services Allowance	-	-	-	-	-	-	-	-	0%
380601	General Engineering Services Allowance	-	-	-	-	-	-	-	-	0%
380701	Engineering Svc Concrete Testing, Soil Borings	-	-	-	-	-	-	-	-	0%
380801	Nth Consultants: As needed GIS	-	-	-	-	-	-	-	-	0%
380900	General Engineering Services Allowance	-	-	-	-	-	-	-	-	0%
380901	Sigma Assoc: General Engineering	-	-	-	-	-	-	-	-	0%
381000	Energy Management: Electric Metering Improvement Program	-	-	-	-	-	-	-	-	0%
900015	#N/A	-	-	-	-	-	846,541	-	846,541	0%
276002	Replacement Make-up Air Unit at CON	-	-	-	-	8,172	-	8,172	8,172	0%
260209	Sewer Repair Contract - As Needed	-	-	-	-	3,836	-	3,836	3,836	0%
260802	2022 WRRF Roof Improvements Project	-	-	-	-	44,637	-	44,637	44,637	0%
260904	WRRF 3rd Floor Renovation	-	-	-	-	2,752	-	2,752	2,752	0%
261001	Rehabilitation of Secondary Clarifiers	-	-	-	-	738	-	738	738	0%
260210	Linwood/Lonyo/Ashland/2nd Ave/Shiawassee	-	-	-	-	209	-	209	209	0%
Grand Tot	al	\$ 1,782,153,110	\$ 191,120,285 §	\$ 106,050,041  \$	\$ 100,248,682 \$	70,532,064	\$ 415,376,481	\$ 193,100,463 \$	608,476,945	34%
			Project	Amendments:	(5,801,359)					



As of June 30, 2022

### **Appendix C - Project Amendment Summaries**

The purpose of the Project Amendment Summary is to illustrate the amendments to the current fiscal year board approved CIP for each project with an amendment resulting from the use of allowance and program funding for a specific amount necessitated by contract award.

The award of CIP contracts and the related execution thereof may result in deviation from the amount and timing of planned spend. Acknowledging the aforementioned deviation, project amendments are prepared to fund the related increase or decrease either to or from the Capital Reserve to amend the current fiscal year board approved Capital Improvement Plan accordingly and to inform decision makers in the development of future Capital Improvement Plans. Similar to the project amendments prepared for the Capital Reserve, project amendments are also prepared for contracts that are planned or funded by way of the CIP Program and Allowance accounts. As additional contracts are awarded, and other project information becomes available additional project amendments to and from the Capital Reserve will be prepared to amend the board approved FY 2022 Capital Improvement Plan.

**\$1,040,387** of Capital Reserve project amendments have been prepared as of June 30, 2022, as shown for the Water System in C1 with project amendments detailing the assignment of funding within Program and Allowance accounts.

**\$5,801,359** of Capital Reserve project amendments have been prepared as of June 30, 2022, as shown for the Wastewater system in C2 with project amendments detailing the assignment of funding within Program and Allowance accounts.

The order of these appendices on the subsequent pages are in ascending order by CIP project number.

### Great Lakes Water Authority Water System Project Amendment Summary Unaudited Activity For the Fiscal Quarter Ended June 30, 2022

Project	Project Name	Capital Reserve	Program / Allowance	Grand Total
111012	LHWTP-Flocculation Improvements	\$ 973,000		\$ 973,000
113006	SW WTP Chloring Scrubber	(1,877,433)		(1,877,433)
114016	Springwells Water Treatment Plant 1958 Settled Water Conduits Concrete Pavement Replacement	335,000		335,000
115001	Yard Piping, Valves and Venturi Meters Replacement at Water Works Park	487,201		487,201
122006	Transmission System Water Main Work-Wick Road Parallel Water Main	470,765		470,765
122013	Lyon Township Transmission Main Extension Project	(79,745)		(79,745)
170300	Water Treatment Plant Automation Program		(1,668,809)	(1,668,809)
170302	SW WTP SCADA Improvements		1,668,809	1,668,809
170500	Transmission System Valve Assessment and Rehabilitation/Replacement Program		(190,000)	(190,000)
170504	Repair of WTM, Valves, & Priority Repair		190,000	190,000
170801	Reservoir Inspection, Design and Rehabilitation	110,000		110,000
116005	Belle Isle Seawall Rehabilitation	(242,102)		(242,102)
170901	Suburban Water Meter Pit Rehabilitation and Meter Replacement	(1,686,914)		(1,686,914)
122004	96-inch Main Relocation, Isolation Valves Installations, and New Parallel Main	2,199,742		2,199,742
122011	Park-Merriman Water Main-Final Phase	350,873		350,873
Grand Total		\$ 1,040,387	\$-	\$ 1,040,387

### Great Lakes Water Authority Wastewater System Project Amendment Summary Unaudited Activity For the Fiscal Quarter Ended June 30, 2022

Project	Project Name	Capital Reserve	Program / Allowance	Grand Total
211008	Rehabilitation of Ferric Chloride Feed systems at the Pump Station -1 and Complex B Sludge Lines	\$ 2,073,000		\$ 2,073,000
260508	B-39 Outfall Rehab		3,824,352	3,824,352
260510	Conveyence System Rehabilitation - Outfalls		(3,824,352)	(3,824,352)
260600	CSO Facilities Improvements		(1,000,000)	(1,000,000)
260618	Oakwood HVAC Improvements	1,100,000	1,000,000	2,100,000
213007	Construction of the Improved Sludge Conveyance and Lighting System at the WWTP	850,000		850,000
216004	Rehabilitation of Various Sampling Sites and PS# 2 Ferric Chloride System at WWTP	217,920		217,920
216006	Rehabilitation of the Screened Final Effluent (SFE) Pump Station and Secondary Water System	685,450		685,450
222002	Detroit River Interceptor Evaluation and Rehabilitation	(7,734,973)		(7,734,973)
232001	Fairview Pumping Station - Replace Four Sanitary Pumps	(2,679,113)		(2,679,113)
222001	Intercommunity Relief Sewer Modifications in Detroit Oakwood District	663,385		663,385
260204	Energy Services for Rehabilitation of Conveyance Sewer System	(977,028)		(977,028)
<b>Grand Total</b>		\$ (5,801,359)	\$-	\$ (5,801,359)



Great Lakes Water Authority (313) 964-9157 www.glwater.org September 2022 - Volume 42

Welcome to the September edition of *The Procurement Pipeline*, a monthly newsletter designed to provide updates on doing business with the Great Lakes Water Authority (GLWA).

## New! Diversity Certifications Added to Vendor Profiles in GLWA's Bonfire Procurement Portal

As part of GLWA's Business Inclusion and Diversity (B.I.D.) Program, which was formally launched in February 2021, new vendor registration fields have been added to the <u>Bonfire Procurement Portal</u>. When creating a profile in Bonfire, vendors will now be able to identify themselves as a certified business in the following categories:

- ✓ Small Business Enterprise (SBE);
- ✓ Minority-owned Business Enterprise (MBE);
- ✓ Disadvantaged Business Enterprise (DBE); and/or
- ✓ Woman-owned Business Enterprise (WBE).

Vendors holding certifications in more than one category can identify this as such when updating. In addition, vendors already registered in GLWA's Bonfire Procurement Portal will be prompted to update these new registration fields the next time they log into their Bonfire account(s).

GLWA's B.I.D. Program is designed to maximize opportunities for small, minority-owned, and disadvantaged businesses within GLWA's service area so that they may effectively compete to do business with GLWA. We therefore strongly encourage all vendors to update their Bonfire profiles. Providing this information will enable GLWA to better track the diversity certifications that our Vendor Community holds and help us refine our B.I.D. Program in the future to ensure that it continues to serve our small, minorityowned. women-owned, and disadvantaged business community efficiently and effectively.

Any questions about GLWA's B.I.D. Program or Vendor Diversity Certifications may be directed via email to <u>Michael Lasley</u> and <u>Megan Savage</u>. For technical assistance navigating the Bonfire Procurement Portal, please reach out to Bonfire <u>Technical Support</u> for additional guidance.

### Coronavirus Update #170: GLWA Mask Mandate Lifted at all GLWA Facilities & Project Worksites

On September 2, 2022 GLWA issued <u>Coronavirus</u> <u>Update #170</u> to the Vendor Community, indicating all the counties where staffed GLWA facilities or project worksites were no longer "RED" on the Centers for Disease Control and Prevention (CDC) <u>Community Levels</u> list. As stated previously in <u>Coronavirus Update #159</u>, this means that the wearing of facing masks is currently optional for Vendors providing onsite services at GLWA facilities or project worksites regardless of their location until further notice. Any questions regarding this matter should be directed to <u>Michael</u> <u>Lasley</u> and <u>Megan Savage</u>.

### **Virtual Vendor Introduction Meetings**

If you are interested in learning more about doing business with GLWA, contact us at <u>GLWAVendorOutreach@glwater.org</u> to schedule a virtual vendor introduction meeting. Topics include information on submitting a competitive bid or proposal to a GLWA solicitation, as well as the requirements for GLWA's Business Inclusion and Diversity (B.I.D.) Program.

### Keeping up with GLWA

Our Chief Executive Officer (CEO) Monthly Report provides a wealth of information and news about important initiatives within GLWA's service territory that impact GLWA, its member partners, and the public. To read the August 2022 Monthly Report, please <u>click here</u>.

### What's Coming Down the Pipe?

*Current Solicitations:* Register in GLWA's <u>Bonfire</u> <u>Procurement Portal</u> for new solicitations and contract award information.

*Upcoming Procurements: Next Three to Nine Months*—See newsletter page 2.

### Visit GLWA online!

To see the GLWA Vendor homepage, please visit <u>www.glwater.org</u> or contact us via email at <u>procurement@glwater.org</u>.

# **Upcoming Solicitations September 2022**

Category	CIP #	Description /Project Title	Budget Estimate
Water System (next for		Description/Project Title	Estimate
Water System (next lot			
	4 50000	Reservoir Rehabilitation Construction Services Phase II	
Construction	170802	at Waterworks Park, Northeast, and Booster Stations.	\$35,972,000
Constanting	Springwells WTP Low and High Lift Pumping Station		¢122.000.000
Construction Wastewater Systems (r	114002C	Improvements	\$133,000,000
			<u></u>
Construction	260802	WRRF Roofing Improvements	\$4,300,000
Construction	232002	Freud Pump Station Improvements	\$75,000,000
Design	270001	Pilot Netting Facility	\$6,000,000
Design-Build	261001	WRRF Rehabilitation of Secondary Clarifiers	\$6,000,000
Water System (next thr	ree months)		
		Springwells WTP Pumping Unit Procurement Package	
Materials & Equipment	114002E-G	(Contract E thru G)	\$57,000,000
		Springwells WTP Process Valve Procurement Package	
Materials & Equipment	114002H-J	(Contract H thru J)	\$14,000,000
Wastewater (next three	e months)		
		Conveyance System Repairs- CSO Outfalls Rehabilitation	
Construction	260510	-Phase 5	\$10,000,000
	0,0000		<b>*2 2 2 2 2 2</b>
Construction	260903	WRRF Front Entrance Rehabilitation	\$3,300,000
Construction	0&M	Plumbing Shop Rehabilitation	\$1,500,000
Construction	UQIVI		\$1,300,000
Construction	260901	Rehabilitation of Hazmat (rebidding)	\$2,000,000
		m (Preparing for solicitation on Bonfire)	¢ <b>=</b> ]000000
		Pump Station #1 Screenings Building HVAC	
Construction	211006	Improvements	\$1,200,000
		Aeration Decks 1 & 2 RFP (invite to RFQ selected teams	
Design-Build	212008	only)	\$74,000,000
Construction	0&M	Incinerator #11 Rehabilitation	\$3,000,000
Construction	260206		\$16,000,000
Engineering Services	273001	Hubbell Southfield CSO Facility Improvements	\$8,554,480
Professional Services	0&M	Professional Technical Services for Sewer Meter Support	\$8,500,000
Construction	114017	Springwells WTP 1958 Flocculator Replacements	\$22,945,000
Gonstruction	11401/	springwens wir 1750 nocculator replacements	ΨΔΔ, 943,000

### Vendors should continue to monitor <u>Bonfire</u> for solicitation updates.

Acronyms						
WRRF: Water Resource Recovery Facility	<b>CSO:</b> Combined Sewer Overflow	WTP: Water Treatment Plant				